# CITY OF SALEM FINANCIAL SUMMARY YEAR END / FY 2018

This financial summary provides FY 2018 year-end results. Notable occurrences are identified, described, and graphically illustrated through budget-to-actual and actual-to-actual comparisons. In addition, many comparisons extend to multiple fiscal years to augment context for FY 2018 activity.

# Citywide Results—All Funds

## Total Resources of \$721.65 Million

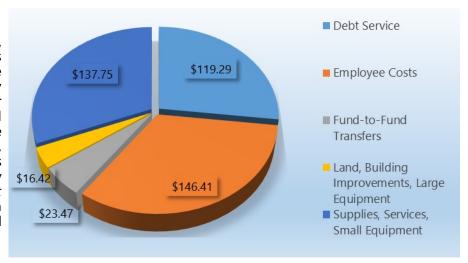


This view of Citywide resources reveals the prominence of Working Capital—or cash-onhand—at 25 percent of all resources. Bond Proceeds have a disproportionate share, which includes an approximate \$65 million refinancing for the Utility, \$61.80 million for police station construction, and \$18.60 million for the library upgrade. Taxes include property tax for General Fund operations and levied to pay debt service on obligation voter-approved general transient occupancy tax, and local marijuana sales tax. The category with *Sales, Fees* includes consumer-paid fees for water / sewer, franchise fees, building permits, and system development charges. *Internal and Intergovernmental* includes employer-paid insurance premiums, state shared revenues, and grants,

All chart and graph values displayed in millions

## Total Expenditures of \$443.32 Million

On the expenditure side, Debt Service, with its relationship to bond proceeds, is disproportionately large from refinancing of Utility revenue bonds. By contrast, debt service in the prior year was \$43.76 million. Everything associated with the cost of more than 1100 full-time equivalent employees.—wages, overtime, insurances, and retirement benefits—is included in *Employee Costs*. The category of Supplies, Services, Small Equipment includes \$81.37 million of the total in just three of the City's 22 funds—Capital Improvements, Self Insurance, and Utility.



### Fund Quick Reference

The "ticker" at the bottom of each page provides a quick view of resources and expenditures through FY 2018 year end. Each fund display includes an "EWC," which represents the ending working capital as of the period ending June 30, 2018. The color of each EWC represents its status

FY 2018 Year End

as compared to the beginning of the fiscal year. **Green** signifies working capital that has grown or remained constant, while **blue** is used to signify working capital that has decreased.

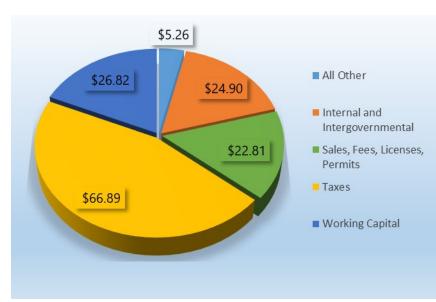
General Fund - YE		Transportati	Streetlight Fund - YE			
Resources	\$146,680,792	Resources	\$ 18,760,723	Resources	\$	2,094,029
Expenses	121,656,383	Expenses	14,838,507	Expenses		1,368,931
EWC	\$ 25,024,409	EWC	\$ 3,922,216	EWC	\$	725,098

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City of Salem Financial Summary

# **General Fund Results**

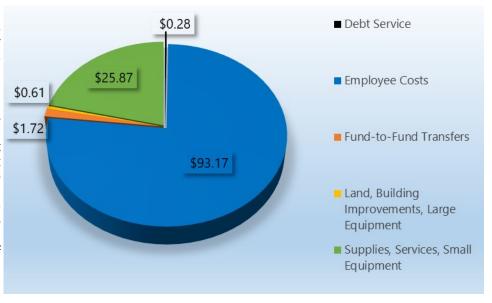
## Total Resources of \$146.68 Million



Total resources for FY 2018 in the General Fund equal \$146.68 million, representing \$26.82 million working capital and \$119.86 million in new revenues. Property taxes provide \$66.13 million in the category, Taxes, with the remaining \$758,250 from the City's sales tax on marijuana. Sales, Fees, Licenses, Permits includes over \$18 million in franchise fees, \$731,580 in planning-related revenues, and \$219,960 from the City's ambulance contractor. Internal charges, including the cost for support services assessed to other City funds for services housed in the General Fund—Legal, Human Resources, Finance, and Information Technology—provide \$14.44 million of the \$24.90 million for the *Internal* Information and Intergovernmental category. Revenues shared by the State of Oregon add another \$6.27 million. All Other revenues include \$2.89 million in fines and penalties and \$1.54 million in parking rents.

# Total General Fund Expenditures of \$121.66 Million

The City's General Fund maintains the services of fire emergency response, municipal court, parks maintenance, police, multigenerational recreation programs, long range and current planning, code enforcement, social services program aid, Salem Public Library, and the support services that benefit all City departments and funds. At year end, expenditures for these services equaled \$121.66 million, representing a 5.3 percent increase over FY 2017. To offset the imbalance expenditures over revenues, \$1.8 million approximately working capital was used to balance.



Future Outlook: The use of working capital in the General Fund to balance ongoing expenses is illustrative of the issues defined in the City Council's strategic goal of *Sustainable Services Delivery*. Initiatives for this goal include redesigning the City's budget process; defining the desired level of City services and the associated costs; evaluating new, additional revenue sources; and exploring new ways to provide the services our community seeks, create partnerships, and improve efficiencies. To help fulfill the direction of Council, City staff are implementing the best practice, Priority Based Budgeting (PBB). The purpose of PBB is to identify what the City is in the business of doing and ensuring resources are allocated to the highest and best use to support the results of Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable, and Efficient Infrastructure; Strong and Diverse Economy; and Welcoming and Livable Community.

Fund	Airport l	Fund	d - YE	Comm. Ren	ewal	Fund - YE	Parking	Fund	d - YE	Cultural/Tour	ism	Fund - YE
	Resources	\$	2,122,189	Resources	\$	2,224,504	Resources	\$	1,749,847	Resources	\$	4,502,767
Reference	Expenses		985,470	Expenses		1,732,623	Expenses		1,441,662	Expenses		3,713,371
	EWC	\$	1,136,719	EWC	\$	491,881	EWC	\$	308,185	EWC	\$	789,396

# General Fund Revenues —Year End FY 2018 and History (in millions)

#### Resource Type

5-Year Trend, FY 2014-FY 2018 Actual to Budget Year-over-Year

Property Tax—In FY 2018, this revenue source continued to achieve the 3% statutory increase. However, assessed valuation did not increase commensurate with budget estimates. The yearover-year increase was \$2.1 million or 3.3%.

Franchise Fees—The impact of increases for refuse hauler fees, ongoing growth in telecomm receipts, and gains in electric and water / wastewater / stormwater utility receipts added \$677,692 or 3.9% year-over-year for City franchises.

State Shared Revenues—Marijuana shared revenues of more than \$917,000 fueled a year-overyear increase of 21.3% in this category. Marijuana receipts included current year activity plus 18 months of prior activity paid in arrears.

Planning-Related year-over-year Fees—No change occurred with the three fees in this grouping—planning, site plan review, and dwelling plan review.

Other Fees—User charges for fire protection, code enforcement, softball, parks reservations, fire safety permits, apartment licensing, and sign permits supported increased receipts of \$178,174 or 4.6% more than FY 2017.

Rents—the lack of a full legislative session has a significant impact on the City's parking-related revenues. The year-over-year decrease of 10.4% represents receipts lowered by more than \$187,000.

Fines—With court fines declining by more than \$200,000 in FY 2018, the category of fines realized an overall decrease of \$72,207 or 2.4% — similar to the percentage decrease experienced in FY 2017 for this revenue category.

Internal Charges—Less-than-anticipated revenues are offset with savings from vacant positions. A lower vacancy rate would have generated additional internal reimbursement revenues. However, the year-over-year increase was almost 10%.

Other Agencies, Grants, All Other Revenue— Year-over-year gains resulting from marijuana

sales tax receipts, City proceeds from the sale of state-owned property in the Mill Creek Urban Renewal Area, reimbursement for state conflagrations, and interest earnings combined for a \$354,857 increase.

Public Art Fund - YE Leasehold Fund - YE Resources 61,155 Resources \$ 1,235,860 27,914 **Expenses EWC** 33,242 EWC

Building/Safety Fund - YE Resources \$ 12,004,715 588,450 **Expenses** 

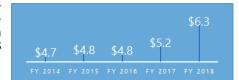
4,314,852 7,689,863 EWC

General Debt Fund - YE Resources \$ 19,374,911 **Expenses** 18,451,224 923,686

\$56.4 \$59.1 \$61.3 \$64.0 \$66.1

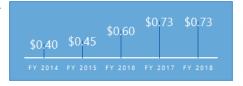
-0.8%





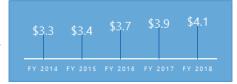
\$15.6 \$16.4 \$16.8 \$17.3





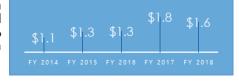


3.3%



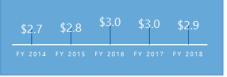






















**EWC** 

647,411

Name		General F	und Expend	ditures by Departmen	t	
Purchasing	•			' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '		Year-over- Year (YOY)
Personal Services, \$1.26M Materials / Services, \$0.15M 96.7% 17.8% Personal Services, \$1.26M Materials / Services, \$0.15M 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8% 91.8	Purchasing—\$3.64M Personal Services, \$3.19M	94.1%	8.1%	\$0.18M	80.0%	-16.0%
Development	\$1.34M Personal Services, \$1.19M	96.7%	17.8%	Personal Services, \$1.26M	91.8%	6.3%
Personal Services, \$2.53M	Development—\$3.74M Personal Services, \$3.30M Materials / Services, \$0.44M	84.5%	2.3%	Personal Services, \$3.75M Materials / Services, \$3.31M	100.9%	3.3%
Personal Services, \$26.31M Materials / Services, \$4.18M Capital Outlay, \$0.04M  Human Resources— \$1.39M Personal Services, \$1.20M Materials / Services, \$1.31M Interfund Transfers, \$0.14M  Non Departmental—\$4.75M Personal Services, \$0.08M Materials / Services, \$1.00M Capital Outlay, \$0.14M  Personal Services, \$2.04M Materials / Servic	Personal Services, \$2.53M	98.2%	7.0%	Personal Services, \$34.25M Materials / Services, \$7.97M	98.7%	8.2%
\$1.39M Personal Services, \$1.20M Materials / Services, \$0.19M  Info Technology—\$7.16M Personal Services, \$6.02M Materials / Services, \$1.00M Capital Outlay, \$0.14M  Personal Services, \$1.20M Materials / Services, \$1.31M Interfund Transfers, \$0.14M  Solve Services, \$0.08M Materials / Services, \$0.08M Materials / Services, \$2.84M Debt Service, \$0.28M Interfund Transfers, \$1.55M  Solve Services, \$2.04M Materials / Services, \$0.14M  Solve Services, \$2.84M Debt Services, \$1.55M  Solve Services, \$2.84M Debt Services, \$2.84M Debt Services, \$0.28M Interfund Transfers, \$1.55M  Solve Services, \$2.87M Capital Outlay, \$0.61M Debt Service, \$0.28M Interfund Transfers, \$1.72M	Personal Services, \$26.31M Materials / Services, \$4.18M	97.6%	4.5%	—\$2.20M Personal Services, \$1.42M Materials / Services, \$0.77M	96.7%	9.9%
Personal Services, \$6.02M Materials / Services, \$1.00M Capital Outlay, \$0.14M  Begal—\$2.18M Personal Services, \$2.04M Materials / Services, \$2.04M Materials / Services, \$1.55M  Begal—\$2.18M Personal Services, \$2.04M Materials / Services, \$2.04M Materials / Services, \$0.14M  Begal—\$2.18M Personal Services, \$0.14M  Begal—\$2.18M Personal Services, \$0.14M  Begal—\$2.18M Personal Services, \$0.28M Personal Services, \$0.14M  Begal—\$2.18M Personal Services, \$0.14M  Begal—\$2.18M Personal Services, \$0.28M Personal Services, \$0.28M Personal Services, \$0.28M Interfund Transfers, \$1.72M  Begal—\$2.18M Personal Services, \$0.28M Personal Services, \$0.28M Interfund Transfers, \$1.72M	\$1.39M Personal Services, \$1.20M	88.2%	13.0%	\$4.29M Personal Services, \$2.85M Materials / Services, \$1.31M	82.2%	0.5%
Personal Services, \$2.04M Materials / Services, \$0.14M  95.1%  8.2%  General Fund Total— \$121.66M Personal Services, \$93.17M Materials / Services, \$93.17M Capital Outlay, \$0.61M Debt Service, \$0.28M Interfund Transfers, \$1.72M	Personal Services, \$6.02M Materials / Services, \$1.00M	89.2%	5.8%	Personal Services, \$0.08M Materials / Services, \$2.84M Debt Service, \$0.28M	58.9%	-6.5%
Debt Service, \$0.28M Personal Services, \$3.78M Materials / Services, \$0.80M  92.7%  July 1.8%  Debt Service, \$0.28M Interfund Transfers, \$1.72M	Personal Services, \$2.04M	95.1%		\$121.66M Personal Services, \$93.17M Materials / Services, \$25.87M	93.6%	5.3%
	Personal Services, \$3.78M Materials / Services, \$0.80M	92.7%	-3.8%	Debt Service, \$0.28M		
Capital Improve. Fund - YE Extra Capacity Fund - YE Dev. District Fund - YE Utility Fund Resources \$162,998,710 Resources \$31,110,354 Resources \$3,506,086 Resources \$21	-una i i				1	Fund - YE \$212,871,06

Quick

Reference

Resources

Expenses

EWC

\$ 31,110,354 Resources

\$ 23,927,938 EWC

7,182,416 Expenses

\$162,998,710 Resources

44,791,476 Expenses

\$118,207,234 EWC

\$212,871,069

166,618,513

\$ 46,252,556

\$ 3,506,086 Resources

Expenses

330,161

\$ 3,175,925 EWC

#### Other City Funds—Expenditures Year End FY 2018 Expenditures FY 2018 Actual to Year-over-Fund Resources 5-Year Trend, FY 2014-FY 2018 Budget Year (YOY) Year End Airport—\$0.99M Personal Services, \$0.44M -19.0% 50.5% Materials / Services, \$0.48M Debt Service / Interfund Transfers, \$0.02M Building and Safety—\$4.31M Personal Services, \$2.69M 3.6% 86.0% \$8.8 Materials / Services, \$1.05M Interfund Transfers, \$0.58M Capital Improvements—\$44.79M Materials / Services, \$21.44M 27.8% 1 \$72.3 1 \$75.2 52.0% Capital Outlay, \$7.58M Debt Service, \$14.93M Interfund Transfers, \$0.84M City Services—\$10.38M Personal Services, \$2.40M 0.7% Materials / Services, \$6.42M 76.5% Capital Outlay, \$0.055 Interfund Transfers, \$1.50M Community Renewal—\$1.73M \$4.0 Materials / Services, \$1.73M -29.1% \$2.2 48.3% Cultural and Tourism—\$3.71M Materials / Services, \$2.24M -20.9% \$4.5 88.8% Interfund Transfers, \$1.48M Debt Service—\$18.45M Debt Service, \$18.45M 4.9% | \$14.0 | \$15.2 | \$16.5 | \$18.2 |\$19.4 99.4% Development District—\$0.33M Materials / Services, \$0.33M 12.0% 9.7% Downtown Parking—\$1.44M Materials / Services, \$1.14M -15.3% \$2.0 T \$1.7 77.2% Interfund Transfers, \$0.30M Emergency Medical Services—\$0.60M Personal Services, \$0.39M -12.3% Materials / Services, \$0.21M 83.1% Emergency Svcs. Fund - YE WVCC Fund - YE PRRMS Fund - YE City Services Fund - YE **Fund** Resources \$ 3,793,286 Resources \$ 11,582,331 Resources 1,830,410 Resources \$ 16,988,632 **Quick Expenses Expenses** 10,377,444 601,154 **Expenses** 10,215,802 595,390 **Expenses** Reference **EWC** 3,192,131 EWC **EWC** 1,235,020 EWC \$ 1,366,529 6,611,187

#### Other City Funds—Expenditures Year End FY 2018 Expenditures FY 2018 Actual to Year-over-Fund Resources 5-Year Trend, FY 2014-FY 2018 **Budget** Year (YOY) Year End Equip. Replacement Reserve—\$3.58M Materials / Services, \$0.02M 20.8% 35.8% Capital Outlay, \$3.40M Interfund Transfers, \$0.16M Leasehold—\$0.59M Materials / Services, \$0.39M \$1.2 14.2% Interfund Transfers, \$0.20M 48.2% Police Regional Records—\$0.60M Materials / Services, \$0.36M 128.5% 32.5% Capital Outlay, \$0.24M Public Art—\$0.03M Materials / Services, \$0.03M \$0.06 \$0.06 43.4% 47.5% \$0.01 . \$0.01 System Develop, Charge—\$7.18M Materials / Services, \$4.06M 64.2% 25.6% Capital Outlay, \$2.97M Interfund Transfers, \$0.16M Self Insurance—\$27.62M Personal Services, \$0.81M 7.5% 65.0% Materials / Services, \$26.81M Streetlight—\$1.37M Materials / Services, \$0.89M -38.1% \$2.0 66.4% Debt Service, \$0.23M Interfund Transfers, \$0.25M Transportation Svcs—\$14.84M \$19.5 Personal Services, \$5.37M \$18.7 18.8 7.3% 92.6% Materials / Services, \$8.68M \$16.9 Capital Outlay \$0.33M Interfund Transfers, \$0.46M Utility—\$166.62M Personal Services, \$32.52M \$145.0 \$125.1 , \$128.0 <del>-</del> \$132.2 Materials / Services, \$33.14M 63.1% 149% Capital Outlay \$1.17M Debt Service, \$85.35M Interfund Transfers, \$14.44M WVCC-\$10.22M Personal Services, \$8.62M 3.3% 93.2% Materials / Services, \$1.57M Capital Outlay, \$0.03M The City's trust funds hold donations and other Self Insurance Fund - YE Equip. Reserve Fund - YE Trust Fund - YE revenues benefitting Police, **Fund** Fire, Salem Public Library, Resources \$ 45,235,741 Resources \$ 11,326,596 Resources \$ 9,598,192 parks, Center 50+, Minto **Quick** Island restoration, and **Expenses Expenses Expenses** 27,621,828 3,575,515 2,303,333 various neighborhood Reference enhancement efforts.

**EWC** 

\$ 17,613,913

**EWC** 

\$ 7,751,081

**EWC** 

7,294,859