

Board Members Present: Jon Christenson, Chrisine Chute, Victor Dodier, Bill Holmstrom, Jesse Irizary, John Prohodsky, Ron Rubel, Jim Scheppke, Jeff Schumacher, Roz Shirack, Brian Sund, Carol Snyder, and Mark Wigg (13). Guests were present as well. **See Exhibit A - Attendance Roster**

Vice-President Jim Scheppke called the Zoom meeting to order about 6:30 pm with a quorum present.

1. Approval of Minutes

Jeff Schumacher moved approval of the February 10, 2021 SCAN minutes. John Prohodsky seconded the motion. The minutes were approved unanimously.

2. City and Councilor Reports

Councilor Nordyke covered several topics. **Storm Damage.** She showed several slides of storm damage in Ward 7. She is helping the Friends of Pioneer Cemetery find volunteers to clean up damage in the cemetery. She noted the enormous volume of storm debris dropped off at City collections sites. **Homelessness.** She reported on the Fairgrounds shelter site. The site is staffed 24/7 by Church at the Park with about 35 employees. Many services are provided. Some houseless people have found permanent shelter. **Climate Action.** Both she and Councilor Andersen are on the City's Climate Action Task Force.

Mark Wigg complimented the City on the Fairgrounds shelter site. That said, there should be more sites located all around the City.

Brian Sund commented that Pioneer Cemetery is likely lower on the City's priority list for storm clean up.

Jim Sheppke asked about what was happening on the Hoyt-Rural Path. **Resp.** No update at this time. Councilor Andersen reported that he had contacted Robert Chandler at Public Works ... there is not much encouragement from City staff. Whatever comes forward will be expensive. Councilor Nordyke, noting that the City had applied for an ODOT grant for the Pringle Creek trail connection, said that Hoyt-Rural might be in an application next time.

3. Discussion of City Issues w/ Salem City Councilor Tom Andersen

Councilor Andersen focused his report on three topics: Climate Action, Homelessness, Black Lives Matter / 2nd Amendment issues.

Climate Action. He reported that transportation accounts for 53% of greenhouse gas emissions; construction contributes another large share. What to do about transportation emission is a daunting program. As with *Our Salem*, we can do some things about it, but they do not have much effect.

Housing / Homelessness. He advised us to listen to Mayor Bennett's "State of the City" address (text: <https://www.cityofsalem.net/Pages/state-of-the-city-2021.aspx> or video: <https://www.youtube.com/watch?v=TLEuNjZxHxE>). Salem should work toward a "Cahoots" type of solution. Getting there will take more work. Cascade Gateway Park is a difficult situation.

Black Lives Matter / 2nd Amendment / Police Reform. He referenced Senate Bill 554 that was introduced to give cities and counties the ability to limit the carrying of firearms on their own property, especially parks. The City of Salem is supporting SB 554. [Note: SB 554 was amended

in Committee. SB 554 A-Engrossed passed the Oregon Senate on March 24.] He referenced the police performance audit that's coming out. There are many areas for improvement. The performance audit does not, however, indicate where the money to implement recommendations might come from. *[For more information about the Community Policing Performance Audit see <https://www.cityofsalem.net/Pages/community-policing-performance-audit.aspx>.]*

Councilor Andersen indicated that he wants to put forward a city-option gas tax. He noted the restrictions on the use of gas tax revenue. That said, the money could be used to improve sidewalks within street rights-of-way. He said that he was no longer interested in the employee-paid payroll tax concept that the City shelved last year as the pandemic began to affect the economy.

Councilor Andersen requested comments and questions.

Peter Bergel commented that the City has asked for the public's opinions on Climate Action before. Why can't we act? **Resp.** Councilor Andersen agreed.

Mark Wigg used the Hoyt – Rural path as an example to inability to act. **Resp.** Andersen noted the possibility of property purchase as a way to implement the path without use of condemnation.

Jim Scheppke noted that Equity is a focus for City Council. Every residence pays the same amount for the "operations fee" and the "street light fee." And, Costco pays about 4 times what the homeowner pays. He commented that not all residential areas have street lights and businesses benefit disproportionately.

Ron Rubel commented that vehicle pollution is a problem but perhaps not a problem that the city should tackle. There are national trends toward better vehicle power plants. **Resp.** Andersen agreed, but said that there is nevertheless a need to curtail vehicle emissions.

Carol Snyder asked, what is the status of Yaquina Hall? **Resp.** It's been a slow process. The land for Yaquina Hall has finally been purchased from the State. Other housing related developments ... Funding for the Sequoia Crossing development has come through. Tokarsky also has a development at the former State Hospital grounds. About 20% of those units will be affordable.

John Prohodsky commented that the old view of Salem economic development as that Salem is a bedroom community for Portland. What can the City do to change the view? **Resp.** The way to attract businesses to Salem is not to chase national companies. It is to make Salem livable. If the City is livable, people and business will come. Andersen commented that SEDCO spends about 85% of its money on business that are local; only 15% goes toward attracting outside firms.

John asked if there is any possibility of setting up a technology incubator here in Salem. **Resp.** Not aware of the issue.

Roz Shirack asked if the neighborhood hub concept has been successful. The question has been asked in the *Our Salem* process, but has never been answered. **Resp.** The question came up at Council, too. It's not a question about the concept, but one about the practice on the ground.

Mark returned to livability. He emphasized the importance of being livable for people, not for corporations.

4. Presentation of Salem's 5 Year Capital Improvement Program – Tammi Starrs, Program Manager

Tammi Starrs did a brief overview of the Capital Improvement Plan process. She touched on criteria for project selection and the many, mostly non-General Fund, sources for CIP projects. She said that individuals can request a CIP project via a form available on the Capital Improvement Plan web page.

She noted that the CIP list has been trimmed down from what it once was. Many old unfunded projects were dropped off. Nevertheless, the CIP process started with 415 "issues." The presentation listed key 2021-2025 projects in the area of Water, Waste Water, Storm Water, Transportation, Parks, Public Facilities, and Urban Development.

The current 2021-2025 CIP is at: <https://www.cityofsalem.net/CityDocuments/adopted-cip-fy-2021-through-fy-2025.pdf>

Ron asked, how has the storm damage affected the CIP? **Resp.** The storm damage doesn't have an effect on the capital budget, even though there is a lot of work being done. Tree replacements may be a future request.

Mark asked, does the City collect a franchise fee from Northwest Natural Gas? **Resp.** Not sure. *[Note: Franchise fee payments from utilities, including NNG, are General Fund revenue.]*

Roz noted that the CIP is on the same timeline as is the City's fiscal year budget. How do you know what Public Works can request? **Resp.** There is not much General Fund money in the CIP. And, what there is in in Parks.

5. Announcements and Neighborhood Concerns

Mark Wigg reported that we now have a rough zigzag trail at the end of Rural in Fairmount Park. It provides a more gradual slope down the hill. Salem Area Trail Alliance had marked the trail out.

Victor Dodier thanked the Public Work, utility and tree service crews for all the work that they've done to re-open streets, clear broken limbs and restore power.

John asked, is the City concerned about debris down at Minto Brown Park? Mark noted that the fuel is not dry enough to be a fire threat. The city will work to remove.

6. Committee Reports & Chair's Report

Land Use. Roz reported that Eunice Kim will schedule *Our Salem* online meetings every two weeks as the process gets down to details. The schedule has not been released yet. *[Note: The first meeting is scheduled for March 31. There are two Zoom meetings each meeting day. See <https://www.cityofsalem.net/our-salem> for more information.]*

After the February 10th SCAN Board meeting, Roz clarified that the *Our Salem* maps, including a proposed neighborhood hub at Summer and Fairview, would be approved at the Feb. 22nd City Council meeting.

Land Use Committee members discussed whether and how to amend the SCAN position statement on *Our Salem*. There was an extensive email discussion. Arguments in favor of not changing statement can be summarized as ... SCAN should not oppose changes to land use that might facilitate lower greenhouse gas emissions. Arguments in favor of changing the position statement to oppose the proposed Summer / Fairview hub can be summarized as ... the proposed hub is in an inappropriate location. The Land Use Committee voted to recommend a revised position statement opposing the Summer / Fairview neighborhood hub to the SCAN Board.

SCAN Board members voted (10 Yes / 5 No) to approve the revised statement. It is attached as Exhibit B.

Transportation. Victor Dodier reported that he canceled the February 17 Transportation Committee meeting due to the ice storm power and internet outages. The SCAN Transportation Committee will meet on March 17.

Historic Preservation, Parks and Gardens. Jon Christenson emailed his Committee's report to the board (see Exhibit C).

The HPPG Committee recommended that SCAN send a letter recognizing Sofia Schwarz for her work in Bush's Pasture Park. Her work has been recognized by the City.

The Board approved recommendation unanimously.

The HPPG Committee recommended that SCAN send a letter of support for SB 554. Discussion ensued. Christine Chute expressed her concern about the references in the letter to the content of speech. She suggested a friendly amendment to take out the speech related issues that she saw. Further discussion occurred. It was what the armed men were saying that created the atmosphere of intimidation. But. We do not want this to become a free speech issue.

Christine proposed to amend the letter: Insert "and vulgarities, abuse" and Delete the highlighted text shown in Exhibit C. Victor seconded the motion. The amendment was approved by a vote of 8 Yes, 0 No and 1 abstention.

There was further discussion about whether new laws or policies would be effective. Some thought so; others not.

The question was called. The motion to send the amended letter in support of SB 554 was approved with 9 Yes, 1 No.

Chair's Report. There was no Chair's report.

7. **Adjournment**

Jim adjourned the meeting about 8:33 pm.

Submitted by Victor Dodier, SCAN Secretary

Exhibit A

Attendees for March 10, 2021 SCAN Zoom Meeting

Board Member	Email Address	Present?	Board Member	Email Address	Present?
Christenson, Jon	edscannewsletter@gmail.com	X	Rubel, Ron	ronrubel@comcast.net	X
Chute, Christine	cachute@gmail.com	X	Schepke, Jim	jschepke@comcast.net	X
DeWinkel, Carel	cdewinkel@comcast.net		Schumacher, Jeff	jeff.schumacher@gmail.com	X
Dodier, Victor	vjdodier@teleport.com	X	Shirack, Roz	rozshirack7@gmail.com	X
Edwards, Delmy	ride2myhouse@yahoo.com		Sund, Brian	sund60@icloud.com	X
Holmstrom, Bill	williamh@gmail.com	X	Snyder, Carol	snyder2858@comcast.net	X
Irizary, Jesse	irizaryj@gmail.com	X	Walker, Lorrie	dakotalor@msn.com	
Prohodsky, John	johnmpro@gmail.com	X	Wigg, Mark	mark_wigg@hotmail.com	X

Other Attendees
Councilor Tom Andersen
Councilor Vanessa Nordyke
Bonnie Heppner & guest
Donna Irizary
Mike & Jennifer Davie
Peter Bergel
Candice Goldsmith
Ellen Stevens
Susan Arbor
Tammy Starrs, City of Salem

Exhibit B



February 20, 2021

SCAN Position Statement on Our Salem Goals and Comprehensive Plan Map

On February 19, 2021, the South Central Association of Neighbors adopted the following addition to its previously adopted position statement by a vote of 10 to 5:

Neighborhood Hub at Fairview Ave and Summer St SE

SCAN requests the Neighborhood Hub designation of properties at Fairview Ave and Summer St SE be removed and the existing single family designation be retained.

SCAN supports the theory of Neighborhood Hubs to bring small-scale commercial uses within walking distance of residential areas. However, we think the theory needs to be tested before designating a large number of Neighborhood Hubs.

The Fairview Ave & Summer St. area is already a "complete neighborhood" that encourages walking and bicycling, anchored by affordable housing close to commercial corridors. This intersection is .25 mile from 12th St. (a 5-minute walk); and .5 mile from Commercial St. (a 10-minute walk). Commercial uses are not needed at this location. If a Neighborhood Hub draws vehicle traffic from area residents or from passing traffic on Fairview Ave, it could undermine the safety of pedestrians and upset the balance of vehicle traffic on the Fairview Ave and Vista Ave couplet. SCAN has worked with the City for decades to try to equalize traffic on this couplet that runs between Commercial St. and 12th St. We do not want this stable neighborhood undermined by unintended consequences of a Neighborhood Hub.

Salem will experience a number of land use changes proposed in the updated comprehensive plan, from increased housing density to more permissive use of work/live, multi-use, and Neighborhood Hubs. All of these could help achieve the Our Salem Vision. However, the cumulative impact is unknown and will, in any case, require an adjustment by Salem residents.

SCAN asks Council to test these concepts with incremental changes to the plan map before widespread changes are made. Please remove the Neighborhood Hub designation from the Fairview Ave & Summer St. intersection.

The South Central Association of Neighbors adopted the following position statement at its January 13, 2021, meeting by a vote of 13 yes to 1 no:

The SCAN Board generally supports the draft Our Salem Goals and Comprehensive Plan Map, specifically:

- Locate additional multi-family housing near major and minor arterials and transit routes throughout Salem.
- Keep Downtown the major commercial center in Salem, but cluster smaller commercial and mixed-use nodes on major arterials around Salem; and small-scale commercial uses in Neighborhood Hub zones.
- Provide a balance of residential, employment centers, and public services (police, fire, library, parks, transit) in West Salem to allow it to be more self-sufficient to reduce vehicle miles and trips across the Willamette River. SCAN does not support a 3rd bridge across the Willamette River. Instead, SCAN supports efforts to reduce projected traffic loads and congestion on the existing bridges.
- Provide a narrow linear park along the Willamette River bank north of the Union St Pedestrian Bridge, but not the proposed “Park” designation for the larger area between Front St. and the River. We recommend the existing plan designation of River Oriented Mixed Use (that allows residential and commercial uses) be retained for that area. Future mixed uses in this area would already be within walking distance of the existing Riverfront, Wallace Marine, and Minto-Brown Parks. The marginal benefit of more park acres in this location is less than the benefit of more park acres located in other areas around Salem that have a deficit of park acres.

SCAN has some requested changes to the draft comprehensive plan map that are specific to the SCAN neighborhood:

Commercial St. SE Mixed Use Designation

We support the proposed mixed use plan designation for Commercial St. SE that runs through SCAN from Mission St. SE to Vista Ave SE. We recommend the mixed use plan designation be implemented by the Mixed Use-II zone, which has a 55-ft maximum height. We oppose the proposed new Mixed Use-III zone that allows more intensive commercial retail uses with no height restriction.

On the west side of Commercial St. SE mixed uses would be separated from the existing residential zoned properties by only a narrow alley between Commercial St. and Saginaw St. that runs from Mission St to Pioneer Cemetery. Therefore, the lower intensity Mixed Use-II zone is the best fit for this area.

On the east side of Commercial St. SE mixed uses would be adjacent to Commercial Office zoned properties that front onto Liberty St. SE, so either the Mixed Use-I or II zones (or the proposed Mixed Use-III zone) may be appropriate in this area north of Superior. However, south of Superior St, the mixed uses would be adjacent to residential zoned properties where only the Mixed Use-II zone should be used.

For decades existing residential uses, both single family and multi-family, have been buffered from adjacent commercial uses along Commercial St SE by a series of overlay zones. The purpose of these overlay zones is to “minimize the impacts of nonresidential development on existing residential uses.” These overlay zones include Saginaw St Overlay Zone (SRC 625), Superior/Rural Overlay Zone (SRC 621), Oxford/West Nob Hill Overlay Zone (SRC 622), Oxford/Hoyt Overlay Zone (SRC 623), and Hoyt/McGilchrist Overlay Zone (SRC 624). See Map attached.

These are stable, well maintained residential neighborhoods that we want to see buffered from nonresidential uses into the future. They help achieve Our Salem goals of complete neighborhoods and walkable neighborhoods,

because they are near commercial retail and office uses, parks, and schools. The Mixed Use-II zone will complement the purpose of these existing overlay zones better than the Mixed Use-I or III zones.

SCAN Neighborhood Parks

Neighborhood parks in SCAN, including Fairmount Park, Gilmore Field Park, and McKinley School Park are designated as single family, multi family, or CSG for a portion of Fairmount Park on the current comprehensive plan map. We request these parks be designated as “Park” on the draft plan map (except the CSG designation for the Fairmount reservoir).

Lorrie Walker, President
SCAN Board

See Attachment below

Attachment

SCAN Overlay Zones Along Commercial St. SE

- Saginaw St Overlay Zone (SRC 625)
- Superior/Rural Overlay Zone (SRC 621)
- Oxford/West Nob Hill Overlay Zone (SRC 622)
- Oxford/Hoyt Overlay Zone (SRC 623)
- Hoyt/McGilchrist Overlay Zone (SRC 624)

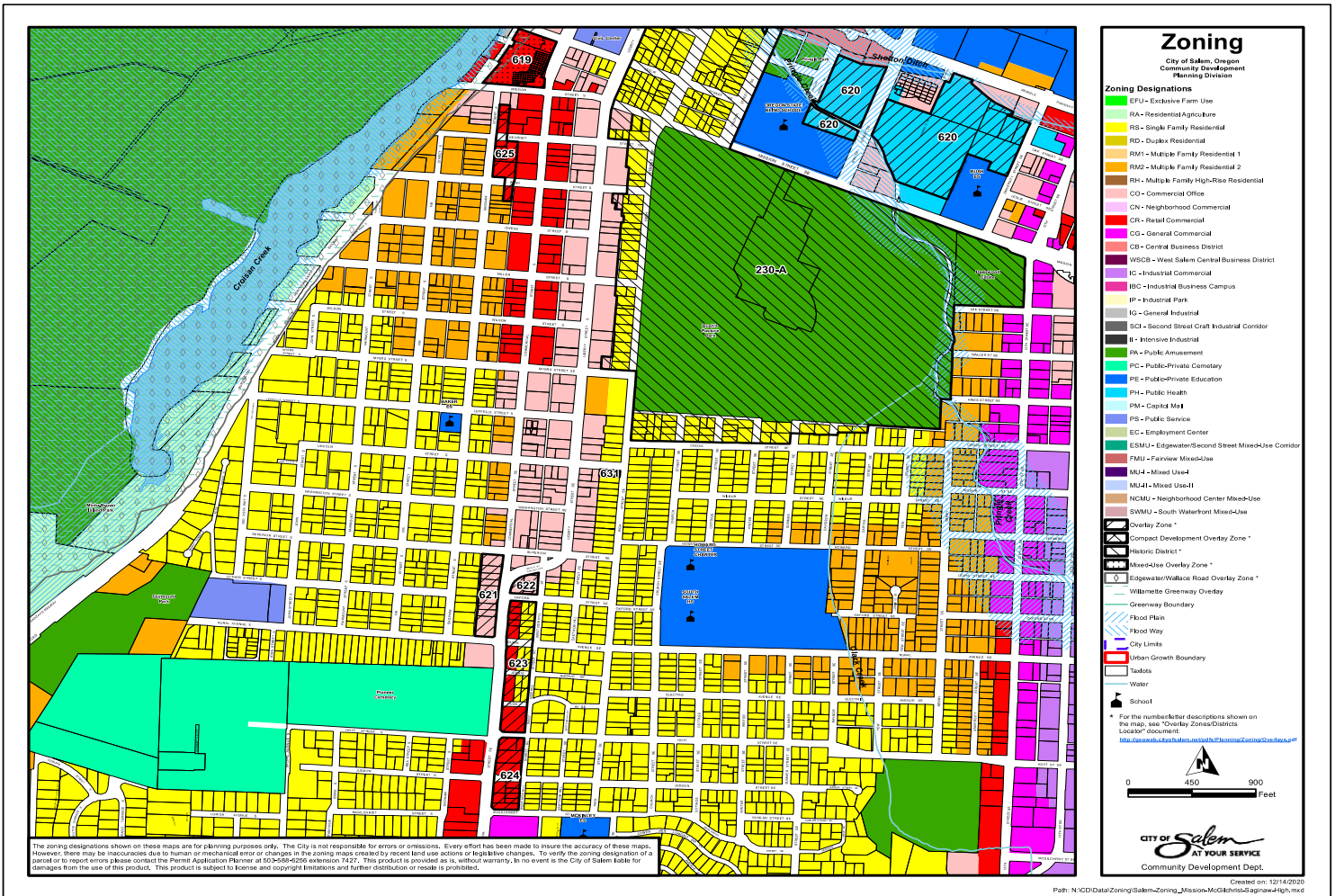


Exhibit C

Historic Preservation, Parks & Gardens Updates for Mar. 10, 2021 Board meeting

HPPG MEETING FEBRUARY 25, 2021 by ZOOM

Through the courtesy of Jim Scheppke, by ZOOM, HPPG Committee members met on Thursday February 25 at 4 PM to 5:20 PM.

Among the recommendations to the SCAN Board are:

(1) a Letter of Commendation - Appreciation be sent by the SCAN Board to Sofia Schwarz, a Presidential Award volunteer, for her contribution of thousands of hours to upgrading Bush's Pasture, protection of the native Camas, and preservation of the historic Church Street Bridge in the Gaiety Hill/BPP NHD. Committee members are, in appreciation, going to present a gift to Ms. Schwarz. Ms. Schwarz was inspired, in part, by a long tradition in her family to working in soil, that traces to Croatia, Serbia, Bosnia.

In her honor, City of Salem Parks Operations staff have planted a Bosian and Serbian conifers in Bush's Pasture. The HPPG gift donated for Sofia is a modest 1965 painting of the Bosian bridge, Stari Most, built in 1566-67. The Old Bridge stood for 427 years, was destroyed in November 1993 by Croat partisans. Ms. Schwarz still recalls seeing the treasured ancient bridge, with her family, during a visit to Bosnia. The selected gift has very special meaning to Ms. Schwarz. and her respect for historical bridges and places.

(2) a Letter in Support of Oregon Senate Bill 554. SB 554 (2021 Session) will modify current Oregon law to allow municipalities to adopt an ordinance limiting or precluding firearms, e.g., semi-automatic weapons, in public buildings, and adjacent public spaces. In review of SB 554, the HPPG Committee recommends the definition of public buildings and real property be clear to allow parks under the ordinance.

SB 554 follows the circumstances that occurred in Bush's Pasture Park, and the SCAN neighborhood with armed individuals, groups, collecting in the park, elsewhere, some intoxicated. If enacted, the City of Salem could limit or preclude semi-automatic weapons as a condition of use of certain public properties, parks, gatherings in municipal facilities.

DRAFT LETTER - IN SUPPORT OF OREGON SENATE BILL 554:

Attention:

Honorable Peter Courtney
Senate President

Honorable Ginny Burdick
State Senator

The Honorable Deb Patterson
State Senator

Members of the Oregon Senate:

Over the last year, we have experienced, in our neighborhood, intoxicated armed men, some carrying semi-automatic weapons in our municipal park (Bush's Pasture), individuals pointing guns at our neighbors using the park, playing music calling for killing persons of color, roaming the park looking for opportunities of confrontation; men with guns shouting, chanting obscenities **and vulgarities, abuse**, e.g., "F--- Kate Brown" on residential streets, **decked in partisan flags for the Republican presidential candidate**; cars or vehicles of the individuals participating, commonly have removed their license tags. The outcome is intimidation. Such activities, with the display of arms, semi-automatic weapons diminishes the livability of our streets, public spaces, and sense of personal and collective security. Intoxication and armed individuals, semi-automatic weapons are not a good mix. Our parks and streets, public buildings, the State Capitol Mall, courts, parks, neighborhood streets should be places one can enjoy, go to without fear or intimidation.

We support modification of state statutes to allow a municipality or local option to adopt an ordinance limiting or precluding the possession of firearms in public buildings, public spaces and real property such as municipal parks.

We recommend that Section ORS 166.360 in Senate Bill 554 (2021) be clear to allow such a local option to include a City's parks and other forms of real property, adjacent or not adjacent to a municipal public building.

Thank you.

Sincerely,

Lorrie Walker, President
SCAN

cc:

Honorable Kate Brown, Governor
Honorable Chuck Bennett, Mayor
Hon. Tom Andersen, Ward 2
Hon. Vanessa Nordyke, Ward 7
Salem Chief of Police

Jon Christenson