Si necesita ayuda para comprender esta informacion, por favor llame 503-588-6173

DECISION OF THE HISTORIC LANDMARKS COMMISSION

HISTORIC DESIGN REVIEW CASE NO.: HIS16-34MOD 2

APPLICATION NO. : 18-116383-DR

NOTICE OF DECISION DATE: September 21, 2018

SUMMARY: A proposal to modify HLC approved decision HIS16-34 to install new internally illuminated signage on the front façade of the W.T. Grant Co. Store (1955).

REQUEST: Major Historic Design Review of a proposal to modify a previous HLC Design Approval (HIS16-34) to install new internally illuminated signage on the front facade of the W.T. Grant Co. Store (1955), a non-historic non-contributing building in Salem s Downtown Historic District, zoned CB (Central Business) zone, and located at 260 Liberty Street NE, 97301 (Marion County Assessor s Map and Tax Lot number: 073W22DC06900).

APPLICANT: Emma Degener for Salem Sign Company

LOCATION: 260 Liberty Street NE

CRITERIA: Salem Revised Code (SRC) Chapter 230

230.056 Signs in Commercial Historic Districts

FINDINGS: The findings are in the attached Decision dated September 21, 2018.

DECISION: The Historic Landmarks Commission **APPROVED** Historic Design

Review HIS16-34MOD2 as presented.

VOTE:

Yes 6 No 0 Absent 0

Kevin Sund, Chair

Historic Landmarks Commission

The rights granted by the attached decision must be exercised, or an extension granted, by **October 9, 2020** or this approval shall be null and void. A copy of the decision is attached.

Application Deemed Complete: August 29, 2018
Public Hearing Date: September 20, 2018
Notice of Decision Mailing Date: September 21, 2018
Decision Effective Date: October 9, 2018
State Mandate Date: December 27, 2018

HIS16-34MOD2 Decision September 21, 2018 Page 2

<u>Case Manager</u>: Kimberli Fitzgerald, <u>kfitzgerald@cityofsalem.net</u>; 503-540-3297

This decision is final unless written appeal from an aggrieved party is filed with the City of Salem Planning Division, Room 305, 555 Liberty Street SE, Salem OR 97301, no later than **5:00 p.m., Monday, October 8, 2018.**

Any person who presented evidence or testimony at the hearing may appeal the decision. The notice of appeal must contain the information required by SRC 300.1020 and must state where the decision failed to conform to the provisions of the applicable code section, SRC Chapter 230. The appeal must be filed in duplicate with the City of Salem Planning Division. The appeal fee must be paid at the time of filing. If the appeal is untimely and/or lacks the proper fee, the appeal will be rejected. The Hearings Officer will review the appeal at a public hearing. After the hearing, the Hearings Officer may amend, rescind, or affirm the action, or refer the matter to staff for additional information.

The complete case file, including findings, conclusions and conditions of approval, if any, is available for review at the Planning Division office, Room 305, City Hall, 555 Liberty Street SE, during regular business hours.

http://www.cityofsalem.net/planning

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Si necesita ayuda para comprender esta informacion, por favor llame 503-588-6173

DECISION OF THE SALEM HISTORIC LANDMARKS COMMISSION

CASE NO. Historic Review Case No. HIS16-34MOD2 / AMANDA No. 18-116383-DR

FINDINGS: Based upon the application materials, the facts and findings in the Staff Report incorporated herein by reference, and testimony provided at the Public Hearing of September 20, 2018, the Historic Landmarks Commission (HLC) finds that the applicant adequately demonstrated that their proposal complies with the applicable provisions of the Salem Revised Code (SRC) 230.056 as follows:

FINDINGS

Salem Revised Code (SRC) Chapter 230.056 General Guidelines for Historic Contributing Resources (g) Alterations and Additions

Criteria: 230.056. Signs in Commercial Historic Districts. In addition to other regulations within this Chapter, signs in commercial historic districts shall be designed and approved in accordance with the following standards:

- (C) New signs shall:
- (1) Be located between transom and sill of first story, within a historic signboard, or suspended from awning or marquee.

Finding: The applicant is proposing to install the wall signage below the transom and above the sill of the first story, therefore the HLC finds that SRC 230.056 (c)(1) has been met.

(2) Be located perpendicular to corner, flush to the facade or perpendicular to building.

Finding: The proposed signage will be mounted flush to the building. Staff recommends that the HLC find that SRC 230.056(c)(2) has been met for this portion of the proposal.

(3) Not be located in transom areas.

Finding: No signage has been proposed for installation within the transom areas of the W.T. Grant Store Building, therefore the HLC finds that SRC 230.056(c)(3) has been met.

(4) Not obscure windows or significant architectural features.

Finding: The proposed signage does not obscure windows or significant architectural features, therefore the HLC finds that SRC 230.056(c)(4) has been met.

(5) Be painted on side of building only if the building was previously painted and the sign has historic precedence. Do not paint on brick surfaces, if not previously painted.

Finding: The proposal does not include any signage that will be painted on the building; therefore the HLC finds that this standard is not applicable to the evaluation of this proposal.

(6) Be oriented to the main entrance and shall not be placed in a manner that has no relationship to main customer entrance.

Finding: The proposed signage is oriented to the main entrance of the W.T. Grant Store Building, therefore the HLC finds that SRC 230.056(c)(6) has been met for the proposal.

(7) Be constructed of materials such as wood or metal, except for untreated mill-finished metals.

Finding: The proposed signage is constructed of aluminum, therefore the HLC finds that SRC 230.056(c)(7) has been met.

(8) Not use neon unless incorporated into a larger sign and there is historic precedence.

Finding: The proposal does not include neon, therefore the HLC finds that this standard is not applicable to the evaluation of this proposal.

(9) Not use free-standing neon or plastic, back-lighted boxes.

Finding: The proposal does not include free-standing neon or plastic back-lighted boxes, therefore the HLC finds that this standard is not applicable to the evaluation of this proposal. However, the applicant is proposing to install LED illumination that will internally light the letters that have been cut out of the aluminum signage.

(10) Be attached into mortar joints, not into masonry, with sign loads properly calculated and distributed.

Finding: The wall sign will be attached flush to the building using 3/8" x 3" lag screws that will be installed into the wood building frame with sign loads properly calculated and distributed. No masonry will be impacted by the signage installation, therefore the HLC finds that this standard has been met.

(11) Have conduit located in the least obtrusive places.

Finding: The proposed signage includes conduit that will not be visible, therefore the HLC finds that this standard has been met.

(12) Not have exposed conduit.

Finding: The proposed signage will include conduit that is not exposed, which will be installed through the rear of the sign frame into the building, therefore the HLC finds that 230.056(c)(12) has been met.

(13) Use a dark background with light lettering.

Finding: The proposed signage has illuminated light lettering on a dark background, therefore the HLC finds that SRC 230.056(c)(13) has been met.

(14) Not incorporate faux painting, e.g., stone, brick, metal.

Finding: The proposed signs will not incorporate faux painting, therefore the HLC finds that SRC 230.056(c)(14) has been met.

(15) Design new signs that respect the size, scale and design of the historic resource.

Finding: While the applicant is proposing internal LED illumination of the wall signage lettering, the HLC finds that the scale and size of the signage is compatible with the W.T. Grant Store Building and no significant features will be obscured or adversely effected by the signage. Therefore, the HLC finds that SRC 230.056(c)(15) has been met.

(16) Locate new signs where they do not obscure significant features.

Finding: The HLC finds that the proposed signs will not obscure any significant features of the W.T. Grant Store Building, therefore the HLC finds that SRC 230.056(c)(16) has been met.

(17) Design new signs that respect neighboring resources.

Finding: The HLC finds that the proposed sign is of a similar size, scale, and design to signs found throughout the downtown. While the applicant is proposing to internally illuminate the letters of the sign, the HLC finds that its location at the northeastern edge of the historic district limits any potential adverse effect to neighboring resources. Therefore, the HLC finds that SRC 230.056(c)(17) has been met.

(18) Use materials that are compatible with and characteristic of the buildings or structure's period and style.

Finding: The HLC finds that the proposed sign is constructed of aluminum, material compatible with the resource's style, therefore the HLC finds that SRC 230.056(c)(18) has been met.

(19) Attach signs carefully to prevent damage to historic materials and ensure the safety of pedestrians.

Finding: The HLC finds that the proposed signage will be attached flush to the building and that no significant historic materials will be damaged or obscured by the installation of the wall sign, therefore the HLC finds that SRC 230.056(c)(19) has been met.

(20) Any sign identifying the use of the building or structure otherwise permitted by this Chapter shall be limited to the minimum necessary for such identification.

HIS16-34MOD2 September 21, 2018 Page 4

Finding: The HLC finds that the applicant's signage ensures identification of the business and will be adequate for business identification. The HLC finds that the proposed signage is compatible in size and scale with the resource, which is non-historic non-contributing to the district. Therefore the HLC finds that SRC 230.056(c)(20) has been met.

VOTE: Yes 6 No 0 Absent 0 Abstain 0

Attachments: A. Vicinity Map

B. Excerpt from National Register Historic Resource Document

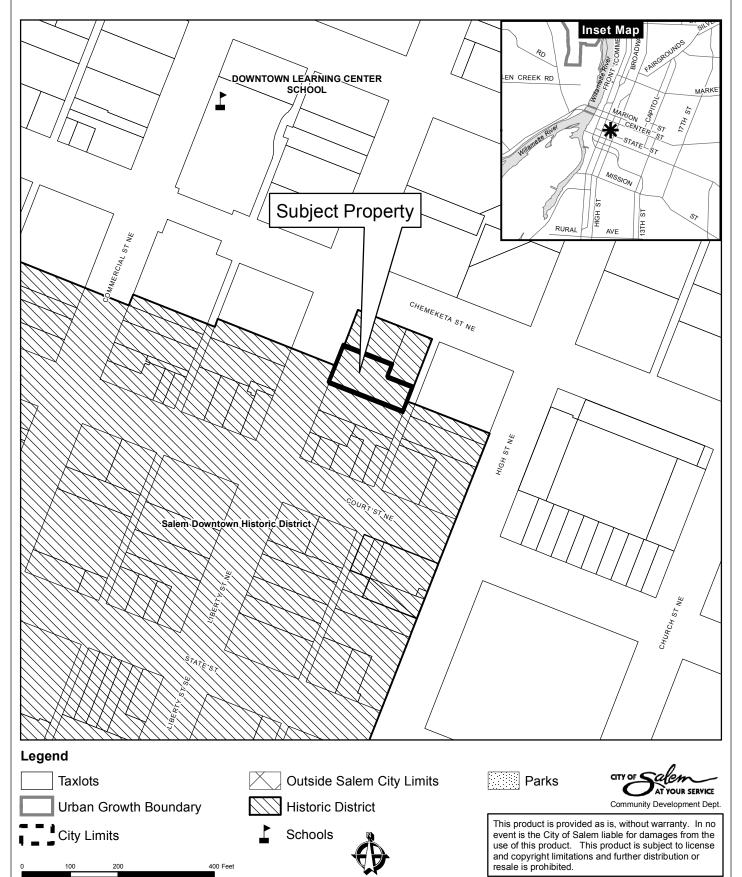
C. Applicant's Submittal Materials

D. HIS16-34 Decision

Prepared by Kimberli Fitzgerald, Historic Preservation Officer

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Vicinity Map 260 Liberty ST NE



OMB

NPS Form 10-900a Approval No. 10024-0018

United States Department of the Interior National Park Service

National Register of Historic Places

Continuation Sheet

Section number: 7 Salem Downtown Historic District

260 Liberty Street, NE

Classification: Historic Non-Contributing

Historic Name: Elfstrom & Eyre Department Store

Current Name: Office Building Year of Construction: c.1928/1970s

Legal Description: 073W22DC06900; Salem Add., Lot 7, Block 22

Owner(s): Putnam, George

Mark Salem Inc c/o ALP Associates

12400 Wilshire Blvd Ste 1450 Los Angeles, CA 90025

<u>Description</u>: This is a rectangular two-story commercial building constructed of concrete. Changes to the appearance of the building include the covering of the building with marble and granite, storefront/office windows with anodized sash, and an umbrella awning. The original architectural detail on facade has been lost to modifications within the last fifty years and it does not contribute to the district in its current condition.

Case No. _____

Worksheet		
Site Address: 260/264 Liberty St. Resource Status: Contributing Individual Landmark Non- Contributing		
Type of Work Activity Pro	posed	
Major Minor		
Replacement, Alteration, Restoration or Addition of		
Architectural Feature:	Landscape Feature:	New Construction:
□ Deck	□ Fence	□ Addition
□ Door	□ Retaining wall	□ New Accessory Structure
□ Exterior Trim	□ Other Site feature	Sign
□ Porch	□ Streetscape	☐ Awning
□ Roof		
□ Siding		
□ Window(s) Number of windows:	=====	
☐ Other architectural feature (describe	e)	
Will the proposed alteration be visible Project's Existing Material:		New LED Material:
Project Description		
Briefly provide an overview of the type in SRC Chapter 230. Please attach a Staff and the HLC clearly understand	ny additional information (i.e.,	how it meets the applicable design criteria product specification sheets) that will help
		e an existing
0	0.0	white LED illumination.
All penetrations i	is sign/illum	ination are to
be into marker	wood.	
		
		8/10/18
Signature of Applicant		Date Submitted/Signed
		-

Historic Alteration Review - General Resource

City of Salem Permit Application Center ● 555 Liberty Street SE / Room 320 ● Salem, OR 97301 ● (503) 588-6213



Single Face Internally Illuminated Wall Display

10'

PACIFIC OFFICE **AUTOMATION** PROBLEM SOLVED -

Scale - 3/4" = 1"



* Proposed - Note: Sign in Photo is Approximate Scale

SPECIFICATIONS

- * CABINET
- Aluminum Fabricated
- * ILLUMINATION
- White LED
- * FACE
- 3/16" White SG Acrylic
- * VINYL
- 230-69 Duranodic
- 230- 337 Process Blue



1825 FRONT ST. N.E. SALEM, OR 97301

503.371.6362 FAX 503·371·0901

e-mail signs@salemsign.com CCB# 65297







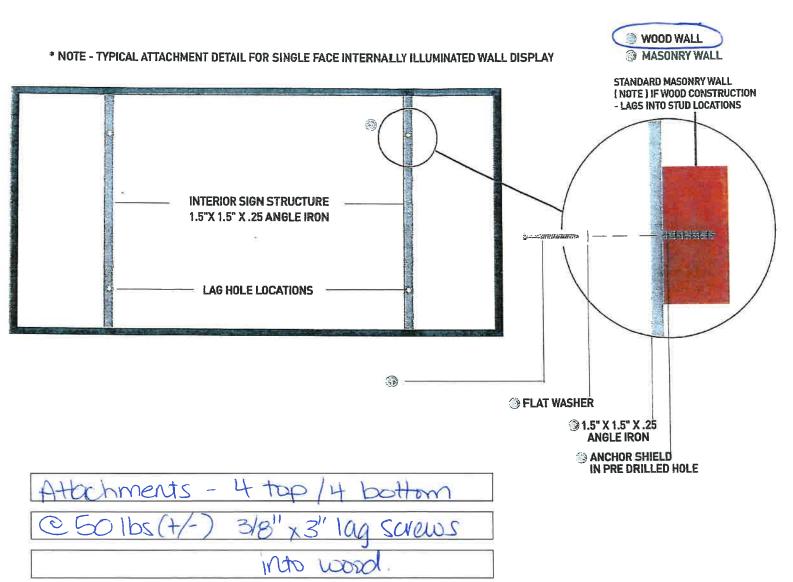




2,-8



Internally Illuminated Single Face Display



SPECIFICATIONS



1825 FRONT ST. N.E. SALEM,OR 97301 503.371.6362 FAX 503·371·0901

e-mail signs@salemsign.com CCB# 65297





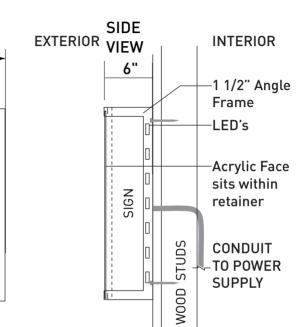


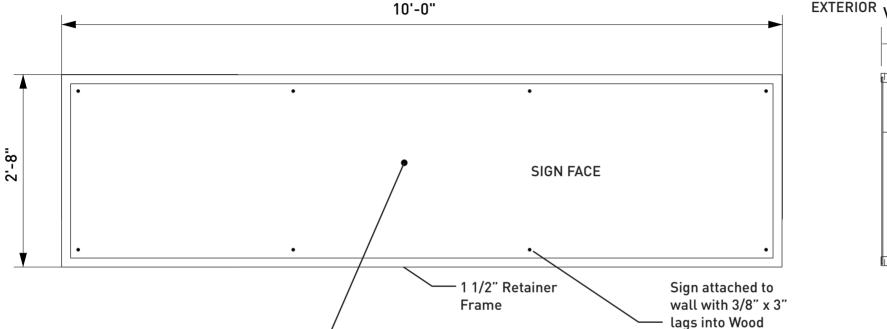


THIS DRAWING IS THE PROPERTY OF SALEM SIGN CO., INC.

DATE:

Single Face Illuminated Wall Display





SPECIFICATIONS

SIGN:

*Aluminum Fabricated

ILLUMINATION: *White LED's

SCALE: 3/4" = 1'-0"



FAX 503·371·0901

e-mail signs@salemsign.com CCB# 65297







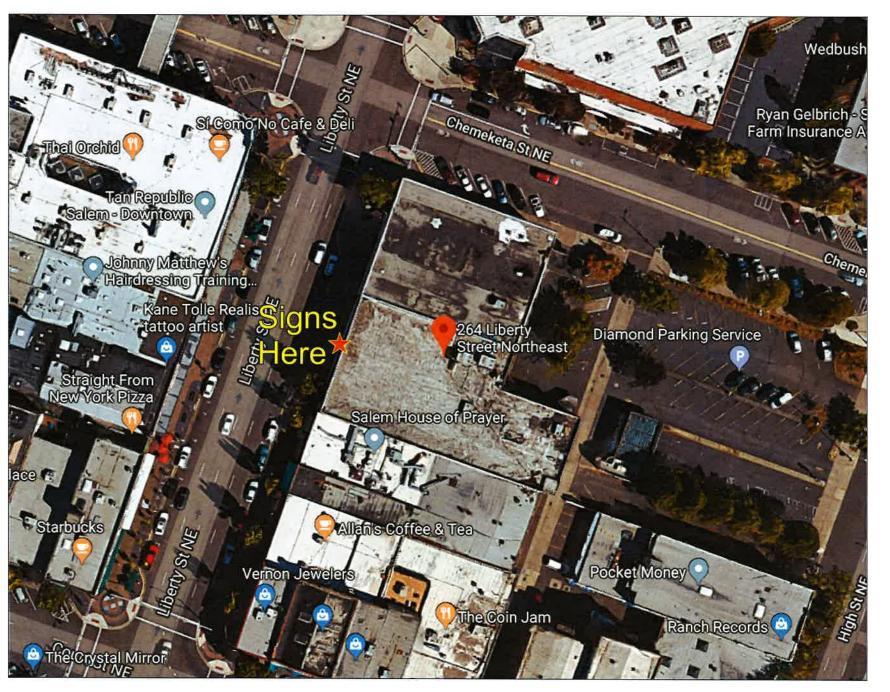


THIS DRAWING IS THE PROPERTY OF SALEM SIGN CO., INC.

Sign wired directly into building from—

back of sign; No conduit will be visible.

(4 Top / 4 Bottom)





Scale: 1/64" = 1'-0"

Si necesita ayuda para comprender esta informacion, por favor llame 503-588-6173

DECISION OF THE HISTORIC LANDMARKS COMMISSION

HISTORIC DESIGN REVIEW CASE NO. HIS16-34

APPLICATION NO.: 16-119027-DR

NOTICE OF DECISION DATE: NOVEMBER 18, 2016

APPLICATION SUMMARY: A proposal to modify the front facade of the W.T. Grant Co. Store (1955).

REQUEST: Major Historic Design Review of a proposal to modify the front facade of the W.T. Grant Co. Store (1955) a non-historic non-contributing building in Salem's Downtown Historic District, zoned CB (Central Business) zone, and located at 260 Liberty Street NE. 97301 (Marion County Assessor's Map and Tax Lot number: 073W22DC06900).

APPLICANT: Gretchen Stone, CB Two Architects

LOCATION: 260 Liberty Street NE

CRITERIA: Salem Revised Code (SRC) Chapter 230.045(d)

FINDINGS: The findings are listed in the attached staff report.

DECISION: The Historic Landmarks Commission **APPROVED** Historic Design

Review Case No. HIS16-34.

VOTE:

Yes 5 No 0 Absent 3 (Holton, Morris, Sund)

Andrew Hendrie, Chair

Historic Landmarks Commission

This Decision becomes effective on December 6, 2016. No work associated with this Decision shall start prior to this date unless expressly authorized by a separate permit, land use decision, or provision of the Salem Revised Code (SRC).

Application Deemed Complete:

October 27, 2016

Public Hearing Date:

November 17, 2016

Notice of Decision Mailing Date: November 18, 2016

Decision Effective Date:

December 6, 2016

State Mandate Date:

February 24, 2017

HIS16-34 November 18, 2016 Page 2

Case Manager: Kimberli Fitzgerald, AICP, Historic Preservation Officer kfitzgerald@cityofsalem.net, 503.540.2397

The rights granted by this decision must be exercised by <u>December 6, 2018</u>, or this approval shall be null and void. A copy of the decision is attached.

This decision is final unless written appeal from an aggrieved party is filed with the City of Salem Planning Division, Room 305, 555 Liberty Street SE, Salem OR 97301, no later than 5:00 p.m., December 5, 2016.

Any person who presented evidence or testimony at the hearing may appeal the decision. The notice of appeal must contain the information required by SRC 300.1020 and must state where the decision failed to conform to the provisions of the applicable code section, SRC Chapter 230. The appeal must be filed in duplicate with the City of Salem Planning Division. The appeal fee must be paid at the time of filing. If the appeal is untimely and/or lacks the proper fee, the appeal will be rejected. The Hearings Officer will review the appeal at a public hearing. After the hearing, the Hearings Officer may amend, rescind, or affirm the action, or refer the matter to staff for additional information.

The complete case file, including findings, conclusions and conditions of approval, if any, is available for review at the Planning Division office, Room 305, City Hall, 555 Liberty Street SE, during regular business hours.

http://www.cityofsalem.net/planning

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FOR THE MEETING OF: November 17, 2016

AGENDA ITEM: 4.b

BEFORE THE SALEM HISTORIC LANDMARKS COMMISSION **MAJOR - Discretionary Review** Historic Review Case No. 16-34 / 16-119027-DR

TO:

Historic Landmarks Commission

THROUGH:

Lisa Anderson-Ogilvie, AICP, Planning Administrator

FROM:

Kimberli Fitzgerald, AICP, Historic Preservation Officer

HEARING DATE:

November 17, 2016

CASE NO.:

Historic Design Review Case No. HIS16-34

APPLICATION

A proposal to modify the non-historic, non-contributing

SUMMARY:

W.T. Grant Co. storefront.

LOCATION:

260 Liberty Street NE

REQUEST

Major Historic Design Review of a proposal to modify the front facade of the non-historic, non-contributing W.T. Grant Co. Store(1955), previously listed as the Elfstrom & Eyre Department Store (1928) as a historic non-contributing building in Salem's Downtown Historic District, zoned CB (Central Business) zone, and located

at 260 Liberty Street NE, 97301 (Marion County

Assessor's Map and Tax Lot number: 073W22DC06900).

APPLICANT:

Gretchen Stone, CB Two Architects

APPROVAL CRITERIA: Salem Revised Code (SRC) Chapter 230

230.045(d) Standards for Non-Contributing Buildings and

Structures in Commercial Districts: Storefronts

RECOMMENDATION:

APPROVE

PROCEDURES

Historic Landmarks Commission Review & Decision

Under Salem Revised Code (SRC) Chapter 230, no development permit shall be issued without the approval of the Historic Landmarks Commission (HLC). The HLC shall approve, conditionally approve, or deny the application on the basis of the projects conformity with the criteria. Conditions of approval, if any, shall be limited to project modifications required to meet the applicable criteria.

Historic Design Review Case 16-34 HLC Meeting of November 17, 2016 Page 2

According to Salem Revised Code (SRC) 230.020(f), historic design review approval shall be granted if the application satisfied the applicable standards set forth in Chapter 230. The HLC shall render its decision supported by findings that explain conformance or lack thereof with relevant design standards, state the facts relied upon in rendering the decision, and explain justification for the decision.

120-Day Requirement

The state mandated 120-day deadline to issue a final local decision, including any local appeals in this case, is February 24, 2017, unless an extension is granted by the applicant.

APPLICATION PROCESSING

Subject Application

- 1. On October 11, 2016, the applicant submitted materials for a Major Historic Design Review to modify the historic non-contributing Elfstrom & Eyre Department storefront.
- 2. The application was deemed complete for processing on October 27, 2016.

Public Notice

- 1. Notice of the public hearing was mailed to the owners of all property within 250 feet of the subject property on October 27, 2016 (Attachment A). A second revised notice was sent on November 9, 2016 (Attachment A-1).
- 2. The property was posted in accordance with the posting provision outlined in SRC 300.620.

TESTIMONY RECEIVED

Neighborhood Association Comments

The subject property is located within the Central Area Neighborhood Development Organization (CANDO). As of the date of publication, no comments were received from the neighborhood association.

Public Comments

All property owners within 250 feet of the subject property were mailed notification of the proposal on October 27, 2016. Notice of public hearing was also posted on the subject property. As of the date of publication, no comments have been received.

Public Agency Comments

The Oregon State Historic Preservation Office (SHPO) has submitted a letter (**Attachment D**) in support of correcting the designation of the resource at 260 Liberty Street NE.

Historic Design Review Case 16-34 HLC Meeting of November 17, 2016 Page 3

City Department Comments

The Building and Safety Division indicates that this project will require building permits.

FACTS & FINDINGS

Background Information

According to the nomination documents and the historic photo, this building was constructed in 1928 as the Elfstrom and Eyre Department Store. The nomination documents note that the building has been remodeled significantly in the 1970s and the building is therefore historic noncontributing.

City of Salem staff completed additional research to confirm this assessment, and after noting that the Sanborn Fire Insurance maps state that the existing building was constructed in 1955, found an article from the Statesman on November 17, 1955 confirming the construction and official opening of the W.T. Grant Co. store in 1955. Further research confirmed that this site in fact has never housed the Elfstrom and Eyre Department Store which was actually located within Salem's downtown at 340 Court (the New Breyman Building) which is still extant. The Efstrom and Eyre Department Store was moved to 260 Liberty St. S, which may have been the source of the original confusion.

The only alteration to the building is the addition of the awning system in 1988. While overall the integrity of this building is essentially intact, the period of significance for the District ends in 1950, so the City of Salem requested that the SHPO review the designation of 260 Liberty Street NE. The SHPO has confirmed that the designation should be changed to non-historic, non-contributing to Salem's Downtown National Register District, because it was constructed after the period of significance for the District (Attachment D).

While the official evaluation of the building can only be formally changed by the National Park Service in consultation with the Oregon SHPO and the State Advisory Committee on Historic Preservation, staff recommends that the Historic Landmarks Commission find that the historic name of this building is the W.T. Grant Co. Building and the construction date for this building is actually 1955. Staff further recommends the HLC find that the building is non-historic, non-contributing to the Downtown National Register District.

Historic Design Review

The applicant has proposed to modify the existing storefront. Specifically, they have proposed to remove the existing marble façade, storefront and awning frame and are proposing a new façade of brick with a glass and metal storefront system on the first and second floors broken up by columns covered with a brick veneer. The first floor will include a new steel flat canopy awning, and the second floor will include three new window bays characterized by vertical decorative fins. Overall the design replaces the mid-century modern design with a new design and material that reflects the traditional design of many of the historic contributing buildings downtown. SRC Chapter 230.045 specifies the standards applicable to this project. For the applicant's full response, please refer to Attachment 3.

FINDINGS

230.045 Standards for Non-Contributing Buildings and Structures in Commercial Districts.

(d) Storefronts. Replacement of storefronts or components of storefronts in non-contributing buildings is allowed.

(1) Materials.

(A) Materials dating from the period of significance shall, if possible, be retained and repaired or restored.

Finding: The existing building is non-historic non-contributing to the district, therefore there are no materials dating from the period of significance and this standard is not applicable to the evaluation of this proposal.

(B) Replacement materials shall be, to the greatest degree possible, of the same type, quality, design, size, finish, proportions and configuration of the storefronts commonly found in the district.

Finding: The proposed new primary materials include brick, steel and glass, which are all commonly found throughout the District. Staff recommends that the HLC find that this proposed materials are consistent with those present in buildings and structures in the district and that this standard has been met.

(2) Design.

(A) To the extent practicable, original storefront components such as windows, door configuration, transoms, signage and decorative features dating from the period of significance shall be preserved.

Finding: The proposed new design replaces the austere, simplified mid-century modern design with a new design that reflects the tripartite design of many of the historic contributing buildings downtown, with a base, capital and cornice. Staff recommends that the HLC find that this proposed design is consistent with the buildings dating from the period of significance within the district and that this standard has been met.

(B) Restoration of the appearance of the storefront during the period of significance, based on historical research and physical evidence, is preferred.

Finding: The proposed new design is not meant to restore an earlier appearance of the storefront, which was constructed outside the period of significance for the district, therefore this standard is not applicable to the evaluation of this proposal.

(C) Replacement that is contemporary in design shall be compatible with the scale, proportions, massing, height, rhythm, materials, color and texture of historic contributing buildings in the district.

Finding: The proposed new contemporary design reflects the scale, proportions, materials, color and texture of historic contributing buildings within the district built during the period of

Historic Design Review Case 16-34 HLC Meeting of November 17, 2016 Page 5

significance (prior to 1950). The applicant is not proposing to alter the massing or height of the building. Staff recommends that the HLC find that this design is compatible with the historic contributing buildings within the Downtown Historic District and that this standard has been met.

RECOMMENDATION

Based upon the information presented in the application, plans submitted for review, and findings as presented in this staff report, staff recommends that the Historic Landmarks Commission **APPROVE** the proposal.

DECISION ALTERNATIVES

- 1. APPROVE the proposal as submitted by the applicant and indicated on the drawings.
- 2. APPROVE the proposal with conditions to satisfy specific standard(s).
- 3. DENY the proposal based on noncompliance with identified standards in SRC 230, indicating which standard(s) is not met and the reason(s) the standard is not met.

Attachments: A. Hearing Notice and Vicinity Map

A-1. Revised Hearing Notice

B. Excerpt from National Register Historic Resource Document and historic photo; Sanborn Fire Insurance Map and 11/15/1955 Statesman article.

C. Applicant's Submittal Materials

D. Letter from Oregon State Historic Preservation Office

Prepared by Kimberli Fitzgerald, AICP, Historic Preservation Officer

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