

CITY OF SALEM

SALEM PARKS AND RECREATION ADVISORY BOARD

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SALEM PARKS AND RECREATION ADVISORY BOARD

Members

Kasia Quillinan, Chair
Tony Caito, Vice Chair
Diana Dickey
Woody Dukes
Dave Fridenmaker
Dylan McDowell
Paul Rice
Patty Tipton
Micki Varney

City Staff – Public Works Department

Robert Chandler, Assistant Public Works Director
Mark Becketl, Operations Division Manager
Patricia Farrell, Parks and Natural Resources Planning
Manager
Jennifer Kellar, Parks and Recreation Services
Manager
Becky George, Recreation Supervisor
Toni Whitler, Park Planner

Next Meeting: May 9, 2019

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Es la política de la Ciudad de Salem asegurar que ninguna persona será discriminada por motivos de raza, religión, color, sexo, estado civil, situación familiar, origen nacional, edad, discapacidad mental o física, orientación sexual, identidad de género, ni fuente de ingresos, de acuerdo con el Salem Revised Code Chapter 97. La Ciudad de Salem también cumple plenamente con el Title VI of the Civil Rights Act of 1964, y los estatutos y reglamentos relacionados, en todos los programas y actividades.

AGENDA

April 11, 2019 5:30-7:00 p.m.

City Hall, 555 Liberty St SE

Room 325, Public Works Traffic Control Conference Room

1. ROLL CALL

2. MINUTES

- a. February 14, 2019
- b. March 14, 2019

3. PUBLIC COMMENT

4. ACTION ITEMS

- a. Congestion Task Force Recommendations – Julie Warncke
 - 1. Recommendation on Proposed Opening of Musgrave Ave. NW
 - 2. Recommendation on Proposal to Provide Park and Walk/Bike/Shuttle Services at Wallace Marine Park

5. BOARD ITEMS/PRESENTATIONS

- a. Parks & Recreation Budget Presentation – Jennifer Kellar
- b. Board Debriefing of March 14, 2019 Public Hearing on Division Street Trees – Chair Quillinan

6. INFORMATION REPORTS

- a. Mission Street Parks Conservancy Quarterly Report – Michael Slater, Executive Director
- b. Food and Sundries Distribution Task Force – Mark Becketl
- c. Urban Forestry Update & Annual Tree Report
- d. Parks Planning Update – Patricia Farrell
- e. Parks Operations Update – Jennifer Kellar
- f. Recreation Services Update – Becky George
- g. Damage Report

7. ADJOURNMENT



**SALEM PARKS AND RECREATION ADVISORY BOARD
PUBLIC HEARING
SALEM PUBLIC LIBRARY – ANDERSON ROOM
MARCH 14, 2019
DRAFT MINUTES**

MEMBERS PRESENT

Tony Caito
Diana Dickey
Woody Dukes
Dylan McDowell
Kasia Quillinan
Paul Rice
Patty Tipton
Micki Varney

MEMBERS ABSENT

Dave Fridenmaker

STAFF PRESENT

Steve Bellshaw
Tom Cupani
Allen Dannen
Patricia Farrell
Luke Gmazel
Jennifer Kellar
Kristin Retherford
Toni Whitler

The audio for this meeting is available at the following link under *Agendas and Meeting Minutes*:
<https://www.cityofsalem.net/Pages/parks-and-recreation-advisory-board.aspx>

1. ROLL

David Fridenmaker marked absent.

2. STAFF PRESENTATION

Following Chair Quillinan's introduction and finding of no conflicts of interest, Allen Dannen, P.E., Assistant City Engineer and Project Manager presented the staff report for the tree removal on the 400 Block of Division St. NE. Steve Bellshaw, Deputy Chief of Police, also spoke on behalf of the new police station on the importance of lighting and safety near the facility.

Mr. Dannen closed his presentation by respectfully requesting the Board make its decision that evening due to the timing of the new police facility move-in next year. He added that if there is a decision to retain some or all of the trees, they will go back and look at how to meet some of the design objectives, but the most likely scenario is they will remove the 400 Block from the project due to timing constraints. Lastly, he asked, whatever decision is made, to please preserve the ability for Public Works' crews to conduct maintenance and hazard mitigation as necessary.

Chair Quillinan asked how many visitor parking spaces are available on the street. Mr. Dannen replied 31. Chair Quillinan asked how the removal of the trees on Division Street NE affects safety concerns. Mr. Dannen replied that trees and lighting in appropriate spacing can provide safety when walking.

Member Dukes suggested that the darkness of the area is due to the cyclone fence with slats. Mr. Dannen replied that the zoning in the area is Commercial/Retail, requiring that buildings be pushed to the property line frontage at street level. The cyclone fence will be replaced by building fronts. Member Dukes suggested increasing lighting with the existing trees.

Member Dylan asked whether there are lighting standards that will work if some trees are removed. Dannen said there is a concern regarding trenching for lighting and how that might affect the trees. Timing is the other piece of the decision.

Member Dickey asked whether this project is part of the police station or an add-on. Mr. Dannen replied that the initial project included a signal at Division and Liberty. When the bond passed, they sat down with staff at Urban Development to see what enhancements could be made. The angled parking came about as they developed a solution to meet zoning requirements and address safety and security concerns.

Chair Quillinan said that one of the ideas is for some trees to be removed. Could some be taken out with spacing to achieve the purpose? Allen replied, the short answer is yes, but the issue with the trees in their existing location is that they don't fit relative to the proposed new curbs and street construction.

Former Member Fujii asked what the parking length of time is for the angled parking. Dannen said 3-hour time limit. Fujii said there is an employment office in that area that serves people who would need parking availability.

3. PUBLIC TESTIMONY

Speaking in Opposition to Removal (in order of testimony):

- a. Laura Buell, Representing Northeast Neighbors and Wards 1&2
- b. Gary Pullman, D Street NE
- c. Ray Quisenberry, Ward 1
- d. Ellen Stevens, Ward 2
- e. Bill Fujii, Holiday Drive S.
- f. Leslie Polson, Ward 2
- g. Kim Davis, Oakridge Court SE
- h. EM Easterly, Ward 8
- i. Sara Parkinson, Ward 5
- j. Michael Slater, Ward 7
- k. Joan Lloyd, Ward 1
- l. Barbara Moore, South Salem
- m. Jon Christenson, Ward 2

Speaking in Support of Removal: None.

Lengthy discussion ensued and Chair Quillinan called up Jamos Velarde, Certified Arborist, Mountain View Tree Service, who was contracted by the City to assess the condition of the trees on the 400 block of Division Street NE. Chair Quillinan asked what the statement "3-7 years" means on the assessment. Velarde said it is the estimate of time when failure might occur. Chair Quillinan asked whether this is assuming no mitigation has taken place. Velarde replied, yes, as of the date of inspection. Chair Quillinan asked if he had an estimate of longevity with pruning. Velarde replied, if proposed mitigation followed, and trees are 60-70 years old, a realistic life expectancy is 150 years, but there are a lot of variables. Tree 20 is declining at an accelerated rate due to congestion.

Chair Quillinan asked Velarde whether the tree canopy being intertwined would affect the trees. He replied that since the trees are mature, the rubbing of limbs isn't much of a problem. He added that the roots are fairly intertwined so removing one tree would detrimentally affect the other. (Mr. Cupani noted that the trees referenced by the arborist as declining are noted in the report as trees 2, 5, 8, and 20.)

Member Rice to Velarde: Member Rice noted that the trees have been neglected but surviving on their own may be due to the wide planting strip. If the trees were maintained maybe they are good for another 50-60 years. Velarde confirmed that was in alignment with his assessment.

After additional discussion, there was motion to close the evidence by Member Rice and seconded by Member Dickey. Motion passed.

4. BOARD DELIBERATIONS AND DECISION

The Board began deliberations and decreased the number of trees to be removed, per the arborist's recommendation, to three trees: 8, 12, and 20 as identified in the arborist's report.

Assistant City Attorney Cupani made a clarification as the Board came to a decision. He stated that if, in the future, the City had a different project in the same location, the City would not be able to remove the trees unless they came to the Board and requested permission.

Two final motions from the Board:

1. Motion by Chair Quillinan and seconded by Member Dickey: The City has not met its burden as to trees 1-7, 9-11, 13-19; to preserve and protect them to the maximum extent possible, and therefore did not meet its burden under Salem Administrative Rule 109-500-002-2.3(f) and Salem Revised Code Chapter 86.050(b). All in favor.
2. Motion by Chair Quillinan and seconded by Member Rice: Regarding trees on Division Street: Retain all of the trees on [400 block] Division Street NE with the exception of 20, 8, 12 which, the Board directs, should be replanted if at all feasible. All in favor.

5. NEXT MEETING

April 11, 2019

6. ADJOURN

8:20 p.m.

DRAFT



SALEM PARKS AND RECREATION ADVISORY BOARD

February 14, 2018

Traffic Control Center Conference Room 325

DRAFT MINUTES

MEMBERS PRESENT

Tony Caito (Acting Chair)
Diana Dickey
Woody Dukes
David Fridenmaker
Paul Rice
Patty Tipton
Micki Varney

MEMBERS ABSENT

Kasia Quillinan

STAFF PRESENT

Mark Becketl
Tom Cupani
Patricia Farrell
Jennifer Kellar
Becky George
Tammi Starrs
Toni Whitler

1. ROLL

Roll Call: Kasia Quillinan was marked absent.

2. APPROVAL OF MINUTES

a. January 10, 2019 minutes approved.

3. PUBLIC COMMENT

No public comment.

4. BOARD ITEMS / PRESENTATIONS

a. Proposed Capital Improvement Projects – Tammi Starr, Program Manager

The CIP is adopted along with the budget; the first year of the CIP has to match the current budget. The current CIP runs from fiscal years 2019/20 through 2023/24. Ms. Starr presented how the CIP development and adoption process works.

Member Dickey asked whether SPRAB provides any guidance on the CIP. Ms. Farrell replied, this is informational but the Board can review and comment. Member Dickey said she is curious to know which projects are identified by community members and understanding the breakdown. Ms. Starrs said she would bring back that information. Ms. Kellar said generally the projects come from staff. Ms. Farrell said sometimes residents will contact a Councilor about a project such as a master plan for a neighborhood park.

b. Board Retreat Follow-up/Committee Sign-up

Ms. Farrell directed the Board to the Strategic Planning Meeting Summary report. She said that the tree committee was of most interest to the Board members, then master planning, followed by Art in the Parks and Mission Street Parks Conservancy. For the present time, will focus on the tree and master plan committees with trees possibly being a standing committee. She passed around sign-up sheets for the tree and master plan committees. Ms. Farrell went into detail about the specifics of the subcommittee meetings.

Member Rice asked about public meeting disclosure for subcommittees. Ms. Farrell said she received confirmation that a staff person should be present and the meetings should be advertised. Mr. Cupani, Assistant City Attorney, said from a process standpoint, meetings should be posted and staff present so that you have a product that people can be supportive of.

Ms. Farrell asked Mr. Cupani whether outside people can be part of the committee. Cupani said yes, if you initially provide for that.

5. ACTION ITEMS

a. Endorse Local Government Grant Application for Restroom Facility at Riverfront Park – Patricia Farrell

Ms. Farrell directed the Board to the staff report and attachments. The cost estimate has increased to \$800,000, half of which is for utility connections.

Member Caito: Is the cost affected by building on the cap? Ms. Farrell replied yes.

Member Rice: Right now the only permanent restrooms are down by the playground? Ms. Farrell replied yes.

Member Dickey asked about the City's portion of the match. Ms. Farrell replied that the City needs to provide a 50 percent match, but will try to provide more than 50 percent as this is preferable by the State. She added that the restroom is one of the items the public wanted to move forward as part of the master plan update. If the grant is successful, the restroom will be built next summer.

Member McDowell moved to endorse the Local Government Grant Application for a restroom facility at Riverfront Park. Member Dickey seconded the motion.

Vote: All members were in favor.

b. Adoption of Hearing Procedures on Director's Referral – Tom Cupani

Mr. Cupani presented *Hearing Procedures on Director's Referral*. He said he used a stock set of procedures used by other boards for this process. He expects that after the Board goes through a hearing there may be some changes. He is hopeful that the Board will adopt these procedures for the March hearing.

Member Varney asked for clarification of Item 6.d *Presentation of the case*. Cupani, there is only one proponent presentation. Staff will provide the report and explain the process. Interested citizens have three minutes to speak; then a question and answer period.

Member Varney asked for clarification on when members can ask questions. Mr. Cupani, members can ask questions during presentation time. He added that there is no right way or wrong way to do it.

Member Varney: What if the Board decides to accept new factual evidence? Mr. Cupani replied that after the presentation and questions, at some point there will be a motion to close and then deliberation. If it is determined that the evidence needs to be reopened, then there would be a motion and that evidence would be brought in. Ms. Farrell asked if an interested person brings evidence to the hearing and they want to put it in the record, is that considered new factual evidence. Cupani, no it would be presented at the hearing as factual evidence. There could be a motion to hold the record open to allow people to consider what has been presented and then come back at another time to close the hearing and let the Board deliberate.

Ms. Farrell asked if the procedures are accepted tonight will it be rolled into the Bylaws? Mr. Cupani said yes, but I would wait until the board has been through a hearing as there could be changes to the document.

Member Dukes moved to adopt the hearing procedures on Director's referral. Member Varney seconded the motion.

Vote: All were in favor.

c. Review and Adoption of 2019 Work Plan

Ms. Farrell directed the Board to the committee assignments and said once the committee assignments from the strategic planning meeting are complete, the work plan will be updated.

Member Varney asked were there any specific changes to this than previous years? Kellar, No but not sure if the Salem-Keizer School District was on previously.

Member Rice asked whether items can be added as they come up. The reply was yes.

Member Caito – recommended that the Urban Forester come quarterly, but have the report monthly.

Members Dickey and Tipton were added to master plan process.

Members Dukes, Quillinan, McDowell, Varney, and Rice were added to the tree committee.

Member McDowell moved to adopt the 2019 Work Plan with changes as noted. Member Rice seconded the motion.

Vote: All were in favor.

6. INFORMATION REPORTS

a. Food and Sundries Distribution to the Homeless Community Task Force – Mark Becktel

Mr. Becktel gave a brief presentation on the reasoning and goals of the Task Force.

Member Caito asked whether anyone from the Board applied for the task force. Becktel, yes, Micki Varney.

Member Dickey asked if there is currently a permitting process. Mr. Becktel replied yes, Becky George, Recreation Coordinator, manages the permit process, although many groups did not take advantage of it.

b. Referral of Division Street Tree Removal to the Board – Peter Fernandez

Ms. Farrell directed the Board to the formal request from Public Works Director Peter Fernandez for the Division Street Tree decision.

Member Rice: Confirming that this is a separate project from the Police Facility. Ms. Farrell replied yes, but the staff report lays out the changes to the overall traffic circulation in the area. She clarified that the Board is only being asked to decide on the trees in that specific block. The decision has been made regarding the trees in the block of the Police facility. Member Rice asked whether there was something causing a problem for the trees that currently exist such as heaving sidewalk. Ms. Farrell said a certified arborist has been hired to assess the trees and this report has not been received as yet.

c. Urban Forestry Update – Jan Staszewski

Jennifer Kellar is presenting in place of Mr. Staszewski. She presented the schedule of recent and pending removals and plantings. Ms. Farrell said there will be a tree report that will go to Council in early April at the time of the Arbor Day proclamation. This will consist of several reports that can be consolidated such as the City's work with Treecology, the Street Tree Inventory Report, and others.

Member Varney asked what happens to the tree wood after being cut down. Jen Kellar said the City has a contract with Marion County Juvenile Court who take the wood, cut an sell or distribute to those in need.

d. Parks Planning Update – Patricia Farrell

- Secor Park Master Plan – Ms. Farrell noted that Member Dukes is the liaison for this process. There is presently an old master plan in place, but it is quite old. The existing master plan will be presented to the Sunnyslope Neighborhood Association to receive any new ideas and move forward on a phased development. Ms. Farrell said she would like to start moving forward on some of the older parks that need development.
- Fairview Community Park – Looking at a more refined design in the area of the plan that includes the sports fields. Having a consultant look at this area to develop a more detailed plan and budget. Expecting quite a few people moving into this immediate area very soon.

- Battle Creek Park Master Plan – This plan was started a couple of years ago and was stopped due to the storm water plan that was underway. Flood control is a big component of Battle Creek Park and the best data available is needed for planning the park and water detention facility.
- SDC Methodology – Going through a new analysis and methodology on how SDCs are assessed. This goes to Council on February 25, 2019. The new methodology allows for 100 percent funding, which is a changed feature of the methodology.

e. Acquisition of Rees Hill Road Property – Patricia Farrell

Rees Hill Road Property is a 17-acre park property acquisition at the south end of Salem just outside the city limits. It will need to be annexed into the city. Open fields, Douglas fir, some topography. Lone Oak Road to the north and west will be extended into the park property at the western edge. This alignment is still being worked on due to the topography. This location is shown in the CPSMP as an area of identified need.

Member Tipton asked if we could visit this site on our next park tour.

Member Caito: Do we know the likelihood of the City limits and UGB changing in the next five years? Ms. Farrell replied no for the UGB; however, the city limits will change as they bring utilities in with the annexation.

f. Parks Operations Update - Jen Kellar

- Personnel changes - The recruitment to fill the Park Supervisor position will open in a week. She anticipates the position being filled in April.
- Bush's Pasture Park irrigation upgrade at the Rhododendron Garden - This was in part due to a \$4000 donation from the Compton Family Trust.
- Park lighting - Hoodview Park will receive security lights due to vandalism occurring. Switching lighting at Geer Park to LED lights.
- Wallace softball complex will have netting replaced and will be installed in the next three weeks.
- Pringle Hall – new doors in the back part of the hall now requiring a proxy card system. Back doors installed, front doors ordered and expect them to be installed in a month. This will be a much more efficient process for scheduling and maintenance. Also painting the inside of Pringle Hall and ordered new blinds.

g. Recreation Services Update – Becky George

- Spring Break programs - Lego camp for 6-11 year olds. Skyhawks basketball, baseball, flag football camp for 7-12 year olds.
- Annual recreation guide due out March 11.
- Softball and Kickball registration underway.
- Movies in the Park – Selected movies July 13, 20, 27, August 3 and August 24. *Ralph Breaks the Internet*, *Milana*, *Mary Poppins Returns*, *Spiderman into the Spiderverse* and *Star Wars*, *Hans Solo*.

h. Salem Park Improvement Fund Update – Toni Whitler

A staff report to the Board identified the five projects that were up for consideration. The committee considered the projects of high value and all of the requests were approved for the amount requested. Kellar distributed a spreadsheet showing the projects, cost estimate, and award amount.

i. Damage Report

6. NEXT MEETING

March 14, 2019

7. ADJOURN

7:15 p.m.

DRAFT

TO: SALEM PARKS AND RECREATION ADVISORY BOARD

**THROUGH: ROBERT D. CHANDLER, PHD, PE
ASSISTANT PUBLIC WORKS DIRECTOR**

**FROM: JULIE WARNCKE
TRANSPORTATION PLANNING MANAGER**

**SUBJECT: SPRAB TO MAKE RECOMMENDATION TO CITY COUNCIL ON
PROPOSED OPENING OF MUSGRAVE AVENUE NW¹**

ISSUE:

In a motion adopted on March 11, 2019, City Council directed staff to begin implementing the recommended actions identified by the 2018 Congestion Relief Task Force. Among the recommendations contained in its final report to Council, the members of the Congestion Relief Task Force propose the City “remove the barrier on Musgrave Avenue east of Wallace Road to allow traffic to access Wallace Marine Park.”² This recommendation is hereby submitted to the Salem Parks and Recreation Advisory Board (SPRAB) for counsel and advice to Council.

RECOMMENDATION:

Salem Parks and Recreation Advisory Board provide advice and recommendation(s) for City Council consideration regarding the proposal to open Musgrave Avenue NW to vehicular traffic.

BACKGROUND:

On November 13, 2017, the Salem City Council formed a four-member Congestion Relief Task Force (Task Force) tasked with investigating potential ways for the City to relieve congestion in downtown and inner west Salem. The four members of the Task Force consisted of Mayor Chuck Bennett, Councilor Cara Kaser (Ward 1), Councilor Chris Hoy (Ward 7), and Councilor Jim Lewis (Ward 8). The Task Force completed its work in September, the final report was completed in October, and the results were presented to Council at a work session on November 5, 2018.

¹ Musgrave Avenue NW is also referred to as Musgrave Lane NW in various sources.

² Salem Congestion Relief Task Force: Final Report. Dated October 19, 2018. Page 8

The Task Force did not reach consensus on recommending any long-term major capital improvements. However, the members agreed to a list of short-term and medium-term projects, policies, and programs that could provide benefits at specific locations or to a limited number of users. Among the recommendations of the Task Force was to remove the barrier on Musgrave Avenue NW east of Wallace Road and allow traffic to drive through Wallace Marine Park between Wallace Road NW and Glen Creek Road NW as illustrated in Figure 1. The intent of opening Musgrave Avenue is to reduce vehicular traffic that would otherwise be traveling on Wallace Road.



Figure 1 – Proposed Traffic Route through Wallace Marine Park

The barrier on Musgrave Avenue NW was originally installed in the mid-1980s after Glen Creek Road NW was extended into Wallace Marine Park. The reason for the barrier was to address safety concerns at the intersection of Wallace Road and Musgrave Avenue, particularly relating to cars with boat trailers using this intersection to access the boat ramp in Wallace Marine Park. Current images of Musgrave Avenue NW and the internal park road are provided as Attachment 1.

If the barrier is removed, westbound traffic leaving the Marion Street Bridge would have an option of turning right onto Musgrave Avenue and, after passing through Wallace Marine Park, accessing destinations located between Wallace Road NW and the park.

This traffic could also cross or enter Wallace Road NW at the signalized intersection at Glen Creek Road. Vehicles entering the park from Glen Creek Road could, after traversing the park, make a right-hand turn onto Wallace Road. As currently configured, vehicles could also turn left from Musgrave Avenue NW onto Wallace Road NW or left from Wallace Road NW onto Musgrave Avenue NW; however, left-turn movements are difficult during most times of the day owing to high traffic volumes on Wallace Road NW and could be prohibited due to safety concerns.

FACTS AND FINDINGS:

Factors for SPRAB to consider in making its recommendation to City Council are listed below in no particular order of importance.

1. The number of vehicles expected to pass through Wallace Marine Park if Musgrave Avenue NW is opened is unknown at this time.
2. The impacts of opening Musgrave Avenue NW on the intersections of Musgrave Avenue NW at Wallace Road NW and Glen Creek Road NW at Wallace Road NW are unknown at this time.
3. The intersection of Wallace Road and Musgrave Lane is controlled by ODOT. The ultimate configuration of this intersection has not been determined, although it is possible it would be restricted to right-in/right-out only for vehicles. City staff has contacted ODOT for input regarding operation of this intersection should the existing barrier on Musgrave Avenue NW be removed.
4. Currently, park operating hours are from dawn to dusk. Whether the opening of Musgrave Avenue NW should be influenced by these hours may require Council action. Limiting the hours that the gate would be open may be contemplated and recommended by SPRAB.
5. Using Wallace Marine Park for pass-through vehicles along *existing* roads in the park is inconsistent with the Council-adopted Wallace Marine Park Master Plan, which shows an additional connection into the park *after* completion of a segment of Marine Drive.³ Attachment 2 is an excerpted figure from the park master plan.
6. Because grants from the Land and Water Conservation Fund (LWCF) have been used in Wallace Marine Park, the City may not be able to use a portion of park

³ In the section of the *Wallace Marine Park Master Plan* regarding to Circulation: "To address the existing circulation problems within the park the *Salem Transportation Plan* has been consulted. It says, 'Marine Drive NW, a collector street, will be constructed over time to provide a parallel access route for new development that will occur on the east side of Wallace Rd. NW' (Salem Transportation System Plan, p85). Marine Drive has been located to the west edge of the park. This road will provide access to Moyer Lane, Glen Creek Road, and an additional access point as the road exits the park to the northwest. The new road allows separate access to the boat launch parking lots, both soccer parking lots, and the softball parking lot." (p12 of Wallace Marine Park Master Plan)

property for a purpose other than recreation without approval of the National Park Service under Section 6(f) of the LWCF Act.

City staff will provide a report to Council detailing a plan of action for implementing the recommendations of the Congestion Relief Task Force at the April 22, 2019 Council meeting.

Attachments:

1. Images of Musgrave Avenue NW and internal park roadway
2. Figure from Wallace Marine Park Master Plan

Images of Musgrave Avenue NW and internal park roadway



Figure 1: Entrance to Musgrave Avenue NW from Wallace Road at Marion Street Bridge off-ramp



Figure 2: The publicly accessible section of Musgrave Avenue NW up to the gate



Figure 3: Musgrave Avenue NW past the barrier approaching the Union Street Railroad Trestle

Images of Musgrave Avenue NW and internal park roadway



Figure 4: Musgrave Avenue as it passes under the Union Street Railroad Bridge



Figure 5: Intersection of Musgrave Avenue and Glen Creek Road in Wallace Marine Park



Figure 6: Entrance to Wallace Marine Park at Glen Creek Road



Master Plan

24 September 2002

TO: SALEM PARKS AND RECREATION ADVISORY BOARD

**THROUGH: ROBERT D. CHANDLER, PHD, PE
ASSISTANT PUBLIC WORKS DIRECTOR**

**FROM: JULIE WARNCKE
TRANSPORTATION PLANNING MANAGER**

**SUBJECT: SPRAB TO MAKE RECOMMENDATION TO CITY COUNCIL ON
PROPOSAL TO PROVIDE PARK AND WALK/BIKE/SHUTTLE
SERVICES AT WALLACE MARINE PARK**

ISSUE:

In a motion adopted on March 11, 2019, City Council directed staff to begin implementing the recommended actions identified by the 2018 Congestion Relief Task Force. Among the recommendations contained in its final report to Council, the members of the Congestion Relief Task Force propose the City “provide park and walk/bike/shuttle services at Wallace Marine Park.”¹ This recommendation is hereby submitted to the Salem Parks and Recreation Advisory Board (SPRAB) for counsel and advice to Council.

RECOMMENDATION:

Salem Parks and Recreation Advisory Board provide advice and recommendation(s) for City Council consideration regarding the proposal to provide park and walk/bike/shuttle services at Wallace Marine Park.

BACKGROUND:

On November 13, 2017, the Salem City Council formed a four-member Congestion Relief Task Force (Task Force) tasked with investigating potential ways for the City to relieve congestion in downtown and inner west Salem. The four members of the Task Force consisted of Mayor Chuck Bennett, Councilor Cara Kaser (Ward 1), Councilor Chris Hoy (Ward 7), and Councilor Jim Lewis (Ward 8). The Task Force completed its work in September and presented its final report to Council in at a work session on November 5, 2018.

¹ Salem Congestion Relief Task Force: Final Report. Dated October 19, 2018. Page 9

The Task Force did not reach consensus on recommending any long-term major capital improvements. However, the members agreed to a list of short-term and medium-term projects, policies, and programs that could provide benefits at specific locations or to a limited number of users.

Among the recommendations of the Task Force was to provide park and walk/bike/shuttle services at Wallace Marine Park. The intent of this recommendation is to reduce vehicular traffic crossing the Willamette River by providing an opportunity for people to walk or bike to work from Wallace Marine Park. The proposal of the Task Force focused on the gravel parking lot at the base of the Union Street Railroad Bridge (Figure 1 and Figure 2). If paved, this lot could accommodate approximately 42 parking spaces, as illustrated in Figure 2. This parking area is closest to the walkway leading to and from the Union Street Bridge. Implementation of this recommendation, however, could also be shifted or expanded to other parking areas at Wallace Marine Park, including the paved parking area on Glen Creek Road NW adjacent to the soccer fields, the gravel parking area next to the road leading to the boat ramp, the paved parking area near the beach, and the paved parking area supporting the boat ramp. The recommendation for shuttle services could be considered together with a separate proposal to study the feasibility of providing a downtown circulator bus or trolley.

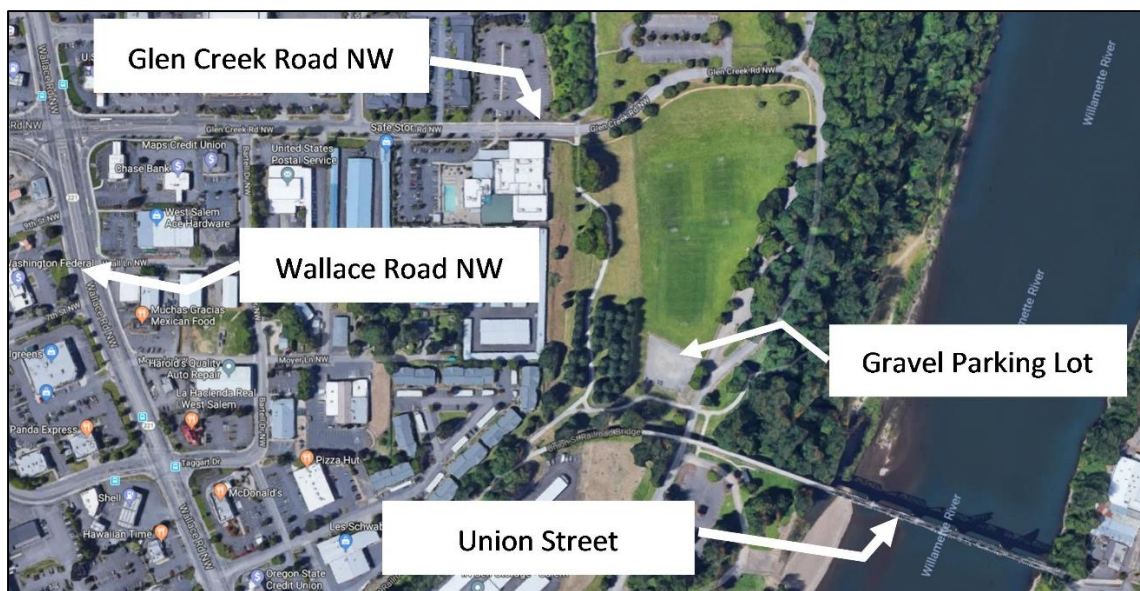


Figure 1 – Location of Parking lot at base of Union Street Bridge



Figure 2 – Current gravel parking lot at base of Union Street Bridge



Figure 3 –Parking lot at base of Union Street Bridge – Possible Parking Configuration

FACTS AND FINDINGS:

Factors for SPRAB to consider in making its recommendation to City Council are listed below in no particular order of importance.

1. Providing park and walk/bike/shuttle services at Wallace Marine Park has potential to reduce the number of cars crossing the Marion and Center Street

bridges by approximately 40-50 vehicles during the morning and evening commute periods, which represents a total reduction of up to 100 trips out of the more than 90,000 average daily trips.

2. Currently, park operating hours are from dawn to dusk. Whether providing park and walk/bike/shuttle services within the Park should be influenced by these hours will require Council action. After-hours parking could create safety concerns and may require installation of lighting or other security measures.
3. A parking lot at the base of the Union Street Bridge is not in the Master Plan. Providing parking for walk/bike/shuttle services in the park was also not addressed in the Council-adopted Wallace Marine Park Master Plan (Attachment 1).
4. Wallace Marine Park is zoned Public Amusement (PA). Salem Revised Code 540-005 identifies the uses that are permitted, special, conditional, or prohibited in the PA zone. Park-and-ride facilities and commercial parking are prohibited in the PA zone. Council would need to make a determination if park and walk/bike/shuttle services are permitted in the PA zone or if the zone would need to be amended to allow such services.
5. Because grants from the Land and Water Conservation Fund (LWCF) have been used in Wallace Marine Park, using a portion of park property for a purpose other than recreation may require approval of the National Park Service under Section 6(f) of the LWCF Act.
6. There may be special events at the park that would supplant the use of the parking lot(s) by non-park users. A mechanism may need to be established to notify non-park users of such events. In Riverfront Park, the permit system allows for such notifications.

City staff will provide a report to Council detailing a plan of action for implementing the recommendations of the Congestion Relief Task Force at the April 22, 2019 Council meeting.

Attachment:

1. Figure from Wallace Marine Park Master Plan

SITE VEGETATION

- A Existing vegetation
- B Enhanced vegetation
- C Street trees
- D Expanded lake
- E Existing wet area
- F Shore area

SITE AMENITIES

- 1 Portage node
- 2 New softball fields
- 3 New softball facilities
- 4 Existing softball fields
- 5 Existing softball facility
- 6 New soccer fields
- 7 Tournament soccer field
- 8 New soccer facility
- 9 Expanded parking
- 10 Existing parking
- 11 Relocated maintenance facility with restrooms, trailhead, and interpretive center
- 12 Nonpaved trail
- 13 Paved pedestrian trail
- 14 New road (per Salem transportation plan)
- 15 Existing entry road
- 16 New entry road
- 17 Existing canoe launch
- 18 Existing boat launch
- 19 BMX bike park
- 20 Railroad bridge pedestrian and bike connection
- 21 Picnic shelter and tail head
- 22 New restrooms
- 23 Proposed Skateboard Park Area



GREENWORKS

Master Plan

24 September 2002

0 40 80 160

CITY OF *Salem*
AT YOUR SERVICE

Wallace
Marine
Park



MEMO

TO: Jennifer Kellar, Parks and Recreation Services Manager *[Signature]*
Public Works Department

FROM: Marlene Cisneros-Villalovos, Staff Assistant *[Signature]*
Public Works Department

DATE: April 2, 2019

SUBJECT: **Damage to City of Salem Parks and Open Space**

Damage to the City of Salem's parks and landscape maintenance areas caused by malicious mischief, theft, and reckless action is reported by the appropriate law enforcement agency, citizens and maintenance personnel. The following is a total of these incidents during March 2019. The dollar amount shown represents the estimated repair/replacement cost for the damage sustained.

A total of \$ 4956.18 occurred from 21 incidents. In comparison, the total from March 2018 was \$4,533.45 from 16 incidents.

CC: Steve Powers, City Manager
Gerald F. Moore, Chief of Police
Chuck Bennett, City Mayor
Lt. Ben Bales, Commander, SPD
Sgt. Cliff Carpenter, SPD, Support Division
Irma Dowd, Neighborhood Services Specialist
Reed Godfrey, SFD, Battalion Chief
Tye Godfrey, Facilities Services Division Manager
Jennifer Hingston, SPD, Graffiti Abatement / Volunteer Unit
Marcus Pitts, Risk Manager
Jessica Pries, Neighborhood Partnership Coordinator
Lt. Treven Upkes, SPD, Community Response Section
Peter Fernandez, PE, Public Works Director
Robert D. Chandler, PhD, PE, Assistant Public Works Director
Mark Becktel, AICP, Operations Division Manager
Patricia Farrell, Parks and Natural Resources Planning Manager
Becky George, Recreation Supervisor

DAMAGE TO CITY OF SALEM PARKS AND OPEN SPACE

March-19

Date Occurred	Cost	Location / Neighborhood Association	Description
03/03/19	\$334.03	Hoodview Park	Graffiti reported and removed
03/05/19	\$214.59	Northgate Park	Graffiti reported and removed
03/05/19	\$101.42	Geer Park	Graffiti reported and removed
03/07/19	\$865.58	Clark Creek Park	Unauthorized vehicle drove through metal bollard and pushed rock barrier and vehicle into Clark Creek.
03/07/19	\$101.42	Minto Brown Park	Graffiti reported and removed
03/15/19	\$237.88	Highland Park	Graffiti reported and removed
03/15/19	\$137.14	Thorp Park	Graffiti reported and removed
03/17/19	\$211.59	Bush Park	Graffiti reported and removed
03/18/19	\$131.14	Geer Park	Graffiti reported and removed
03/19/19	\$101.42	Richmond Park	Graffiti reported and removed
03/19/19	\$257.92	McRae Park	Graffiti reported and removed
03/19/19	\$271.03	Northgate Park	Graffiti reported and removed
03/19/19	\$241.31	Thorp Park	Graffiti reported and removed
03/19/19	\$262.03	Mckay Park	Graffiti reported and removed
03/19/19	\$718.29	Mckay Park	Unauthorized vehicle drove into park damaging turf
03/21/19	\$137.14	West Salem Park	Graffiti reported and removed
03/21/19	\$174.22	West Salem H.S Park	Garbage container destroyed
03/21/19	\$131.14	Richmond Park	Graffiti reported and removed

03/26/19	\$201.75	Englewood Park	Trash can destroyed
03/28/19	\$125.14	Cascade Park	Graffiti reported and removed

21 **\$4,956.18**

Total Total
Number of Dollar
Incidents Damage

CAN-DO, Croisan-Illahe, SCAN, South Salem & West Salem



Glenn - Gibson Watershed Council

March 23, 2019

Salem Parks and Recreation Advisory Board
555 Liberty St. SE
Salem, OR 97301

Hello SPRAB,

Recently, this information came to our attention.

<https://www.theguardian.com/environment/2019/feb/10/plummeting-insect-numbers-threaten-collapse-of-nature>

It is a description of ecosystem collapse due to pesticide use and it gives cause for grave concern. As examples of this phenomenon, a massive kill of Bumblebees was documented due to spraying of trees around a parking lot in the City of Tualatin. In 2017, a fish kill in Glenn Creek was documented due to over applied algacide application into a pond along the creek. These are examples of the consequences of uninformed pesticide use. However, it does not take a dramatic event like these to collapse an ecosystem. Daily landscape maintenance can do the same thing, just without such drama.

Salem is an agricultural center, dependent on pollinators to fertilize crops. In 2018 the City of Salem took the Mayor's Monarch pledge. We believe it is in interest of the public both in the City of Salem and in the region that the City of Salem develops an integrated pest management system designed to minimize the use of chemicals and maximize plant diversity.

We also need to understand the importance of providing diverse species in the ground cover in the parks of our city. Replacing the existing grass monocultures with mixes of native grasses and flowers would be environmentally beneficial for all. It would also require less water and mowing.

It would save the City of Salem from the expense of maintaining these monocultures with expensive chemicals and water.

Diversity is a good thing not just culturally but also horticulturally. It provides more beauty and better habitat for this diverse group of creatures that ultimately support us.

SPRAB acts in an advisory capacity to our policy and decision makers. We urge you to recommend the City of Salem adopt wise landscape maintenance use practices and horticultural diversity in the City's landscape policy by updating and actively implementing an integrated pest management system for the City of Salem.

Thank you,

Ken Bierly, Chair

A handwritten signature in blue ink that reads "Kenneth F. Bierly". The signature is written in a cursive, flowing style.

Glenn and Gibson Creeks Watershed Council

Glenn and Gibson Creeks Watershed Council

Purpose: to share information, reduce duplication of activities and to help address watershed management issues in the watershed and to provide a framework for coordination and cooperation among key interests.

Mission: to foster better understanding and stewardship of watershed resources

Vision: a balanced ecosystem that supports a healthy watershed and provides for an economic base and viable communities

GlennGibsonWC.org