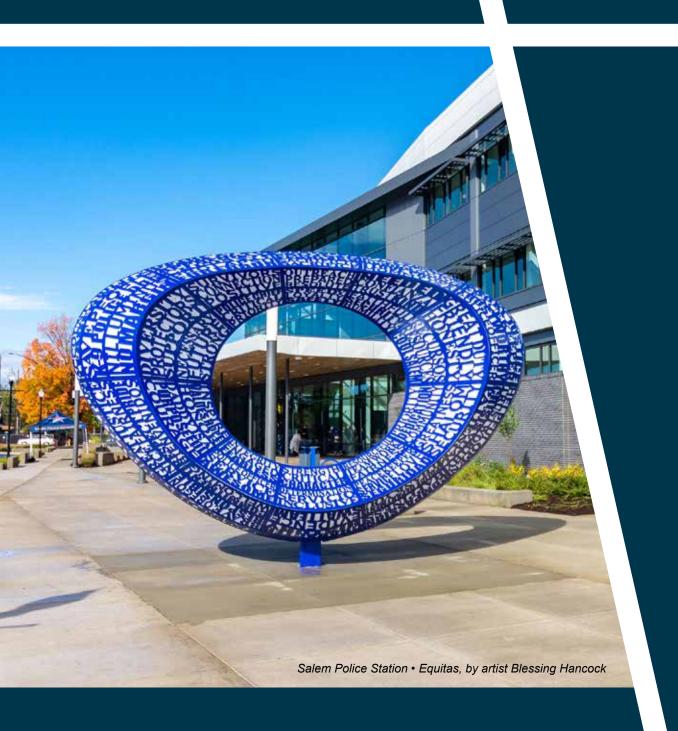
# June 30, 2022

#### **Urban Renewal Agency**





ANNUAL FINANCIAL REPORT

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

(A Component Unit of the City of Salem, Oregon)

# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2022

Prepared by the Finance Department

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

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#### Title VI Disclosure

It is the policy of the Urban Renewal Agency of the City of Salem (URA) to assure that no person shall be discriminated against on the grounds of race, religion, color, sex, marital status, familial status, national origin, age, mental or physical disability, sexual orientation, gender identity and source of income. The URA also fully complies with Title VI of the Civil Rights Act of 1964, and related statutes and regulations, in all programs and activities.

#### **URBAN RENEWAL AREA OF THE CITY OF SALEM**

#### **AGENCY OFFICIALS**

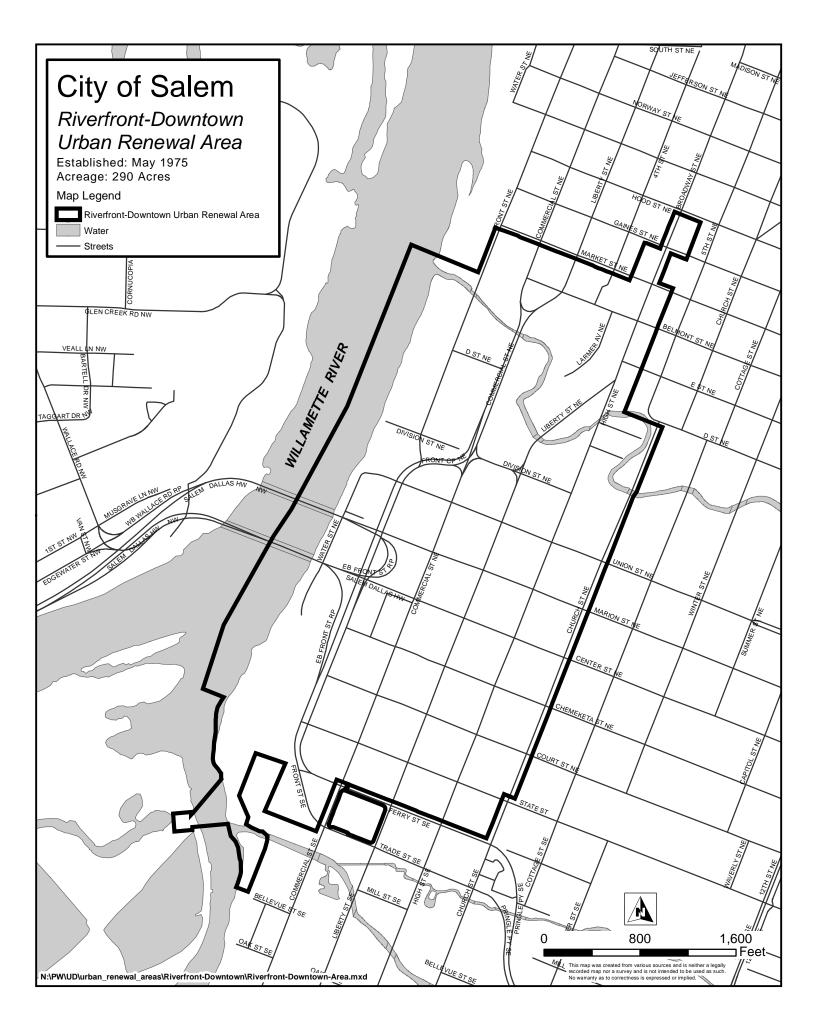
<u>Ward No.</u>	Name	Term Expires <u>December 31,</u>
Mayor	Chris Hoy	2022
1	Virginia Stapleton	2024
2	Linda Nishioka	2022
3	Trevor Phillips	2024
4	Jackie Leung	2022
5	Jose Gonzalez	2024
6	Julie Hoy	2022
7	Vanessa Nordyke	2024
8	Micki Varney	2022

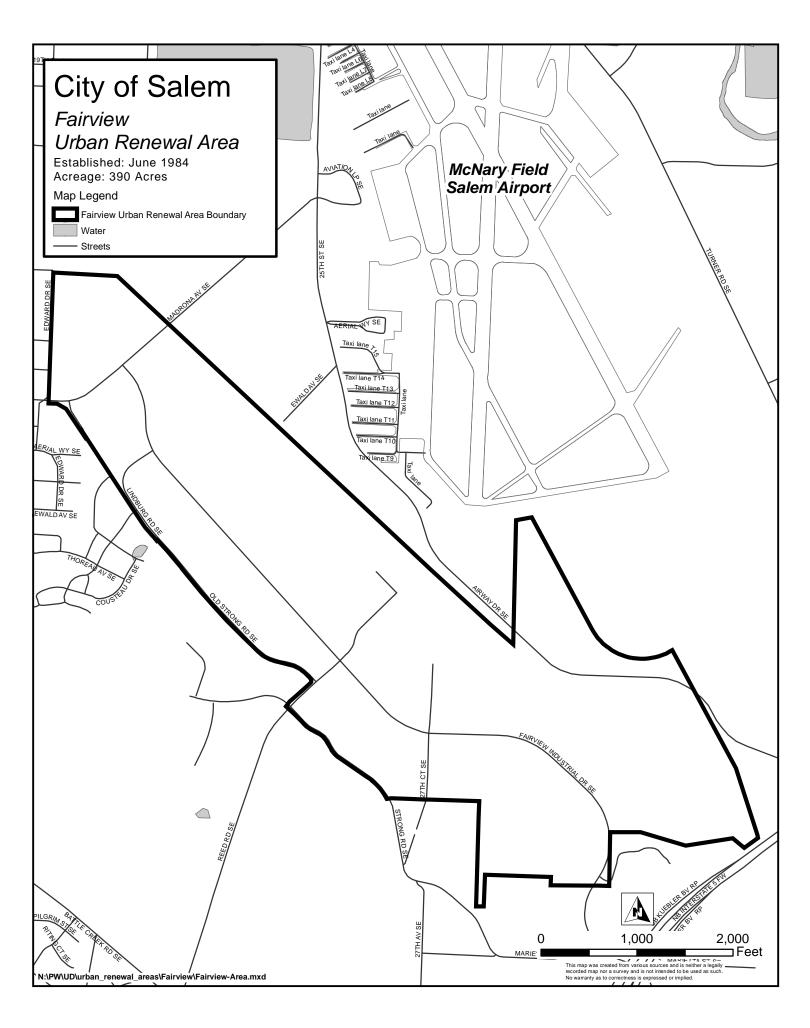
#### **ADMINISTRATIVE STAFF**

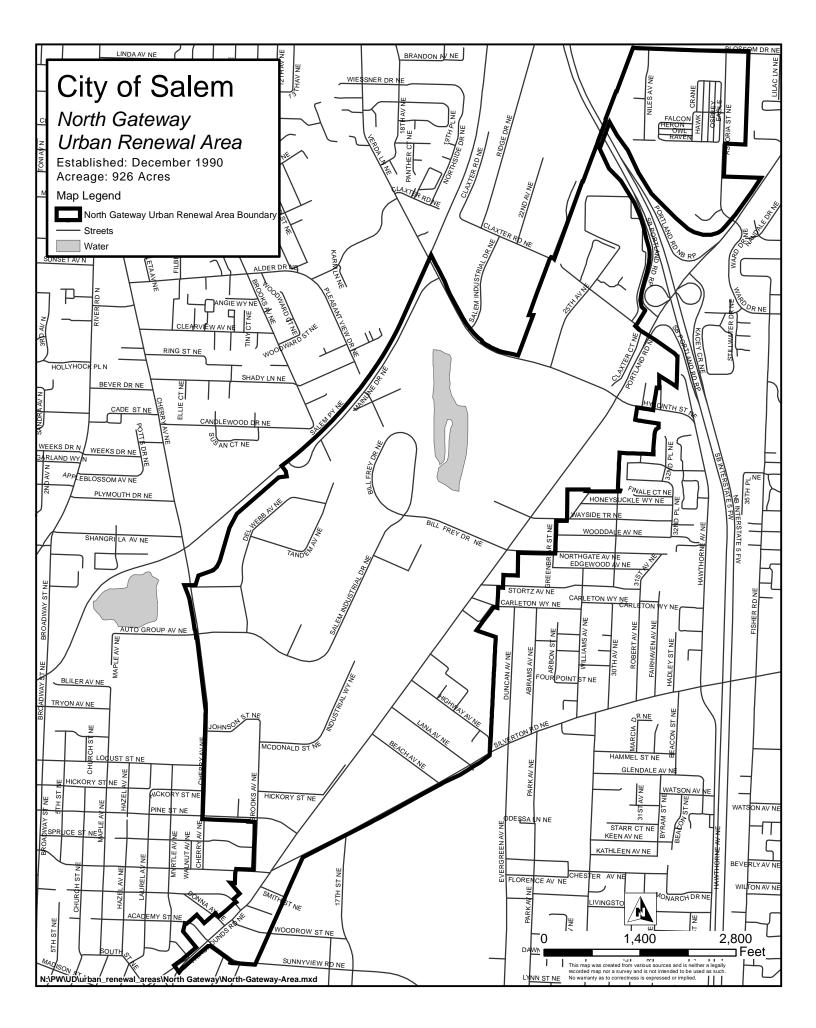
City Manager: Keith Stahley Chief Accountant: Jennifer Mattecheck

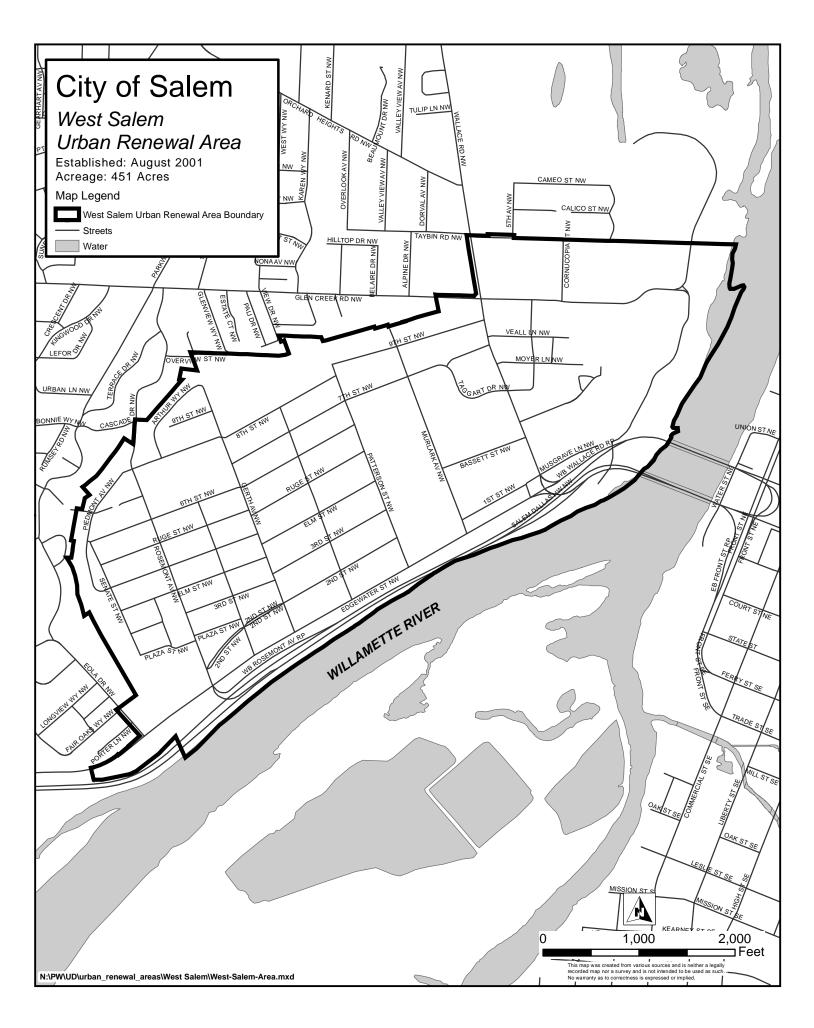
All correspondence for persons listed above may be sent to:

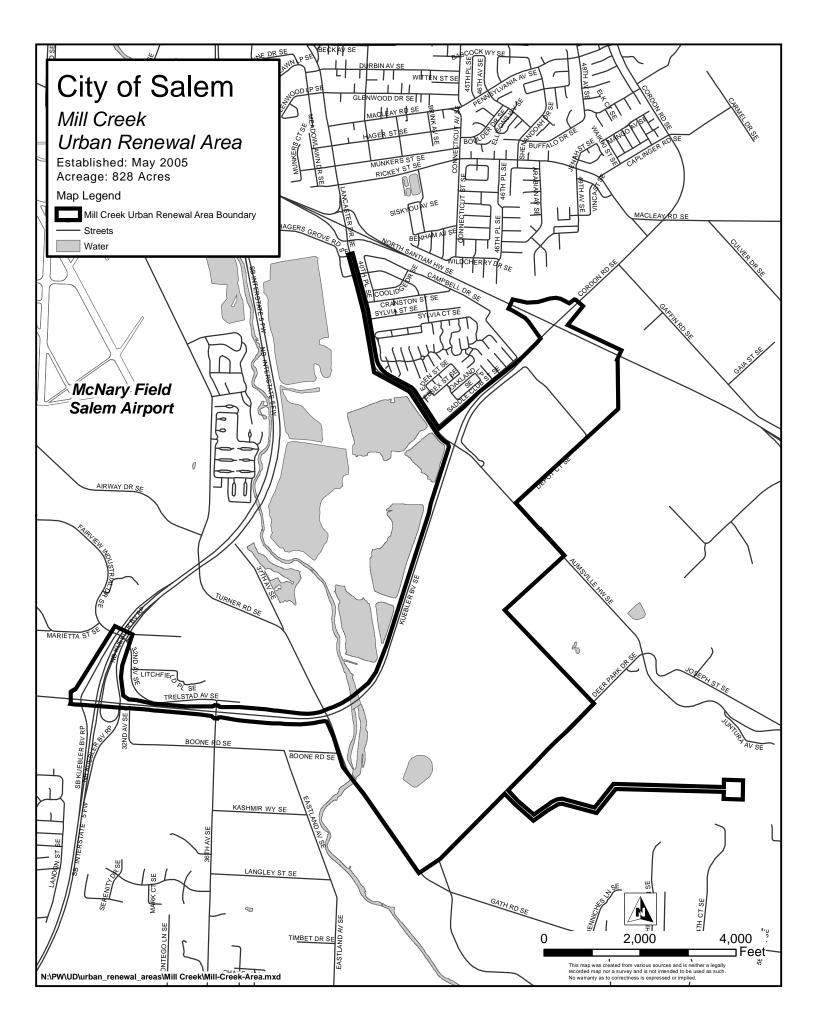
City of Salem 555 Liberty St SE, Room 220 Salem, OR 97301-3513

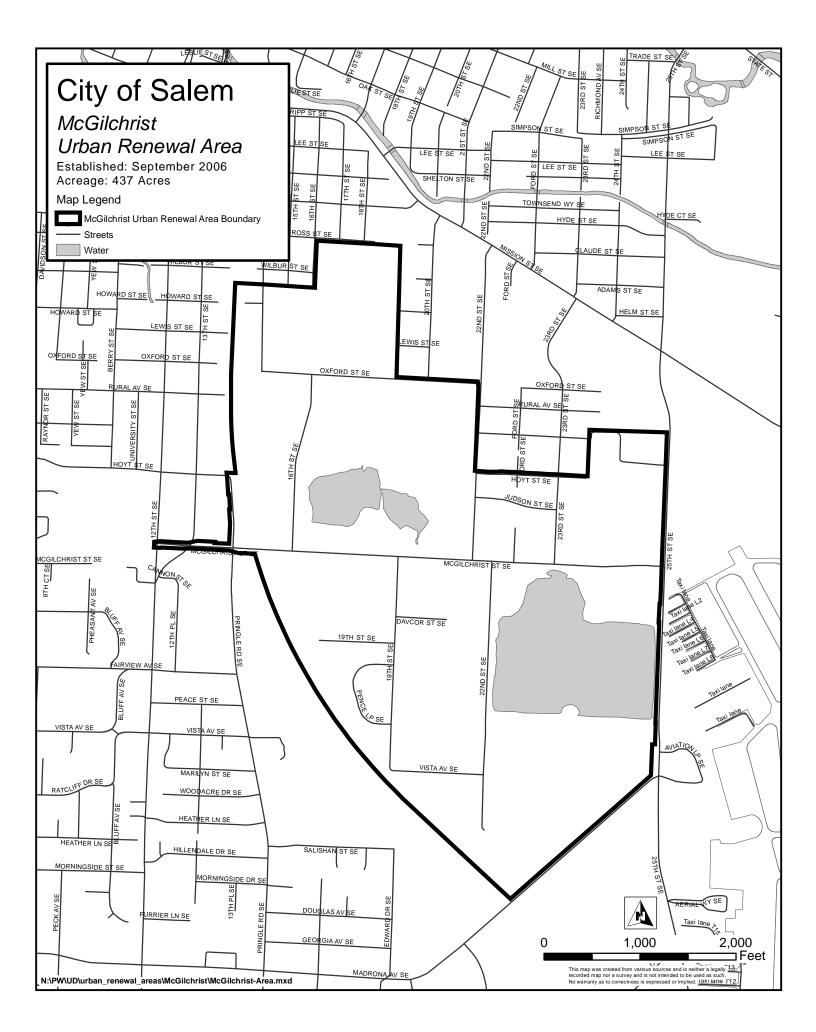


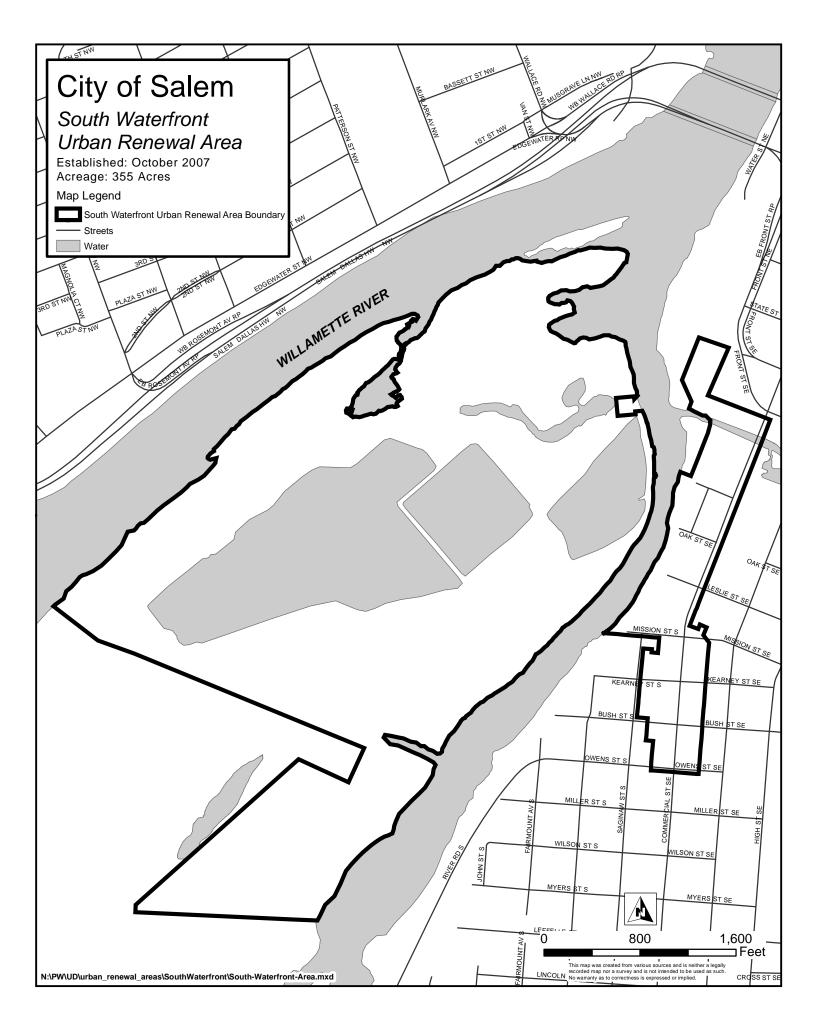












# GROVE, MUELLER & SWANK, P.C.

#### Certified Public Accountants and Consultants

475 Cottage Street NE, Suite 200, Salem, OR 97301 (503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

#### INDEPENDENT AUDITOR'S REPORT

**Agency Officials** Urban Renewal Agency of the City of Salem Salem, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Urban Renewal Agency of the City of Salem, Oregon (a component unit of the City of Salem, Oregon), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Urban Renewal Agency of the City of Salem, Oregon, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions

#### Responsibilities of Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis (MD&A) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not required parts of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Report

Management is responsible for the other information included in the annual report. The other information comprises the agency officials, maps of urban renewal areas, and other information section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated January 31, 2023, on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

By:

Ryan T. Pasquarella, A Shareholder

January 31, 2023

Fiscal Year Ended June 30, 2022

This discussion and analysis of the Urban Renewal Agency of the City of Salem (Agency) financial performance provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2022. Please read it in conjunction with the basic financial statements and the accompanying notes to the financial statements.

#### THE FINANCIAL STATEMENTS

The financial statements presented herein include all the activities of the Agency using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. The government-wide financial statements present the financial picture of the Agency from the economic resource's measurement focus and the accrual basis of accounting. These statements include all assets of the Agency as well as all liabilities, including long-term debt. Additionally, certain eliminations have occurred as prescribed by Statement No. 34 regarding payables and receivables. The fund financial statements for governmental activities are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Reconciliation of the governmental fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach. Fund financial statements for the proprietary fund are reported in the same manner as the government-wide statements.

#### REPORTING ON THE AGENCY AS A WHOLE

The Statement of Net Position and Statement of Activities report financial information about the Agency as a whole and about its activities. These statements include *all* assets and deferred outflows of the Agency, as well as all liabilities and deferred inflows (including long-term debt) using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All the current year's revenues earned and expenses incurred are recorded regardless of when cash is received or paid.

These two statements report the Agency's *net position* and the change in net position. Net position is the residual of assets plus deferred outflows less liabilities and deferred inflows and is one way to measure the Agency's financial health, or *financial position*. Over time, *increases or decreases* in the Agency's net position is one indicator of whether its financial health is improving or deteriorating. Other factors to consider are changes in the Agency's property tax base as well as the assessed values in the urban renewal areas. In these statements, all Agency activities are categorized as either governmental or business-type.

**Governmental activities –** Most of the Agency's activities are reported in this category, which includes capital projects and applicable debt service associated with the eight urban renewal project areas, and a reserve fund for the Salem Convention Center (Convention Center).

**Business-type activities –** The Convention Center's activities are reported in this category. The Convention Center charges fees to customers to cover the cost of services provided.

#### REPORTING ON THE AGENCY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Agency uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Fiscal Year Ended June 30, 2022

**Governmental funds** – The Agency's construction and debt service activities and Convention Center gain/loss reserve are reported in governmental funds. These funds focus on how money flows into and out of funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Agency's operations. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. The reconciliation of differences between the governmental fund financial statements and the government-wide financial statements are explained in a section following the governmental fund statements.

**Proprietary fund** – The Convention Center charges customers for services provided, whether to outside customers or to other units of the City of Salem (City). This activity is reported in a proprietary fund. The proprietary fund is reported using the *accrual basis* of accounting which focuses on the *changes in economic resources*. This is the method used in the Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position.

#### FINANCIAL ACTIVITIES OF THE AGENCY AS A WHOLE

#### **Government-wide Financial Statements**

#### **Statement of Net Position**

The following table reflects the condensed Statement of Net Position compared to the prior year.

#### Statement of Net Position as of June 30, (in millions)

		Gover Activ		 Busine Activ	• •	Total I Gover	-
		2022	2021	2022	2021	2022	2021
Assets:							
Cash and investments	\$	67.6	\$ 59.2	\$ 0.9	\$ 0.7	\$ 68.5	\$ 59.9
Other assets		3.2	3.8	(0.3)	0.0	2.9	3.8
Capital assets		19.2	 15.6	 23.9	 24.5	43.1	 40.1
Total assets		90.0	78.6	24.5	25.2	114.5	103.8
Liabilities:							
Current liabilities		2.5	2.3	0.4	0.7	2.9	3.0
Noncurrent liabilities		15.5	17.3	-	-	15.5	17.3
Total liabilities		18.0	19.6	0.4	0.7	18.4	20.3
Net position:							
Net investment in capital assets		8.2	6.9	23.9	24.5	32.1	31.4
Restricted							
Tax allocation debt		6.0	6.2	-	-	6.0	6.2
Tax allocation improvements		54.0	41.7	-	-	54.0	41.7
Convention Center gain/loss reserve	Э	3.8	4.2	-	-	3.8	4.2
Unrestricted		-	-	0.2	-	0.2	-
Total net position	\$	72.0	\$ 59.0	\$ 24.1	\$ 24.5	\$ 96.1	\$ 83.5

For more detailed information, see the Statement of Net Position (page 23).

Fiscal Year Ended June 30, 2022

#### **Governmental Activities**

The Agency's net position from governmental activities increased 22.0%, from \$59.0 million to \$72.0 million. The change is primarily composed of the following:

- Cash and investments increased \$8.4 million. The largest increase was in the capital
  projects fund due to short-term loan proceeds exceeding project expenses by \$8.9 million.
  Debt service fund cash decreased by \$0.5 million due to debt service expenditures and
  the transfer of short-term loan proceeds to the capital projects fund exceeding property
  tax receipts.
- Capital assets increased \$3.6 million, primarily due to construction-in-progress increases in the Riverfront and McGilchrist areas as large projects continue.
- Long term debt decreased \$1.5 million due to scheduled debt service.

#### **Business-type Activities**

Net position from business-type activities decreased 1.6% from \$24.5 million, to \$24.1 million. The Convention Center experienced an operating loss of \$0.4 million due to convention bookings beginning to recover after the pandemic closure.

#### **Statement of Activities**

The following table reflects the condensed Statement of Activities compared to prior year.

#### Statement of Activities for the fiscal year ended June 30, (in millions)

		Govern Activ	_		Busine: Activ		Total Gove	-
		2022		2021	2022	2021	2022	2021
Revenues					 	 		 
Charge for services	\$	0.5	\$	0.1	\$ 2.5	\$ 0.3	\$ 3.0	\$ 0.4
Capital grants and contributions		1.1		0.7	-	-	1.1	0.7
Taxes		16.9		15.8	-	-	16.9	15.8
Interest		0.6		8.0	-	-	0.6	8.0
Other		-		0.1	-	-	-	0.1
Total revenues		19.1		17.5	2.5	 0.3	 21.6	 17.8
Program expenses		6.1		6.3	2.9	 1.2	 9.0	 7.5
Increase (decrease) in net position								
before special items and transfers		13.0		11.2	(0.4)	(0.9)	12.6	10.3
Transfers to/from primary government	t			(5.8)	 	1.3	 -	 (4.5)
Increase (decrease) in net position		13.0		5.4	(0.4)	0.4	12.6	5.8
Beginning net position		59.0		53.6	24.5	23.0	83.5	76.6
Prior period adjustment						 1.1	 	 1.1
Ending net position	\$	72.0	\$	59.0	\$ 24.1	\$ 24.5	\$ 96.1	\$ 83.5

For more detailed information, see the Statement of Activities (page 24).

Fiscal Year Ended June 30, 2022

#### **Governmental Activities**

The Agency's change in net position from governmental activities increased from a gain of \$5.4 million last year to a gain of \$13.0 million this year, primarily due to short-term loan proceeds exceeding construction expenditures.

#### **Business-type Activities**

The Agency's change in net position from business-type activities decreased from positive \$0.4 million last year to negative \$0.4 million this year, caused by the Convention Center operating loss.

#### **Fund Financial Statements**

The following table presents ending fund balances of governmental funds compared to the prior year.

#### Governmental Funds - Fund Balances as of June 30, 2022 (in millions)

		FY 20	)21-22	Con	pared to	FY 2020-21
			Percent of	Inc	rease / (	Decrease)
Major Funds	An	nount	Total	An	nount	Percent
Tax Allocation Debt	\$	5.8	8.6%	\$	(0.3)	-4.9%
Tax Allocation Improvements		58.2	85.8%		8.8	17.8%
Convention Center gain/loss reserve		3.8	5.6%		(0.4)	-9.5%
Total fund balances	\$	67.8	100.0%	\$	8.1	

On June 30, 2022, the Agency's governmental funds reported combined fund balances of \$67.8 million, an increase of \$8.1 million from the prior year.

#### Tax Allocation Debt Fund

This fund is a debt service fund that accounts for the accumulation of resources for the payment of urban renewal long-term liabilities. The principal source of revenue is property taxes.

The Tax Allocation Debt fund decreased by \$0.3 million. Property tax receipts were exceeded by debt service expenditure and transfer of short-term loan proceeds to the construction fund.

The June 30, 2022 fund balance of \$5.8 million is restricted for future debt service.

#### Tax Allocation Improvements Fund

This fund is a capital projects fund that accounts for construction improvement projects within the urban renewal areas. Financing is provided by debt issuance and interest income. Primary expenditures are for capital projects, grants, studies, and loans to private parties for capital asset improvements within urban renewal areas.

The Tax Allocation Improvements fund increased by \$8.8 million, a net of short-term loan issuance of \$15.1 million, other revenues of \$2.5 million, and lower than usual project expenditures of \$8.7 million. Construction expenditures overall were \$3.6 million less than last year, which in turn was significantly lower than previous years. The most significant changes were

Fiscal Year Ended June 30, 2022

seen in the Riverfront and North Gateway areas with construction expenditures below the issuance of short-term loans. Riverfront expenditures were similar to last year other than last year's large purchase of property. North Gateway saw reduced expenditures as Portland Road projects came to completion.

The June 30, 2022 fund balance of \$58.2 million is restricted for urban renewal projects.

#### Salem Convention Center Gain/Loss Reserve Fund

This fund is a capital projects fund established to support the capital needs of the Convention Center.

Salem Convention Center Gain/Loss Reserve fund had a \$0.4 million decrease for the year due to expenditures on the Convention Center kitchen remodel and no net operating income to receive from the Convention Center.

The June 30, 2022 fund balance of \$3.8 million is restricted for future Convention Center capital needs.

#### Salem Convention Center Fund

This fund is a proprietary fund that accounts for the operation and maintenance of the Convention Center. Financing is provided mainly from user fees.

Net position decreased \$0.4 million due to the Center's operating loss.

#### **Budgetary Highlights**

There were no changes to the original adopted budget.

#### **Capital Assets**

As of June 30, 2022, the Agency had \$43.1 million in capital assets. This represents a net increase of \$3.0 million from the prior year. The change is primarily reflected in construction-in-progress balances. Riverfront increased by \$1.0 million in downtown streetscape projects and \$0.5 million related to acquisition of downtown properties for redevelopment. McGilchrist increased \$1.5 million related to acquisition of rights-of-way for future street improvement projects.

The Agency's change in capital assets is reflected in the following table:

#### Capital Assets as of June 30, (Net of Depreciation) (in millions)

	Gover Acti	nme vitie		Busine Acti	ss-T vitie		Total Gove	•
	2022		2021	 2022		2021	 2022	 2021
Land	\$ 4.2	\$	4.2	\$ 1.5	\$	1.5	\$ 5.7	\$ 5.7
Buildings	-		-	19.4		20.1	19.4	20.1
Improvements	-		-	2.5		0.1	2.5	0.1
Equipment and machinery	-		-	0.3		0.2	0.3	0.2
Public art	-		-	0.2		0.2	0.2	0.2
Work in progress	15.0		11.4	-		2.4	15.0	13.8
Total	\$ 19.2	\$	15.6	\$ 23.9	\$	24.5	\$ 43.1	\$ 40.1

Fiscal Year Ended June 30, 2022

#### Change in Capital Assets for the fiscal year ended June 30, 2022 (in millions)

	Gov	ernmental	Busii	ness-Type	
	A	ctivities	Ac	tivities	 Total
Beginning balance	\$	15.6	\$	24.5	\$ 40.1
Additions		3.6		2.6	6.2
Retirement and depreciation				(3.2)	(3.2)
Ending balance	\$	19.2	\$	23.9	\$ 43.1

For more detailed information on capital assets, see page 40 of the notes to the financial statements.

#### **Debt Outstanding**

As of June 30, 2022, the Agency had \$17.4 million in long-term debt outstanding, compared to \$18.9 million last year. The decrease of \$1.5 million was due to scheduled debt service.

#### Outstanding Debt as of June 30, (in millions)

**Totals** 2022 2021 Governmental: Bonds \$ 9.5 \$ 10.6 7.9 8.3 Notes \$ Total \$ 17.4 18.9

For more detailed information on debt, see page 41-42 of the notes to the financial statements.

#### **ECONOMIC FACTORS**

The Agency is an important partner in economic development within the City of Salem, providing infrastructure improvements and loan programs to support growth and quality of service to those within the Agency's boundaries. As assessed property values within the boundaries of the Agency increase, so do the property taxes derived from the corresponding tax increment. That tax increment is then used to pay debt service on bonds issued to fund projects and improvements.

In fiscal year 2021-22, urban renewal taxes were collected through two methods. Under the tax increment or "division of taxes" method, the amount of tax collected is based on the increase in Assessed Value (AV) of property located in an urban renewal area over the "frozen base" value established at the time the district was formed. The tax collected from within a district may only be spent on urban renewal activity within that district. Certain urban renewal areas collect additional taxes through a citywide special levy, which is identified as such on tax bills. These taxes also must be spent only on urban renewal activity in the district for which the taxes are collected. The division of taxes rate and the special levy rate by urban renewal area are shown in the following table.

Fiscal Year Ended June 30, 2022

Urban Renewal Area	Division of Taxes Rate/\$1,000 AV	Special Levy Rate/\$1,000 AV
Riverfront/Downtown	\$ 0.1099	\$ 0.2339
North Gateway	0.1104	none
West Salem	0.0437	none
Mill Creek Industrial Park	0.0484	none
McGilchrist	0.0310	none
South Waterfront	0.0130	none
Jory	0.0004	none

#### FINANCIAL CONTACT

The Agency's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with an overview of the Agency's finances, and to demonstrate the Agency's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Division at 555 Liberty Street SE, Room 230, Salem, Oregon 97301.

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#### **BASIC FINANCIAL STATEMENTS**

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Statement of Net Position

June 30, 2022

	(	Governmental Activities	E	Business-type Activities	Total
Assets					
Current assets					
Cash and investments	\$	67,581,038	\$	929,320	\$ 68,510,358
Accounts receivable, net		672,745		189,633	862,378
Internal balances		508,359		(508,359)	-
Inventories and prepayments		-		45,566	45,566
Total current assets		68,762,142		656,160	69,418,302
Noncurrent assets					
Notes receivable		2,109,274		-	2,109,274
Capital assets					
Land and construction in progress		19,172,178		1,695,198	20,867,376
Other capital assets, net		-		22,210,685	 22,210,685
Total noncurrent assets		21,281,452		23,905,883	 45,187,335
Total assets		90,043,594		24,562,043	114,605,637
Liabilities					
Current liabilities					
Accounts payable and accrued liabilities		702,025		443,434	1,145,459
Long-term debt - due within one year		1,793,144		, -	1,793,144
,		, ,			,
Total current liabilities		2,495,169		443,434	2,938,603
Non-current liabilities					
Long-term debt		15,525,501		-	15,525,501
Total liabilities		18,020,670		443,434	 18,464,104
Net position					
Net investment in capital assets		8,246,083		23,905,883	32,151,966
Restricted		0,240,000		20,000,000	02,101,000
Tax allocation debt		5,989,787		-	5,989,787
Tax allocation improvements		53,982,861		-	53,982,861
Convention Center gain/loss reserve		3,804,193		-	3,804,193
Unrestricted		-		212,726	 212,726
Total net position	\$	72,022,924	\$	24,118,609	\$ 96,141,533

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

Statement of Activities
For the fiscal year ended June 30, 2022

			Progran	Program Revenues	sen		Net (E Cha	Expen	Net (Expense) Revenue and Changes in Net Position	and	
		l		0	Capital		Pr	rimary	Primary Government	Ļ	
Finctions/broarsme	T		Charges for	ט נ	Grants/	Ğ	Governmental	Bu	Business-type		Toto T
Primary government Governmental activities		 	5014								
Urban renewal Interest on long-term debt	\$ 5,604,896 568,654	8 4 8	488,644	8	1,077,206	↔	(4,039,046) (568,654)	↔	1 1	↔	(4,039,046) (568,654)
Total governmental activities	6,173,550	ا اه	488,644		1,077,206		(4,607,700)				(4,607,700)
Business - type activities Salem Convention Center	2,928,119	၂ ၅	2,536,819		,		1		(391,300)		(391,300)
Total primary government	\$ 9,101,669	& 6	3,025,463	8	1,077,206		(4,607,700)		(391,300)		(4,999,000)
General revenues Property taxes Investment earnings Total general revenues and transfers	es and transfer	v					16,917,987 677,012 17,594,999				16,917,987 677,012 17,594,999
Change in net position	u						12,987,299		(391,300)		12,595,999
Net position - beginning of year	year						59,035,625		24,509,909		83,545,534
Net position - end of year						<del>s</del>	72,022,924	<del>ഗ</del>	24,118,609	<del>s</del>	96,141,533

The accompanying notes are an integral part of the financial statements.

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Balance Sheet - Governmental Funds

June 30, 2022

	Debt Service Capital Projects						
		Tax Tax Allocation Allocation Debt Improvements		Salem Convention Center Gain/Loss Reserve		Totals	
Assets Cash and investments Accounts receivable, net Notes receivable Due from other funds	\$	5,639,577 553,830 - -	\$	58,645,628 118,915 2,109,274	\$	3,295,833 - - 508,360	\$ 67,581,038 672,745 2,109,274 508,360
Total assets	\$	6,193,407	\$	60,873,817	\$	3,804,193	\$ 70,871,417
Liabilities, deferred inflows of resources, and fund balances							
Liabilities Accounts payable and accrued liabilities	\$	-	\$	498,405	<u>\$</u>		\$ 498,405
Deferred inflows of resources Unavailable revenue		422,901		2,109,415			2,532,316
Fund balances Restricted for Debt Service Capital Projects		5,770,506 -		- 58,265,997		- 3,804,193	5,770,506 62,070,190
Total fund balances		5,770,506		58,265,997		3,804,193	67,840,696
Total liabilities, deferred inflows of resources, and fund balances	\$	6,193,407	\$	60,873,817	\$	3,804,193	
Amounts reported for governmental activi of net position are different because:	ties i	in the statemer	nt				
Capital assets used in governmental action financial resources and, therefore, are funds (net of accumulated depreciation)	not						19,172,178
Other long-term assets are not available period expenditures and, therefore, ar Notes receivable - earned but unavaila Property taxes - earned but unavaila	e de ilabl	ferred in the fu					2,109,415 422,901
Accrued interest on long-term debt							(203,621)
Long-term liabilities, including bonds pa and payable in the current period and, not reported in the funds							(17,318,645)
Total net position							\$ 72,022,924

The accompanying notes are an integral part of the financial statements.

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2022

	<b>Debt Service</b>		Capital Projects				
	Tax Allocation Debt		Tax Allocation Improvements		Salem Convention Center Gain/Loss Reserve		Totals
		Веві		provements		CSCI VC	 Totals
Revenues							
Property taxes	\$	16,854,620	\$	-	\$	-	\$ 16,854,620
Interest on investments		156,548		482,019		38,445	677,012
Grants		-		1,077,206		-	1,077,206
Intergovernmental		-		432,834		-	432,834
Loan payments received		-		482,863		-	482,863
Rents		-		28,434		-	28,434
Other	_					17,690	 17,690
Total revenues		17,011,168		2,503,356		56,135	 19,570,659
Expenditures							
Materials and services		-		8,688,119		464,432	9,152,551
Debt service							
Principal retirement		1,587,256		-		-	1,587,256
Interest and fiscal charges		706,929					 706,929
Total expenditures		2,294,185		8,688,119		464,432	 11,446,736
Revenues over (under) expenditures		14,716,983		(6,184,763)		(408,297)	 8,123,923
Other financing sources (uses)							
Transfers in		_		15,100,000		_	15,100,000
Transfers out		(15,100,000)		-		_	(15,100,000)
		(10,100,000)					 (10,100,000)
Total other financing sources (uses)		(15,100,000)		15,100,000			 
Net change in fund balance		(383,017)		8,915,237		(408,297)	8,123,923
Fund balances, beginning of year		6,153,523		49,350,760		4,212,490	 59,716,773
Fund balances, end of year	\$	5,770,506	\$	58,265,997	\$	3,804,193	\$ 67,840,696

### URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the fiscal year ended June 30, 2022

Net change in fund balances - total governmental funds	\$ 8,123,923
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. This represents the increase/decrease in expenses that reflects the change in capital assets, change in construction in progress, and capitalized capital outlay.	
Acquisition of capital assets	3,547,655
Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Change in deferred inflows for general revenue	63,367
Change in deferred inflows for program revenue	(473,177)
Debt issuance provides current financial resources and debt service payments use current financial resources in governmental funds. Neither transaction affects the government-wide net position since long-term debt is reported as a liability.	
Principal payments on long-term debt	1,587,256
Accrued interest expense on long-term debt is reported in the government-wide Statement of Activities, but does not require the use of current financial resources	
and is not reported as an expenditure in governmental funds.	 138,275
Change in net position	\$ 12,987,299

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund Statement of Net Position

June 30, 2022

	Salem Convention Center	
Assets		
Cash and investments	\$ 929,320	
Accounts receivable, net	189,633	
Inventories and prepayments	45,566	
Total current assets	1,164,519	
Noncurrent assets		
Capital assets:  Land and construction in progress	1,695,198	
Other capital assets, net	22,210,685	
Other Capital assets, het	22,210,003	
Total noncurrent assets	23,905,883	
Total assets	25,070,402	
Liabilities		
Accounts payable and accrued liabilities	443,434	
Due to other funds	508,359	
Total liabilities	951,793	
Not Decition		
Net Position	00.005.000	
Net investment in capital assets	23,905,883	
Unrestricted	212,726	
Total net position	\$ 24,118,609	

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund

#### Statement of Revenues, Expenses, and Changes in Net Position

For the fiscal year ended June 30, 2022

	Salem Convention Center
Operating revenues	
Sales	\$ 1,650,553
Rents	882,166
Other	4,100
Total operating revenues	2,536,819
Operating expenses	
Materials and services	2,153,760
Depreciation	736,930
·	
Total operating expenses	2,890,690
Operating income (loss)	(353,871)
Non-operating revenues (expenses)	
Other revenue (expenses)	(37,429)
Change in net position	(391,300)
Net position - beginning of year	24,509,909
Net position - end of year	\$ 24,118,609

The accompanying notes are an integral part of the financial statements.

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund Statement of Cash Flows

For the fiscal year ended June 30, 2022

	Salem Convention Center	
Cash Flows from Operating Activities Receipts from customers Payments to suppliers	\$	2,694,105 (2,262,977)
Net cash provided (used) by operating activities		431,128
Cash Flows from Capital and Related Financing Activities Acquisition and construction of capital assets		(111,023)
Net increase (decrease) in cash and cash equivalents		320,105
Cash and cash equivalents - beginning of year		609,215
Cash and cash equivalents - end of year		929,320
Reconciliation of operating income (loss) to net cash provided (used) by operating activities		
Operating income (loss)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:	\$	(353,871)
Depreciation		736,930
Changes in assets and liabilities: Accounts receivable Inventories and prepayments Accounts payable and accrued liabilities		(186,622) (23,673) 258,364
Net cash provided (used) by operating activities	\$	431,128

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Fiscal Year Ended June 30, 2022

## **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Urban Renewal Agency of the City of Salem, Oregon (Agency) have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

The more significant of the Agency's accounting policies are described below.

## **The Financial Reporting Entity**

The Urban Renewal Agency of the City of Salem is a municipal corporation created by Oregon statute and activated by the Salem City Council (Council). The Council elected to have the Agency exercise its powers and engage in urban renewal activity within the boundaries of the City. The Council has been designated as the governing body of the Agency and acts in that capacity. The Agency develops urban renewal plans that must be approved by the Agency Board and Council. Pursuant to Oregon Revised Statutes (ORS) 457.210(3), the City has been delegated responsibility for fiscal matters of the Agency related to the planning and construction of urban renewal projects. The tax increment collections resulting from the division of taxes under ORS 457.420 are used to retire any indebtedness incurred to finance urban renewal projects.

The Agency is governed by a nine-member board of directors that include the City's mayor and other council members and is included as a component unit in the City's financial statements.

## **Urban Renewal Areas**

Tax allocation bonds for urban renewal plan areas are authorized by state law to 1) "...eliminate and prevent the development or spread of urban blight and deterioration; and 2) encourage needed urban conservation and rehabilitation and provide for redevelopment of blighted or deteriorated areas."

Projects are financed in urban renewal plan areas as follows:

- The County Assessor "freezes" the assessed value of property within the urban renewal area when the area is established. This is referred to as the "frozen value."
- Any increase in assessed value above the frozen value is called the "incremental value."
   The tax revenue generated by the tax rate times the incremental value is used to pay the principal and interest on any indebtedness incurred by the Urban Renewal Agency to finance urban renewal projects.

### **Government-wide and Fund Financial Statements**

The government-wide financial statements report information on all activities of the Agency. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fiscal Year Ended June 30, 2022

The Statement of Activities demonstrates the degree to which the expenses of a given function are offset by program revenues. Program revenues include (1) fines, fees, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Grants and contributions not restricted are reported as general revenues rather than program revenues. Taxes and other items not properly included among program revenues are also reported as general revenues.

Fund financial statements are provided for all governmental and proprietary funds.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured by a fund. Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements.

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. All assets and liabilities are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Current assets, deferred outflows, current liabilities, and deferred inflows are included in the Balance Sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances presents increases and decreases in fund balances. Revenues are recorded when susceptible to accrual (both measurable and available). Measurable means the amount of the transaction can be determined. Available means collectible within the current period or soon enough thereafter (60 days) to be used to liquidate liabilities of the current period. Expenditures other than interest on long-term obligations are recorded when a liability is incurred.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's primary ongoing operations. The principal operating revenues of the Convention Center are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### **Governmental Funds**

Governmental funds finance all the construction and debt service functions of the Agency, as well as provide a reserve fund for the Salem Convention Center. The following are the Agency's major fund types.

#### **Tax Allocation Debt Fund**

The Tax Allocation Debt fund is a debt service fund that accounts for the accumulation of tax increment collections assessed on property and the payment of principal and interest on debt.

Fiscal Year Ended June 30, 2022

## **Tax Allocation Improvements Fund**

The Tax Allocation Improvements fund is a capital projects fund that accounts for construction improvement projects in the Urban Renewal areas. Financing is provided by debt issuance and interest income.

#### Salem Convention Center Gain/Loss Reserve Fund

The Convention Center gain/loss reserve fund is a capital projects fund that accounts for resources accumulated to finance the capital asset needs of the Center and address any operating deficits that may arise.

## **Proprietary Funds**

Proprietary funds record the business-type activities of the Agency. Revenues are expected to offset expenses. The Salem Convention Center fund is the only proprietary fund of the Agency and accounts for the operations of the Center.

### **Cash and Investments**

The City of Salem (City) maintains a cash and investment pool for all City funds, including funds of the Agency. Interest earned on the pooled cash and investments is allocated based on each fund's average cash and investments balance as a proportion of the City's total.

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

For purposes of the statement of cash flows, proprietary funds consider all highly liquid investments with maturities of three months or less when purchased to be cash equivalents.

The City's investment policy is governed by ORS. The statutes authorize the City and component units to invest primarily in U.S. Treasury obligations, U.S. Government agency issues, U.S. Instrumentality debt, certain bonded obligations of municipalities, bank repurchase agreements, bankers' acceptances, high-grade corporate bonds and commercial paper, collateralized deposit accounts, and the State Treasurer's Local Government Investment Pool (LGIP).

It is the City's policy to report all short-term, highly liquid money market investments with a remaining maturity of one year or less at time of purchase at amortized cost, which approximates fair value. Investments with a remaining maturity at time of purchase of more than one year are valued at fair value in accordance with GASB Statements 31 and 72.

### **Receivables and Deferred Inflows of Resources**

Property tax receivables that have been collected within 60 days subsequent to year-end are considered measurable and available and are recognized as revenues. All other property tax receivables are offset by deferred inflows of resources, and accordingly, have not been recorded as revenue in the fund financial statements. Real and personal property taxes are levied upon all taxable property within the urban renewal areas and become liens against the property as of July 1 of each year and are payable in three installments that are due on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes not collected by May 15 are considered delinquent. In the government-wide financial statements, taxes are recognized as revenue when levied.

Fiscal Year Ended June 30, 2022

Notes receivable are recorded as receivables when loaned, are offset by deferred inflows of resources, and accordingly, not recorded as revenue in the funds until payments are received.

### **Capital Assets**

Capital assets are recorded at cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. In the governmental fund statements, capital outlays are charged to expenditures as purchased. Governmental capital assets are reported only on the government-wide statement of net position. In the proprietary fund statements, capital assets are reported on the statement of net position.

Capital assets are defined as assets with an initial individual cost of more than \$10,000 (\$2,000 for the Convention Center) and an estimated useful life in excess of one year. Additions or improvements, and other capital outlays that significantly extend the useful life of an asset, or significantly increase the capacity of an asset, are capitalized. Other costs incurred for repairs and maintenance are expensed.

Construction-in-progress represents amounts expended to date on construction projects that are not yet complete.

It is the Agency's practice to transfer capital assets to the City when projects are completed, except for assets of the Convention Center.

### **Debt**

Long-term debt is reported in the Statement of Net Position as noncurrent liabilities. The governmental fund financial statements do not report long-term debt because it does not require the use of current financial resources.

Tax increment bonds are direct obligations of the Urban Renewal Agency and are payable solely from tax increment revenues. The Agency issues tax increment bonds specific to each urban renewal area to provide funds for projects within the respective area.

### **Net Position**

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted. Net position is the residual of assets and deferred outflows, less liabilities and deferred inflows.

## **Budget and Budgetary Accounting**

A budget is prepared for each fund in accordance with the modified accrual basis of accounting for all funds. Appropriations are made by expenditure type for all funds. Expenditures may not legally exceed appropriations. Appropriations lapse at the end of each fiscal year. Budget amounts include original approved amounts and all subsequent appropriation transfers approved by the Agency Board. The budget for the funds includes capital outlay expenditures in each program for capital outlays applicable to that program.

After budget approval, the Agency Board may approve supplemental appropriations if an occurrence, condition, or need exists that was not identified at the time the budget was adopted. Management may not amend the budget. A supplemental budget requires hearings before the public, publication in newspapers, and approval by the Agency Board.

Fiscal Year Ended June 30, 2022

## **Use of estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **CASH AND INVESTMENTS**

The Agency's cash and investments are comprised of the following as of June 30, 2022:

	 Book Value					
Deposits with City of Salem Investments	\$ 15,767,937 52,742,421					
Total cash and investments	\$ 68,510,358					

## 1. Deposits

In the case of deposits, there is a custodial credit risk that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All Agency deposits are held by the City of Salem, which is covered by the State of Oregon Public Funds Collateralization Program. At June 30, 2022, the Agency's deposits in City bank accounts have a book value of \$15,767,937.

#### 2. Investments

As of June 30, 2022, the Agency held the following investments and maturities:

		Weighted avg.	% of
	Fair	maturity	investment
Investment type	Value	in months	portfolio
Local Government Investment Pool	\$ 52,204,449	0.033	100.0%

Weighted average maturity in months assumes that all investments are held to maturity.

Agency funds are invested by the City on behalf of the Agency. The City's investment policies are governed by state statutes, which authorize the City to invest primarily in general obligations of the U.S. Government and its agencies, certain municipal and corporate bonds, bank repurchase agreements, bankers' acceptances, certain commercial paper, and the State Treasurer's Local Government Investment Pool (LGIP), among others. The LGIP is a portion of the Oregon Short Term Fund (OSTF). This fund is not registered with the US Securities and Exchange Commission, but is governed by ORS, the Oregon Investment Council, and the OSTF Board. The fair value of the fund is the same as the value of the pool shares.

As a means of limiting its exposure to fair value losses caused by changing interest rates, the City's investment policy limits investments as shown below:

Fiscal Year Ended June 30, 2022

	Maximum %	Maximum length
Investment type	of portfolio	to maturity
Bankers' acceptances	20%	6 months
Certificates of deposit	25%	2 years
Commercial paper	35%	9 months
Corporate indebtedness	3370	5 years
Local government investment pool	100% *	N/A
Municipal Debt	10%	5 years
Repurchase agreements	10%	3 months
U.S. agency securities	100%	5 years
U.S. Instrumentality Debt	100%	5 years
U.S. Treasuries	100%	5 years

<sup>\*</sup>Dollar amount limited by ORS 294.810. As of June 30, 2022 this limit is \$52,713,000.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Agency will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy requires broker/dealers to meet certain qualifications and that all investments are delivered to and held by a third-party custodian, which holds the funds in the City's name. All investments, except for the investment in the LGIP, which is not evidenced by securities, are held in safekeeping by the financial institution counterparty or by its trust department in the City's name.

As of June 30, 2022, the credit risk for the Agency's investments is as follows:

	Fair	Credit	Concentration
Investment type	Value	Risk	Risk
Local Government Investment Pool	\$ 52,204,449	Unrated	100.0%

The Agency's policy, which adheres to State of Oregon law, is to limit its investments to the following: issuers within Oregon must be rated A (bonds) or A-2/P-2 (commercial paper) or better by Standard and Poor's, Moody's, or any other nationally recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

### **RECEIVABLES**

Receivables for governmental funds as of June 30, 2022 are as follows:

	Tax		Tax	X					
	Allocation		Allocation						
	Debt	<u>In</u>	nprovements		Totals				
Accounts receivable	\$ -	\$	118,773	\$	118,773				
Property taxes	553,709		-		553,709				
Interest	121		142		263				
Notes receivable	-		2,109,274		2,109,274				
Total	\$ 553,830	\$	2,228,189	\$	2,782,019				

Salem Convention Center accounts receivable balance as of June 30, 2022, is \$227,062.

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

## **Notes to the Financial Statements**

Fiscal Year Ended June 30, 2022

### **PROPERTY TAXES**

Fiscal Year of Levy	Balances July 1, 2021		2021-22 Levy	A	Adjustments To Date		Collections To Date	Balances June 30, 2022
	 2021	-		_		_		 
2021-22	\$ -	\$	17,279,359	\$	(498,136)	\$	16,478,790	\$ 302,433
2020-21	281,969		-		(69,941)		104,382	107,646
2019-20	119,791		-		(2,008)		49,333	68,450
2018-19	64,018		-		(1,580)		33,552	28,886
2017-18	24,687		-		11,112		26,055	9,744
2016-17	9,096		-		6,183		9,167	6,112
2015-16	5,981		-		14,718		16,735	3,964
All Prior	30,174		-		14,939		18,639	26,474
	\$ 535,716	\$	17,279,359	\$	(524,713)	\$	16,736,653	\$ 553,709

## **Ensuing Year's Levies**

Property tax levies for the year beginning July 1, 2022 are as follows:

The Riverfront/Downtown and North Gateway plan areas will use 100% of their authority under option one of ORS 457.435(2)(a) for the retirement of debt obligations.

The Riverfront/Downtown plan area will continue its special levy for the retirement of debt obligations.

The Fairview plan area will not levy for the 2022-23 fiscal year.

West Salem plan area will levy 100% of the amount of its authority under the standard rate plan of ORS 457.445(2) for the retirement of debt obligations.

The Mill Creek Industrial Park, McGilchrist and South Waterfront plan areas will each levy 100% of the amount of their authority under the reduced rate plan of ORS 457.445(1) for the retirement of debt obligations.

Jory plan area will use 100% of its authority under the permanent rate plan of ORS 580 for the retirement of debt obligations.

### **NOTES RECEIVABLE**

## Riverfront/Downtown

Loan repayments are receivable in monthly or annual installments; interest rates range from 0% to 6%. Notes are secured by the underlying renewal project improvements or land sold.

\$ 2,047,007

### North Gateway

Loan repayments are receivable in monthly or annual installments; interest rates range from 0% to 3%. Notes are secured by the underlying renewal project improvements or land sold.

62,267

\$ 2,109,274

Fiscal Year Ended June 30, 2022

#### **CAPITAL ASSETS**

Governmental activities		Beginning Balance	Increases			Decreases	 Ending Balance
Land and land improvements Construction in progress	\$	4,220,731 11,403,791	\$	- 3,547,656	\$	-	\$ 4,220,731 14,951,447
Governmental activities capital assets, net	\$	15,624,522	\$	3,547,656	\$		\$ 19,172,178
Business-type activities							
Land and land improvements	\$	1,500,646	\$	-	\$	_	\$ 1,500,646
Public art		173,477		21,075		-	194,552
Construction in progress		2,417,446		37,080		(2,454,526)	 -
Total non-depreciable		4,091,569		58,155		(2,454,526)	1,695,198
Buildings and building improvements	3	30,368,457		-		_	30,368,457
Other improvements		254,161		2,442,330		_	2,696,491
Equipment and machinery		1,453,693		65,064		-	1,518,757
Total depreciable		32,076,311		2,507,394		-	34,583,705
Accumulated depreciation		_		_		_	 _
Buildings and building improvements	3	(10,268,061)		(643,802)		_	(10,911,863)
Improvements		(180,693)		(26,714)		-	(207,407)
Equipment and machinery		(1,187,336)		(66,414)		-	(1,253,750)
Total accumulated depreciation		(11,636,090)		(736,930)		-	(12,373,020)
Business-type activities							
capital assets, net	\$	24,531,790	\$	1,828,619	\$	(2,454,526)	\$ 23,905,883

### **TRANSFERS**

Transfers are used to: 1) move revenues from the fund with collection authority to the fund in which the expenditure is required by budget or statute or, 2) move unrestricted revenues to finance programs accounted for in other funds in accordance with budgetary authorization.

Debt proceeds are receipted into the Capital Projects fund for construction funding, and all debt is repaid by the Debt Service fund. Transfers are the GAAP accounting classification used to move short-term debt from the Capital Projects fund to the Debt Service fund for reporting purposes (reported as transfer of cash from Debt Service fund to Capital Projects fund).

Fiscal Year Ended June 30, 2022

## **SHORT-TERM DEBT**

	Ва	lance						Balance
	July	uly 1, 2021 Additions		Additions	Reductions			ne 30, 2022
Riverfront, 2022	\$	-	\$	6,500,000	\$	6,500,000	\$	-
North Gateway, 2022		-		4,500,000		4,500,000		-
West Salem, 2022		-		1,800,000		1,800,000		-
Mill Creek, 2022		-		800,000		800,000		-
McGilchrist, 2022		-		1,000,000		1,000,000		-
South Waterfront, 2022		-		500,000		500,000		
Total	\$		\$	15,100,000	\$	15,100,000	\$	

#### LONG-TERM DEBT

Transactions for the year ended June 30, 2022 are as follows:

		Balances			Balances			
		July 1,			June 30,		Due in	
		2021	 Reductions		2022		One Year	
<b>Direct borrowing tax increment bonds</b>								
Riverfront/Downtown, Series 2009 Dated Sep 17, 2009, 4.35%.	\$	920,000	\$ 295,000	\$	625,000	\$	305,000	
Riverfront/Downtown, Series 2020A Dated Dec 7, 2021, 1.66%.		7,445,000	-		7,445,000		-	
Riverfront/Downtown, Series 2020B Dated Dec 7, 2021, 1.75%.		2,223,000	829,000		1,394,000		918,000	
Direct borrowing notes								
Mill Creek, OR Econ & Comm Dev Dept, Series 2007, L06001A		3,317,901	240,158		3,077,743		250,749	
Mill Creek, OR Econ & Comm Dev Dept, Series 2007, L06001C		5,000,000	 223,098	<u> </u>	4,776,902		319,395	
	\$	18,905,901	\$ 1,587,256	\$	17,318,645	\$	1,793,144	

## Governmental activity urban renewal bonds

Urban renewal bonds are special obligations of the Agency and are payable solely from tax increment revenues. The Agency issues bonds to provide funds for urban renewal projects within designated project areas.

In accordance with bond covenants, the Agency has established reserves for bond issuances within its debt service fund as follows:

	Reserve
Riverfront/Downtown, series 2009	\$ 335,255
Riverfront/Downtown, series 2020A	744,500
Riverfront/Downtown, series 2020B	 222,300
Total debt service reserves	\$ 1,302,055

Fiscal Year Ended June 30, 2022

## Governmental activity notes

The Agency issues notes to provide funds for urban renewal projects within designated project areas. The Agency's currently outstanding notes primarily funded economic development and wetland mitigation in the Mill Creek Industrial Park urban renewal area. Mill Creek tax increment revenues are pledged to repay the notes, which were directly borrowed from the Oregon Economic Development and Community Development Department (known as Business Oregon). In the event of default, Business Oregon could demand immediate payment of all outstanding balances.

### Future maturities of long-term debt are as follows:

	Riverfront/Downtown Mill Cre					Mill Creek I	eek Industrial Park To				otals		
Year		Principal		Interest	Principal		Interest			Principal		Interest	
2022-23	\$	1,223,000	\$	175,169	\$	570,144	\$	322,984	\$	1,793,144	\$	498,153	
2023-24		1,254,000		145,837		593,723		299,404		1,847,723		445,241	
2024-25		950,000		115,984		618,280		274,848		1,568,280		390,832	
2025-26		965,000		100,214		643,855		249,272		1,608,855		349,486	
2026-27		981,000		84,195		670,493		222,634		1,651,493		306,829	
2027-32		4,091,000		171,163		3,801,748		673,249		7,892,748		844,412	
2032-34		-		-		956,402		56,591		956,402		56,591	
Total	\$	9,464,000	\$	792,562	\$	7,854,645	\$	2,098,982	\$	17,318,645	\$	2,891,544	

### **OTHER INFORMATION**

### Risk Management

The Agency is provided coverage under the City's self-insurance program. Excess insurance policies are purchased by the City's Self-insurance fund, which include property damage and liability. No claims have settled in the prior three years that have exceeded policy coverage.

From time to time, the Agency is a defendant in various litigation proceedings. Management believes any losses arising from these actions will not materially affect the Agency's financial position.

## **Budget Violation**

The Salem Convention Center fund exceeded budget authority in operations expenditures. This was due to the business rebound post-pandemic being more vigorous than expected during budget development. Expenditures are closely linked to revenues and the final level of expenditures was not known until after budget adjustments were no longer possible.

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## **SUPPLEMENTARY INFORMATION**

## (A Component Unit of the City of Salem)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Governmental Funds

For the fiscal year ended June 30, 2022

**Tax Allocation Debt** 

			Iax		,,	
		Original/ Final		A -41		
P		Budget		Actual		Variance <sup>1</sup>
Revenues	•	10 000 100	•	40.054.000	Φ.	405.040
Property taxes	\$	16,980,430	\$	16,854,620	\$	125,810
Interest on investments		205,500		156,548		48,952
Grants Intergovernmental		-		-		-
Loan payments received		-		-		_
Rents		_		_		_
Other		-				
Total revenues		17,185,930		17,011,168		174,762
Expenditures						
Operations		-		-		-
Debt service		17,438,780		17,394,185	_	44,595
Total expenditures		17,438,780		17,394,185		44,595
Revenues over (under) expenditures		(252,850)		(383,017)		130,167
Other financing sources (uses)						
Transfers in		-		-		-
Issuance of short-term debt						
Total other financing sources (uses)						
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)		(252,850)		(383,017)		130,167
Fund balance, beginning of year		4,617,760		6,153,523		(1,535,763)
Fund balance, end of year	\$	4,364,910	\$	5,770,506	\$	(1,405,596)

Reconciliation to generally accepted accounting principles: Advance from other funds

Fund balance - end of year (modified accrual)

Continued

 $<sup>\</sup>ensuremath{\mathbf{1}}$  ( ) indicates revenues/expenditures in excess of budget

Tax Allocation Improvements						Original/Final Budget         Actual           \$ - \$ 80,000         38,44           17,69           80,000         56,13           1,200,500         464,43           1,200,500         464,43           (1,120,500)         (408,29           390,700         272,03				Salem Convention Center Gain/Loss Reserve						
Original/ Final Budget		Actual		Variance <sup>1</sup>			Final	_	Actual		Variance <sup>1</sup>					
\$ 560,500 4,717,410 505,000 78,500 96,000	\$	482,019 1,077,206 432,834 482,863 28,434	\$	78,481 3,640,204 72,166 (404,363) 67,566		\$	80,000 - - - -	\$	38,445 - - - -	\$	- 41,555 - - - -					
 6,060 5,963,470		2,503,356		6,060 3,460,114			80,000	· <u> </u>	17,690 56,135		(17,690) 23,865					
70,579,670 -		8,688,119 -		61,891,551 -			1,200,500		464,432 -		736,068					
70,579,670		8,688,119		61,891,551			1,200,500		464,432		736,068					
 (64,616,200)		(6,184,763)		(58,431,437)			(1,120,500)	_	(408,297)		(712,203)					
 - 15,140,000		- 15,100,000		40,000			390,700		272,035 -		118,665 -					
 15,140,000		15,100,000		40,000			390,700		272,035		118,665					
(49,476,200)		8,915,237		(58,391,437)			(729,800)		(136,262)		(593,538)					
49,476,200		49,350,760		125,440			4,165,900		4,212,490		(46,590)					
\$ 	\$	58,265,997	\$	(58,265,997)		\$	3,436,100	:	4,076,228	\$	(640,128)					
								_	(272,035)							
								\$	3,804,193							

Concluded

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Balance Sheet - Debt Service Fund

June 30, 2022

		Riverfront/ Downtown	 North Gateway	 West Salem
Assets Cash and investments Accounts receivable, net	\$	2,226,576 250,421	\$ 619,596 139,948	\$ 860,109 59,364
Total assets	\$	2,476,997	\$ 759,544	\$ 919,473
Liabilities, deferred inflows of resource and fund balances	es,			
Deferred inflows of resources Unavailable revenue	\$	191,272	\$ 107,176	\$ 44,940
Fund balances Restricted for debt service		2,285,725	 652,368	874,533
Total liabilities, deferred inflows of resources, and fund balances	\$	2,476,997	\$ 759,544	\$ 919,473

Continued

Mill Creek Industrial Park	NΔ	cGilchrist	١٨	South /aterfront	٨٠	Jory partments	Totals			
 гатк		COIICIIIISL		raternont		Jai lillellis		IOlais		
\$ 1,218,857 53,873	\$	561,683 35,094	\$	140,708 14,908	\$	12,048 222	\$	5,639,577 553,830		
\$ 1,272,730	\$	596,777	\$	155,616	\$	12,270	\$	6,193,407		
\$ 41,160	\$	26,743	\$	11,450	\$	160	\$	422,901		
1,231,570		570,034		144,166		12,110		5,770,506		
\$ 1,272,730	\$	596,777	\$	155,616	\$	12,270	\$	6,193,407		

Concluded

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances Debt Service Fund

For the fiscal year ended June 30, 2022

		Riverfront/ Downtown	 North Gateway	West Salem
Revenues				
Property taxes	\$	7,409,384	\$ 4,106,060	\$ 1,924,714
Interest on investments	-	95,071	 23,826	 13,707
Total revenues		7,504,455	4,129,886	1,938,421
Expenditures				
Debt service		1,400,758	 156	 63
Revenues over (under) expenditures		6,103,697	4,129,730	1,938,358
Other financing sources (uses)				
Transfers out		(6,500,000)	 (4,500,000)	 (1,800,000)
Net change in fund balance		(396,303)	(370,270)	138,358
Fund balance, beginning of year		2,682,028	 1,022,638	 736,175
Fund balance, end of year	\$	2,285,725	\$ 652,368	\$ 874,533

Continued

Mill Creek Industrial Park	 /IcGilchrist	 South Vaterfront	 Jory Apartments	 Totals
\$ 1,783,079 13,369	\$ 1,144,299 7,336	\$ 474,997 3,216	\$ 12,087 23	\$ 16,854,620 156,548
1,796,448	1,151,635	478,213	12,110	17,011,168
893,156	35_	17_	 	 2,294,185
903,292	1,151,600	478,196	12,110	14,716,983
 (800,000)	 (1,000,000)	 (500,000)		 (15,100,000)
103,292	151,600	(21,804)	12,110	(383,017)
1,128,278	418,434	165,970	 	6,153,523
\$ 1,231,570	\$ 570,034	\$ 144,166	\$ 12,110	\$ 5,770,506

Concluded

## (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Riverfront/Downtown (Debt Service Fund)

	Budgeted Amounts					ual Amounts	
	Original			Final	(Buc	Igetary Basis)	 Variance <sup>1</sup>
Revenues							
Property taxes Interest on investments	\$	7,663,760 60,000	\$	7,663,760 60,000	\$	7,409,384 95,071	\$ 254,376 (35,071)
Total revenues		7,723,760		7,723,760		7,504,455	 219,305
Expenditures  Debt service							
Principal Interest		7,624,000 277,540		7,624,000 277,540		7,624,000 276,758	 - 782
Total expenditures		7,901,540		7,901,540		7,900,758	 782
Excess (deficiency) of revenues over expenditures		(177,780)		(177,780)		(396,303)	218,523
Fund balance, beginning of year		744,270		744,270		2,682,028	 (1,937,758)
Fund balance, end of year	\$	566,490	\$	566,490	\$	2,285,725	\$ (1,719,235)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget.

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# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance -

## Budget and Actual - North Gateway (Debt Service Fund)

		Budgeted	mA t	ounts	Act	ual Amounts		
	Original			Final	(Bud	dgetary Basis)		Variance <sup>1</sup>
Revenues								
Property taxes Interest on investments	\$	4,263,720 55,000	\$	4,263,720 55,000	\$	4,106,060 23,826	\$	157,660 31,174
Total revenues		4,318,720		4,318,720		4,129,886	_	188,834
Expenditures Debt service				4 = 2 2 2 2 2		4 = 2 2 2 2 2		
Principal Interest		4,500,000 1,000		4,500,000 1,000		4,500,000 156		844
Total expenditures		4,501,000		4,501,000		4,500,156		844
Excess (deficiency) of revenues over expenditures		(182,280)		(182,280)		(370,270)		187,990
Fund balance, beginning of year		1,154,520		1,154,520		1,022,638		131,882
Fund balance, end of year	\$	972,240	\$	972,240	\$	652,368	\$	319,872

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - West Salem (Debt Service Fund)

	Budgeted Amounts			ounts	Act	ual Amounts		
		Original	Final		(Buc	lgetary Basis)	V	ariance <sup>1</sup>
Revenues								
Property taxes	\$	1,837,610	\$	1,837,610	\$	1,924,714	\$	(87,104)
Interest on investments		35,000		35,000		13,707		21,293
Total revenues		1,872,610		1,872,610		1,938,421		(65,811)
Expenditures  Debt service								
Principal		1,800,000		1,800,000		1,800,000		_
Interest		1,000		1,000		63		937
Total expenditures		1,801,000		1,801,000		1,800,063		937
Excess (deficiency) of revenues over								
expenditures		71,610		71,610		138,358		(66,748)
Fund balance, beginning of year		912,120		912,120		736,175		175,945
Fund balance, end of year	\$	983,730	\$	983,730	\$	874,533	\$	109,197

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget at the area level.

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Mill Creek Industrial Park (Debt Service Fund)

	Budgeted Amou			ounts	Actual Amounts			
		Original Final			(Budgetary Basis)			Variance <sup>1</sup>
Revenues								
Property taxes Interest on investments	\$	1,585,450 25,000	\$	1,585,450 25,000	\$	1,783,079 13,369	\$	(197,629) 11,631
Total revenues		1,610,450		1,610,450		1,796,448		(185,998)
Expenditures  Debt service  Principal		1,263,260		1,263,260		1,263,256		4
Interest		429,980		429,980		429,900		80
Total expenditures		1,693,240		1,693,240		1,693,156		84
Excess (deficiency) of revenues over expenditures		(82,790)		(82,790)		103,292		(186,082)
Fund balance, beginning of year		1,169,920		1,169,920		1,128,278		41,642
Fund balance, end of year	\$	1,087,130	\$	1,087,130	\$	1,231,570	\$	(144,440)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget at the area level.

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance -

## **Budget and Actual - McGilchrist (Debt Service Fund)**

	Budgeted Amou			ounts Actual Amounts			
	Original Final (Budgetary Basi			dgetary Basis)	 Variance <sup>1</sup>		
Revenues							
Property taxes Interest on investments	\$	1,103,370 20,000	\$	1,103,370 20,000	\$	1,144,299 7,336	\$ (40,929) 12,664
Total revenues		1,123,370		1,123,370		1,151,635	(28,265)
Expenditures Debt service							
Principal Interest		1,000,000 1,000		1,000,000 1,000		1,000,000 35	965
Total expenditures		1,001,000		1,001,000		1,000,035	965
Excess (deficiency) of revenues over expenditures		122,370		122,370		151,600	(29,230)
Fund balance, beginning of year		451,950		451,950		418,434	 33,516
Fund balance, end of year	\$	574,320	\$	574,320	\$	570,034	\$ 4,286

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - South Waterfront (Debt Service Fund)

		Budgeted	Am	ounts	Actua	al Amounts		
	Original Fin			Final	(Budg	etary Basis)	Va	ariance <sup>1</sup>
Revenues								
Property taxes Interest on investments	\$	485,320 10,000	\$	485,320 10,000	\$	474,997 3,216	\$	10,323 6,784
Total revenues		495,320		495,320		478,213		17,107
Expenditures  Debt service  Principal Interest		500,000 500		500,000 500		500,000 17		- 483
Total expenditures		500,500		500,500		500,017		483
Excess (deficiency) of revenues over expenditures		(5,180)		(5,180)		(21,804)		16,624
Fund balance, beginning of year		184,980		184,980		165,970		19,010
Fund balance, end of year	\$	179,800	\$	179,800	\$	144,166	\$	35,634

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Jory Apartments TIF District (Debt Service Fund)

	 Budgeted	Am	ounts	<b>Actual Amounts</b>		
	 Original	Final		(Budgetary Basis)		/ariance <sup>1</sup>
Revenues						
Property taxes	\$ 41,200	\$	41,200	12,087	\$	29,113
Interest on investments	500		500	23		477
Total revenues	 41,700		41,700	12,110		29,590
Expenditures  Debt service						
Principal	40,000		40,000	-		40,000
Interest	 500		500			500
Total expenditures	40,500		40,500		_	40,500
Excess (deficiency) of revenues over expenditures	1,200		1,200	12,110		(10,910)
Fund balance, beginning of year	 					
Fund balance, end of year	\$ 1,200	\$	1,200	\$ 12,110	\$	(10,910)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Balance Sheet - Capital Projects Fund

June 30, 2022

	Riverfront/ Downtown	 Fairview	North Gateway			West Salem
Assets						
Cash and investments Accounts receivable, net	\$ 22,229,341	\$ 2,394,370	\$	17,113,598 141	\$	7,797,264 -
Notes receivable	2,047,007	_		62,267		
Total assets	\$ 24,276,348	\$ 2,394,370	\$	17,176,006	\$	7,797,264
Liabilities, deferred inflows of resources, and fund balances						
Liabilities						
Accounts payable	\$ 327,369	\$ -	\$	470	\$	38,331
Deferred inflows of resources Unavailable revenue	2,047,007			62,408		
Fund balances Restricted for capital projects	21,901,972	2,394,370		17,113,128		7,758,933
Total liabilities, deferred inflows of resources, and fund balances	\$ 24,276,348	\$ 2,394,370	\$	17,176,006	\$	7,797,264

Continued

Mill Creek Industrial Park McGilchrist		 South Vaterfront	Apa	Jory rtments	Total			
\$ 2,122,150	\$	5,644,058 118,774	\$ 1,345,402	\$	(555) - -	\$	58,645,628 118,915 2,109,274	
\$ 2,122,150	\$	5,762,832	\$ 1,345,402	\$	(555)	\$	60,873,817	
\$ 40,713	\$	91,522	\$ -	\$	-	\$	498,405	
 <u>-</u>			 		-		2,109,415	
 2,081,437		5,671,310	 1,345,402		(555)		58,265,997	
\$ 2,122,150	\$	5,762,832	\$ 1,345,402	\$	(555)	\$	60,873,817	

Concluded

## (A Component Unit of the City of Salem, Oregon)

## Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Capital Projects Fund

For the fiscal year ended June 30, 2022

	Riverfront/ Downtown	 Fairview	 North Gateway	 West Salem
Revenues				
Interest on investments	\$ 184,094	\$ 24,233	\$ 133,903	\$ 63,324
Grants	-	-	-	-
Intergovernmental	432,834	-	-	-
Loan payments received	462,781	-	20,082	-
Rents	 21,914	 	 6,520	 
Total revenues	1,101,623	24,233	160,505	63,324
Expenditures				
Materials and services	 4,356,256	 34,087	 1,335,512	 745,711
Excess (deficiency) of revenues over expenditures	 (3,254,633)	 (9,854)	(1,175,007)	 (682,387)
Other financing sources (uses)				
Transfers in	 6,500,000	 	 4,500,000	1,800,000
Net change in fund balance	3,245,367	(9,854)	3,324,993	1,117,613
Fund balance, beginning of year	 18,656,605	 2,404,224	 13,788,135	 6,641,320
Fund balance, end of year	\$ 21,901,972	\$ 2,394,370	\$ 17,113,128	\$ 7,758,933

Continued

	Mill Creek Industrial Park	McGilchrist		_\	South Waterfront	Jory rtments	Total
\$	18,231	\$	50,372	\$	7,862	\$ -	\$ 482,019
	-		1,077,206		-	-	1,077,206
	-		-		-	-	432,834
	-		-		-	-	482,863
						 	 28,434
	18,231		1,127,578		7,862	-	2,503,356
	551,865		1,647,412		17,243	 33	 8,688,119
-	(533,634)		(519,834)		(9,381)	 (33)	 (6,184,763)
	800,000		1,000,000		500,000	 	15,100,000
	266,366		480,166		490,619	(33)	8,915,237
	1,815,071		5,191,144		854,783	 (522)	 49,350,760
\$	2,081,437	\$	5,671,310	\$	1,345,402	\$ (555)	\$ 58,265,997

Concluded

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Riverfront/Downtown (Capital Projects Fund)

	Budgeted	l <b>A</b> n	nounts	Ad	tual Amounts	
	Original		Final	<u>(Βι</u>	dgetary Basis)	 Variance <sup>1</sup>
Revenues						
Rents	\$ 96,000	\$	96,000	\$	21,914	\$ 74,086
Intergovernmental	325,000		325,000		432,834	(107,834)
Interest on investments	200,000		200,000		184,094	15,906
Loan payments received	 25,000		25,000		462,781	 (437,781)
Total revenues	646,000		646,000		1,101,623	(455,623)
Expenditures	25 840 240		25 940 210		4 256 256	21 402 054
Operations	 25,849,210		25,849,210		4,356,256	 21,492,954
Excess (deficiency) of revenues over expenditures	 (25,203,210)		(25,203,210)		(3,254,633)	 21,037,331
Other financing sources (uses)						
Issuance of short-term debt	 6,500,000		6,500,000		6,500,000	 
Net change in fund balance	(18,703,210)		(18,703,210)		3,245,367	21,037,331
Fund balance, beginning of year	 18,703,210		18,703,210		18,656,605	 46,605
Fund balance, end of year	\$ 	\$	_	\$	21,901,972	\$ 21,083,936

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Fairview (Capital Projects Fund)

	Budgeted Amounts					ual Amounts	
	Original			Final	(Bud	getary Basis)	 Variance <sup>1</sup>
Revenues							
Interest on investments	\$	40,000	\$	40,000	\$	24,233	\$ 15,767
Loan payments received		25,000		25,000			25,000
Total revenues		65,000		65,000		24,233	40,767
Expenditures							
Operations		2,470,460		2,470,460		34,087	 2,436,373
Excess (deficiency) of revenues over expenditures		(2,405,460)		(2,405,460)		(9,854)	(2,395,606)
Fund balance, beginning of year		2,405,460		2,405,460	-	2,404,224	1,236
Fund balance, end of year	\$		\$		\$	2,394,370	\$ (2,394,370)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - North Gateway (Capital Projects Fund)

	Budgeted Amounts					tual Amounts	
		Original		Final	(Bu	dgetary Basis)	Variance <sup>1</sup>
Revenues							
Rents	\$	-	\$	-	\$	6,520	\$ (6,520)
Interest on investments		150,000		150,000		133,903	16,097
Loan payments received		28,500		28,500		20,082	8,418
Other		6,060		6,060			 6,060
Total revenues		184,560		184,560		160,505	24,055
Expenditures							
Operations		18,472,410		18,472,410		1,335,512	 17,136,898
Excess (deficiency) of revenues over							
expenditures		(18,287,850)		(18,287,850)		(1,175,007)	(17,112,843)
Other financing sources (uses)							
Proceeds of short-term capital related debt		4,500,000		4,500,000		4,500,000	
Net change in fund balance		(13,787,850)		(13,787,850)		3,324,993	(17,112,843)
Fund balance, beginning of year		13,787,850		13,787,850		13,788,135	 (285)
Fund balance, end of year	\$		\$		\$	17,113,128	\$ (17,113,128)

## (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - West Salem (Capital Projects Fund)

	Budgeted Amounts					Actual Amounts		
		Original	_	Final	<u>(E</u>	Budgetary Basis)		Variance <sup>1</sup>
Revenues								
Interest on investments	\$	65,000	\$	65,000	\$	63,324	\$	1,676
Expenditures								
Operations		8,515,820	_	8,515,820		745,711		7,770,109
Excess (deficiency) of revenues over expenditures		(8,450,820)		(8,450,820)		(682,387)		(7,768,433)
Other financing sources (uses) Proceeds of short-term capital related debt		1,800,000	_	1,800,000		1,800,000		
Net change in fund balance		(6,650,820)		(6,650,820)		1,117,613		(7,768,433)
Fund balance, beginning of year	-	6,650,820	_	6,650,820		6,641,320	_	9,500
Fund balance, end of year	\$		\$		\$	7,758,933	\$	(7,758,933)

 $<sup>\</sup>ensuremath{\mathbf{1}}$  ( ) indicates revenues/expenditures in excess of budget

(A Component Unit of the City of Salem, Oregon)
Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Mill Creek Industrial Park (Capital Projects Fund)

	Budgeted Amounts					ıal Amounts	
	Original			Final	(Bud	getary Basis)	 Variance <sup>1</sup>
Revenues							
Intergovernmental Interest on investments	\$	180,000 20,000	\$	180,000 20,000	\$	- 18,231	\$ 180,000 1,769
Total revenues		200,000		200,000		18,231	181,769
Expenditures							
Operations		2,823,630		2,823,630		551,865	 2,271,765
Excess (deficiency) of revenues over							
expenditures		(2,623,630)		(2,623,630)		(533,634)	 (2,089,996)
Other financing sources (uses)							
Issuance of short-term debt		800,000		800,000		800,000	 
Net change in fund balance		(1,823,630)		(1,823,630)		266,366	(2,089,996)
Fund balance, beginning of year		1,823,630		1,823,630		1,815,071	 8,559
Fund balance, end of year	\$		\$	-	\$	2,081,437	\$ (2,081,437)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - McGilchrist (Capital Projects Fund)

	Budgeted Amounts					ual Amounts	
		Original		Final	(Bud	lgetary Basis)	 Variance <sup>1</sup>
Revenues							
Grants Interest on investments	\$	4,717,410 70,000	\$	4,717,410 70,000	\$	1,077,206 50,372	\$ 3,640,204 19,628
Total revenues		4,787,410		4,787,410		1,127,578	 3,659,832
Expenditures Operations		10,956,170		10,956,170		1,647,412	9,308,758
Excess (deficiency) of revenues over expenditures		(6,168,760)		(6,168,760)		(519,834)	(5,648,926)
Other financing sources (uses) Issuance of short-term capital related debt		1,000,000		1,000,000		1,000,000	 <u> </u>
Net change in fund balance		(5,168,760)		(5,168,760)		480,166	(5,648,926)
Fund balance, beginning of year		5,168,760		5,168,760		5,191,144	 (22,384)
Fund balance, end of year	\$		\$		\$	5,671,310	\$ (5,671,310)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

# (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - South Waterfront (Capital Projects Fund)

	Budgeted Amounts					ual Amounts		
	Original		_	Final	(Budgetary Basis)		Variance <sup>1</sup>	
Revenues Interest on investments	\$	15,000	\$	15,000	\$	7,862	\$	7,138
Expenditures Operations		1,451,470	_	1,451,470		17,243		1,434,227
Excess (deficiency) of revenues over expenditures		(1,436,470)		(1,436,470)		(9,381)		(1,427,089)
Other financing sources (uses) Proceeds of short-term capital related debt		500,000		500,000		500,000		<u>-</u>
Net change in fund balance		(936,470)		(936,470)		490,619		(1,427,089)
Fund balance, beginning of year		936,470		936,470		854,783		81,687
Fund balance, end of year	\$	-	\$		\$	1,345,402	\$	(1,345,402)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Jory Apartments TIF District (Capital Projects Fund)

	Budgeted Amounts			Actual Amounts		
		Original		Final	(Budgetary Basis)	 Variance <sup>1</sup>
Revenues						
Interest on investments	\$	500	\$	500	\$ -	\$ 500
Expenditures						
Operations	-	40,500		40,500	33	 40,467
Excess (deficiency) of revenues over expenditures		(40,000)		(40,000)	(33)	(39,967)
Other financing sources (uses) Proceeds of short-term capital related debt		40,000		40,000		 40,000
Net change in fund balance		-		-	(33)	33
Fund balance, beginning of year					(522)	 522
Fund balance, end of year	\$		\$		\$ (555)	\$ 555

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

## (A Component Unit of the City of Salem, Oregon)

## Schedule of Expenditures by Project - Budget and Actual

		Budget		Actual		Variance
Riverfront/	Downtown					
682000	Project coordination/support	\$ -	\$	803,423	\$	-
682018	Toolbox grant program	-		1,312,747		-
682023	Marketing for Salem Convention Center	-		300,000		-
682083 682086	Streetscape concepts Alley improvements	-		968,445 1,364		-
682087	Left turn lane removals	-		4,739		-
682089	State St one-way to two-way conversion	-		56,954		_
682093	UGM & Saffron Acquisition	-		505,289		-
682097	Strategic project grant program	-		299,608		-
682103	Redvlpmnt of Saffrom/UGM Prog	-		75,210		-
682105	Alley Poles-Hardware	-		716		-
682108 682109	Open for Business Grant Parkade Improvement Design	-		20,000 335		_
682110	Court St two-way conversion	- -		6,828		_
682111	Streetscape Improvements Ph IV	-		598		_
Total Riverf	ront/Downtown	25,849,210		4,356,256		21,492,954
Fairview						
683000	Project coordination/support	-		33,927		-
683016	Industrial site readiness			160		
Total Fairvi	ew Industrial Park	2,470,460		34,087		2,436,373
North Gate	eway					
684000	Project coordination/support	-		208,358		-
684032	Toolbox grant program	-		1,108,229		-
684053	UR N Gateway-2640 Portland Rd	-		6,494		-
684059	2640 Portland Rd sewer line replace	-		926		-
684060 684061	Pine St railroad pan Stategic project grant	-		4,355 7,150		-
Total North		18,472,410		1,335,512		17,136,898
West Saler	m					
685000	Project coordination/support	-		116,892		_
685008	Capital grant program	-		213,756		-
685030	Wallace Ro-2nd St design	-		408,233		-
685031	Environmental consulting-2nd St			6,830		<del>-</del>
Total West	Salem	8,515,820		745,711		7,770,109
Mill Creek	Industrial Park					
686000	Project coordination/support	-		142,644		-
686011	SEDCOR contract	-		62,500		-
686025 686026	Wetland phase II	-		342,882 3.839		-
	Mill Creek sewer conversion			-,		
Total Mill C	reek Industrial Park	2,823,630	-	551,865		2,271,765
McGilchris				66.55=		
687000	Project coordination/support	-		80,305		-
687002 687005	Design road improvements, 12th to 25th McGilchrist St SE/12th to 25th	-		18,166 1,094,927		-
687006	McGilchrist St SE at 22nd Ave SE	-		454,014		_
Total McGil		10,956,170		1,647,412		9,308,758
			-	, , , , , , , , , , , , , , , , , , , ,		
South Wat 688000	erfront Project coordination/support			12,427		
688020	Pringle creek trail Improvements	-		4,816		-
	Waterfront	1,451,470		17,243		1,434,227
Jory Apart	ments					
689000	Project coordination/support	<u> </u>		33		<u> </u>
Total Jory A		40,500		33		
Total all pro	ojects	\$ 70,579,670	\$	8,688,119	\$	61,851,084
•	•				_	· · · · · · · · · · · · · · · · · · ·

## (A Component Unit of the City of Salem, Oregon)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Salem Convention Center (Proprietary Fund)

	Budgeted Amounts			Actual Amounts				
	Original			Final	(Budgetary Basis)		Variance <sup>1</sup>	
Revenues								
Sales, fees, licenses, and permits Rents Interest on investments Other	\$	1,366,620 715,750 2,500 325,000	\$	1,366,620 715,750 2,500 325,000	\$	1,650,553 882,166 - 4,100	\$	(283,933) (166,416) 2,500 320,900
Total revenues		2,409,870		2,409,870		2,536,819		(126,949)
Expenditures Operations		2,019,170		2,019,170		2,264,784		(245,614) <sup>2</sup>
Excess (deficiency) of revenues over expenditures		390,700		390,700		272,035		118,665
Other financing sources (uses) Transfers out		(390,700)		(390,700)		(272,035)		(118,665)
Net change in fund balance		-		-		-		-
Fund balance, beginning of year						(21,881)		21,881
Fund balance, end of year	\$	<u>-</u>	\$	<u>-</u>		(21,881)	\$	21,881
Reconciliation to generally accepted accounting principles:  Net change in marketing advance from City  Advance to reserve fund  Capital assets					(37,428) 272,035 23,905,883			
Net position at end of year					\$	24,118,609		

## **OTHER INFORMATION**

## Impact on Overlapping Taxing Districts of Property Tax Levied by Urban Renewal Districts for Fiscal Year 2021-22

Urban renewal areas in Oregon receive revenue through division of property tax. When an urban renewal area has (URA) assessed value above a frozen base, the URA receives most of the property tax on the excess value that would have otherwise been paid to the overlapping taxing districts. ORS 457.460(1)(e) requires an annual "analysis of the impact, if any, of carrying out the urban renewal plan on the tax collections for the preceding year for all taxing districts" subject to division of tax. In fiscal year 2021-22, the City of Salem Urban Renewal areas had a total property tax levy impact on overlapping taxing districts of \$13,977,527 The following table details each urban renewal area's impact on each overlapping taxing district:

Urban	Renewal	Plan Area
-------	---------	-----------

Taxing District	Riverfront	N. Gateway	W. Salem	Mill Creek	McGilchrist	S. Waterfront	Jory	Total
Chemeketa Community College	\$ 172,696	\$ 173,534	\$ 98,067	\$ 76,043	\$ 48,782	\$ 20,448	\$ 708	\$ 590,278
Chemeketa Regional Library	22,570	22,679	8,975	9,938	6,375	2,672	92	73,301
City of Salem	1,609,003	1,616,816	639,830	708,492	454,498	190,516	6,596	5,225,751
City of Salem bonds after 2001	-	-	132,640	-	-	-	-	132,640
Marion County	834,701	838,754	-	367,544	235,779	98,834	3,422	2,379,034
MC & 4-H Extension Service District	13,796	13,863	-	6,075	3,897	1,634	56	39,321
Marion Soil & Water	13,796	13,863	-	6,075	3,897	1,634	56	39,321
Polk County	-	-	188,215	-	-	-	-	188,215
Polk 4-H/M Garden/Ag/Forest Ext Dist	-	-	8,119	-	-	-	-	8,119
Polk Soil/Water Conservation Dist	-	-	5,413	-	-	-	-	5,413
Salem Area Mass Transit	209,944	210,964	83,486	92,445	59,303	24,859	861	681,862
Salem-Keizer School Dist	1,247,416	1,253,473	496,043	549,253	352,359	147,702	5,113	4,051,359
Salem-Keizer SD bond after 2021	-	-	297,033	-	-	-	-	297,033
Willamette Regional ESD	81,864	82,262	32,554	36,047	23,124	9,693	336	265,880
Total	\$4,205,786	\$4,226,208	\$1,990,375	\$1,851,912	\$1,188,015	\$ 497,993	\$17,240	\$ 13,977,527

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

## Maximum Indebtedness Compliance

	Maximum	Borrowed to	Borrowing Capacity	Outstanding
<b>Urban Renwal District</b>	Indebtedness	Date	Remaining	Debt
Riverfront/Downtown	\$315,000,000	\$ 135,632,345	\$ 179,367,655	\$ 9,464,000
Fairview	6,286,000	6,281,615	4,385	-
North Gateway	101,466,402	83,998,004	17,468,399	-
West Salem	31,000,000	15,027,425	15,972,575	-
Mill Creek	26,000,000	16,636,299	9,363,701	7,854,645
McGilchrist	11,000,000	8,500,000	2,500,000	-
South Waterfront	24,000,000	4,077,000	19,923,000	-
Jory Apartments	20,725,125	-	20,725,125	
				\$ 17,318,645



## GROVE, MUELLER & SWANK, P.C.

## **Certified Public Accountants and Consultants**

475 Cottage Street NE, Suite 200, Salem, OR 97301 (503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Agency Officials Urban Renewal Agency of the City of Salem Salem, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Urban Renewal Agency of the City of Salem, Oregon (a component unit of the City of Salem, Oregon) as of and for the year ended June 30, 2022, and have issued our report thereon dated January 31, 2023.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Accountability for collecting or receiving money by elected officials no money was collected or received by elected officials.

In connection with our testing nothing came to our attention that caused us to believe the Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations except as follows:

- Expenditures in excess of appropriations as described in the notes to the financial statements.
- Deficit fund balance in the Jory Apartments TIF District fund as of June 30, 2022.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

## Restriction on Use

This report is intended solely for the information and use of the Agency Officials and management of the Urban Renewal Agency of the City of Salem, Oregon and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

By:

Ryan T. Pasquarella, A Shareholder

January 31, 2023